Broadband Summit: Connecting America

FCC-NARUC Joint Conference on Advanced Services

Thursday, November 6, 2008

12:00p.m. -5:45p.m.

Atherton Room, Fairmont Hotel

170 S. Market Street

San Jose, CA

1   ~P R O C E ED I N G S~

2   Commissioner Tate - Good afternoon. I am Commissioner

3   Deborah Taylor Tate and I am opening the meeting for

4   Chairman Kevin Martin, who will be joining us in just a

5   moment. I am so glad to see so many of you all here and

6   want to welcome you to the "Broadband Summit: Connecting

7   America." It is a pleasure to be here today; it is really

8   an historic day because this is the first meeting since I

9   became Chair of the 706 Joint Conference on Advanced

10 Services. Some of you all who do not know, perhaps, the

11 Telecom Act of 1996 established Section 706 to encourage the

12 FCC to bring advanced communication services to all

13 Americans. The Joint Conference is composed of both FCC

14 Commissioners, as well as State Commissioners, and is a

15 Federal/State Joint Committee whose mission is to fulfill

16 the goals of Section 706.

17   In the past, we have held fact-finding meetings

18 and reports to Congress on the status of those advanced

19 services, and today we continue down that path. We have had

20 about a three-year pause in activity, and so I am really

21 thrilled that Chairman Martin wanted to re-invigorate and

22 re-appoint new State Commissioners to the Joint Board, and

23 to continue on with a fresh slate of both Federal and State

24 Commissioners in doing our work. Obviously, we have an

25 excellent afternoon and presenters prepared for you all, who

1 will enlighten us on best practices all across the nation,

2 technology initiatives, and other ideas that are going on

3 around this nation regarding broadband deployment.

4   We have a tight time frame, and that is why I am

5 going ahead while we await Chairman Martin's arrival. And

6 it is now my honor and privilege to introduce Chuck Reid,

7 the distinguished Mayor of this absolutely stunningly

8 beautiful and vital City of Technology, San Jose, who will

9 provide some welcoming remarks to our group. Mr. Mayor,

10 thank you so much for being here. [Applause]

11   Mayor Reed - Thank you, Commissioner Tate. And I

12 want to welcome all the Commissioners here on the Committee

13 and all of our folks that are here, particularly on behalf

14 of our hotel workers, and our restaurant workers, and maybe

15 even our nightclub workers. We have one request for you,

16 that you leave town broke! Spend it all, we really

17 appreciate it. The local economy is not in as bad a

18 condition as the national economy; in fact, we are doing

19 pretty well here locally, relatively speaking. But we could

20 use a few extra bucks spent here. So we appreciate you

21 coming to town, and thank you for bringing this particular

22 visit here to do this great work on broadband access. San

23 Jose is the capital of Silicon Valley, the innovation center

24 of the world, and we are very proud to be the tenth largest

25 city in America, and we think the best days of Silicon

1 Valley are ahead of us. And we are very anxious to do the

2 things that are necessary to make sure that that next wave

3 of innovation, and the next wave, and the next wave after

4 that continue to follow the five decades of great

5 innovations that have come out of this Valley, not just in

6 telecommunications, but in many other areas. And we view

7 broadband access as one of those crucial building elements,

8 basic infrastructure, Petri dish of innovation, and making

9 sure that we get that kind of broadband access widely

10 available is really important to our own future. I am not

11 going to pretend to know what the next new thing is, but I

12 do know that you have to have the infrastructure available

13 for the creative, talented people that come here from all

14 over the world to invent, and grow, and build the next new

15 thing. And broadband access is one of those things we need,

16 so I am looking forward to seeing what comes out of this

17 work, and what can be done regionally, as well as nationally

18 to approve broadband access, to make sure that whoever

19 invents the next new thing does it right here in Silicon

20 Valley. So thank you for coming. We arranged the weather

21 just for you, so we just need to know when you are leaving

22 town so we can go back to the regular sunny day -- oh, it is

23 sunny. Thank you very much for coming. [Applause]

24   Commissioner Taylor Tate - Thank you for taking

25 time out of your busy schedule. Obviously, we are grateful

1   to have Silicon Valley because, indeed, you are a driver in

2   this difficult economic time, and so we look forward to the

3   vision that you have set forward today, and for joining us.

4   So thank you so much.

5   Now I would like to introduce my colleague and

6   dear friend, and actually the Chairman is here, so why don't

7   I introduce you instead? My other dear colleague and

8   friend, Chairman Kevin Martin. Commissioner Larry Landis is

9   going to take us through the next portion of our

10   discussions. One of the State Commissioners who has been so

11   active in so many of these issues, we thank him for his

12   service on both the State and the Federal level.

13   Commissioner Landis.

14   Commissioner Landis - Thank you, Debbie. Good

15   afternoon. On behalf of the State members, it is my

16   pleasure to welcome you to what promises to be an

17   interesting and informative afternoon. I want first to

18   acknowledge Chairman Martin's leadership and commitment to

19   the ubiquitous access to advanced services. He has been

20   tenacious in his advocacy and advancement of that goal.

21   During this service on the Commission, both as a member and

22   as Chairman, we have made great progress across the nation.

23   I also want to express our appreciation on the State side,

24   for his leadership and support in reconstituting the 706

25   Joint Conference. I also want to acknowledge Commissioner

1   Tate, who has not only taken on the sometimes thankless and

2   often challenging task of chairing not only this group, but

3   also the Federal/State Joint Boards on Separations and

4   Universal Service, the latter among the most complex and

5   intractable areas of communications policy; this is the fun

6   one. So those of us from the State side, who have worked

7   with Commissioner Tate when she served on the Tennessee

8   Commission, valued her friendship, her grace, and her

9   collegiality then, as we do now.

10   Our colleague and former FCC Commissioner,

11   Rachelle Chong, of California, who is State Co-Chair for

12   Programs, will be joining us later this afternoon. It was

13   Commissioner Chong who, working with Commissioner Tate, with

14   Greg Orlando in her office and with others at the FCC, has

15   been responsible for assembling the line-up of speakers we

16   will hear from this afternoon. So when you see her later,

17   please acknowledge her considerable contribution. We are

18   also indebted to the California PUC and to its staff, and

19   particularly to Robert Haga for a lot of the heavy lifting

20   on this activity. Commissioner Randy Mitchell of South

21   Carolina, who is State Co-Chair for Policy, is unable to be

22   with us today. My colleagues who are with me from the State

23   side are Commissioner Mark Johnson of the Regulatory

24   Commission of Alaska, and Commissioner Krista Tanner of the

25   Iowa Utilities Board. Please also welcome Commissioner Ray

1 Baum of the Oregon Public Utilities Commission.

2 Commissioner Baum is Chairman of the NARUC

3 Telecommunications Committee, and we are pleased to have him

4 here with us today. We also have with us today Commissioner

5 Sharon Gillett of Massachusetts, who is one of our

6 presenters. Unfortunately, our other State 706 colleagues

7 were not able to make it because of conflicts with state

8 obligations, but I do want to acknowledge them.

9 Commissioner Betty Anne Kane of the District of Columbia,

10 Public Service Commissioner, and Commissioner Vendian

11 Viafides of the Maine Public Utilities Commission. I do

12 want to mention that Commissioner Betty Anne Kane is working

13 with NARUC State members from all over the nation to produce

14 a broadband Best Practices Guide. We hope to publish the

15 broadband Best Practices Guide some time in 2009, under the

16 auspices of the Joint Conference. We encourage every state

17 and local government with an innovative broadband initiative

18 to submit a summary of the project to Commissioner Kane in

19 the District of Columbia or, if you wish to, just see me

20 during the break and we will make sure that you get contact

21 information. In a few weeks, she is going to have a

22 template on which parties can submit their information, or,

23 if you submit something early, she will get it in the right

24 format for you.

25   At this time, we will have opening statements of

1   the members of the 706 Joint Conference here on the dais.

2   Chairman Martin will start. Mr. Chairman, followed by

3   Commissioner Tate, and each of the State Commissioners.

4   Chairman Martin - Thank you, Commissioner Landis

5   and thanks for helping to all those who helped organize the

6   event. I want to start by just saying that I am

7   particularly pleased to be participating with you all in re-

8   invigorating the Joint Conference. I think that the

9   questions, regulatory choices that both we face at the

10   Federal and State levels related to advanced services in

11   broadband capability are critical for us to continue to try

12   to work on cooperatively and jointly. Broadband and

13   advanced service capabilities are critical from a consumer

14   perspective; they are increasingly driving economic growth

15   throughout the country and, more importantly, they are

16   helping transform almost every aspect of our lives, whether

17   they are talking about increasing the way health care will

18   end up being delivered, and we are a health care

19   connectivity that we worked on with the Commission,

20   educational opportunities to where we will be able to live

21   and how we will be able to work. And so I think that this

22   is going to continue to end up being an important and

23   critical issue, and one in which no one entity at the

24   Federal or the State level has all of the answers, and that

25   is why I think Joint Conferences like this are critical, to

1 be able to share those experiences and inform from the

2 Federal and the State perspective the changes that we might

3 want to make.

4   I certainly know that, in the past, the Joint

5 Conference's efforts have certainly influenced the

6 Commission's policy-making in very positive ways. I

7 remember we had a hearing like this down in North Carolina

8 related to rural health care, connectivity years ago, and

9 the Commission has subsequently adopted changes in our roles

10 to help facilitate supporting the rural health care

11 connectivity, like having really arose right out of the

12 Joint Conference that occurred there, and I think we will

13 continue to end up seeing progress as a result of joint

14 efforts like this. And so I thank Commissioner Tate and

15 Commissioner Chong for helping organize this around this

16 conference out here, and I think it is going to be very

17 informative for all those involved, and exciting to see how

18 it goes, too. Thank you. Commissioner Tate.

19   Commissioner Tate - Thank you. Well, again, I

20 want to thank the Chairman because this would not have been

21 possible without him, and I am glad that it worked out for

22 all of us to be here, and we will miss our colleagues. I,

23 again, want to express my deep gratitude to Commissioner

24 Chong because it took a lot of sheer persistence to make all

25 this happen, and all the logistics, and I thank the

1   California staff, as well.

2   Broadband is indeed the future economic child of

3   this country in order to ensure sustainable growth or green

4   technologies to decrease unemployment through new job

5   creation. I just came from Ericsson, where they are

6   bringing 1,500 new jobs to this area. It is just

7   spectacular what is going on when you drive outside of this

8   hotel and just see all the companies, some of the names I

9   have never even heard of before, that are collected here.

10   It is truly an innovation world here in Silicon Valley.

11   It has been my honor to serve first as a State

12   member, and now as the Chairman of the 706 Board. I

13   understand, indeed, that states are important partners, as

14   are cities, as we move forward with the deployment of

15   advanced services across this country. The economic effects

16   from broadband are absolutely exponential. We are going to

17   hear much more about that later. Wireless providers have

18   invested $15 billion in wireless broadband and Connected

19   Nation estimates that increasing the availability of

20   broadband would have a positive economic impact to this

21   country of $134 billion. Broadband is vital to this

22   information revolution, and obviously wireless broadband is

23   outpacing fixed broadband, soon to be a billion wireless

24   broadband users by 2011. Pretty spectacular. It is the

25   crucial infrastructure for our cities and towns, just like

1 interstate highways and industrial parks that in earlier

2 generations brought jobs, people, and investment.

3 I have a much longer statement, but in order for us to keep

4 on track, I guess the one thing that I did want to know was

5 one of the important goals in today's meeting is to share

6 what best practices are going on across the country, and so

7 I am very thrilled that, from my home state of Tennessee, we

8 will hear from Mike Ramage, who will talk about Connect

9 Tennessee and much of the unbelievable opportunities that

10 broadband is bringing to my very rural state.

11 One important step that the Federal government can

12 take is to implement an accurate nationwide inventory and we

13 will, of course, be moving down that track after President

14 Bush recently signed into law the broadband mapping bill,

15 which empowers us to revise our metrics, and become more

16 involved in not just the deployment, but also the adoption

17 across the state. Ensuring broadband access to all

18 Americans, as the Chairman said, especially to those in the

19 low income areas, or rural parts of America, is not only

20 important to our national economy, but to our global

21 competitiveness. So I look forward to hearing from all of

22 our presenters and, again, welcome you all for being part of

23 this. Thank you.

24 Commissioner Landis - We are here today because,

25 both as a nation, we have come far in the nine years since

1 the establishment of the Joint Conference, and because we

2 still have further to go. We are here to celebrate

3 Federalism at its best. We are also here to remind

4 ourselves of our obligation to address those who are

5 currently unserved, the least, the last, the lost. The

6 least -- the working poor and others for whom the door

7 opening opportunities of advanced telecommunications may

8 seem beyond reach financially; the last -- those who are

9 currently on the fringes of technology's ability to deliver

10 on the promise of broadband; and the lost -- those who, for

11 a variety of reasons, have not yet embraced the valued

12 proposition which can be opened to them.

13   At the national level, we acknowledge the

14 essential role of table-setting and getting the framework

15 right. And we will take an early look at the health care

16 initiative which our Federal colleagues have launched with

17 Universal Service funding.

18   We are also here to celebrate innovative programs

19 fostered by the vision of state and local governments, and

20 public private partnerships. Indeed, depending on the

21 organization doing the counting, and what programs they are

22 counting, there are currently major programs in operation in

23 over 80 percent of the States. In the process of looking at

24 these best practices, we will celebrate success stories,

25 examine works in progress, and share visions of achievement

which are in the early stages of implementation. From the

Mayor of a small town in Southern Indiana, who was told no

by the incumbent provider, and became determined to bring

wireless broadband to his community because he was inspired

by the needs of constituents like the single mother who

needed a high speed connection to retain her job as a

medical transcriptionist, to those employing satellite

communications. The Native American tribal and basic health

care providers in remote Alaskan villages, and the distance

learning educators in that state whose linked classrooms

span an area larger than the state of Connecticut.

In short, we are here to explore the merge of

technology and the human spirit, and we are here to renew

that promise to all Americans. Commissioner Johnson?

Commissioner Johnson - Thank you, Commissioner

Landis and colleagues. I will shorten up my statement in

the interest of time, as well. Today I expect we are going

to hear a well-crafted presentation on the benefits of the

extension of broadband services to Americans. Residents

from my own State of Alaska have benefited enormously from

the deployment of advanced telecommunications services, and

we hope to demonstrate some of that for you here today.

While great progress has been made in the deployment of new

technologies, and there is much to learn from experiences

around the countries, it is important for us to create

1   strategies to address both aspects of our technology, and

2   both aspects include necessarily speed and availability. I

3   think you need to have both. Thus, broadband and 768

4   kilobits per second is just the beginning. We need to

5   consider policies that permit the delivery of data at 2.5

6   Mbps, 10 Mbps, or higher. And secondly, to ensure that the

7   services are extended to Americans throughout the country.

8   We also need to understand the effects of national policies

9   on the development and deployment of infrastructure for

10 things like Internet Protocol Version 6 and the ultra high

11 capacity Internet 2, as well as technologies that are being

12 showcased here at the Wireless Communications Association.

13   I believe we need to be forward thinking and craft

14 plans that respond to future developments. That is the task

15 as I see it. I am obviously vitally interested in making

16 sure that all of us, including those of us on the periphery,

17 are still involved in the Network. And I think that is an

18 over-arching goal that is extremely important. So I look

19 forward to working with my colleagues on this project.

20 Thank you.

21   Commissioner Landis - Commissioner Tanner.

22   Commissioner Tanner - Thank you. Before I begin

23 my remarks, I do want to take a moment to thank Chairman

24 Martin and Commissioner Tate for being here today, during

25 what has certainly been a busy and interesting week. That

1   you make time to be here today speaks volumes to your

2   commitment to broadband implementation, and we thank you for

3   that. I would also like to thank Commissioner Chong,

4   although she is not here, for putting this outstanding

5   Summit together.

6   I wanted to focus my remarks today on our long

7   efforts in Iowa to bring broadband deployment. It was just

8   ten years ago that, as a result of a legislative mandate,

9   that wireline providers in the State of Iowa completed a

10   project of providing non-tool dial-up Internet access to all

11   communities in Iowa. Two years later, the Iowa Utilities

12   Board began a process of assessing the availability of high

13   speed Internet access across the state. In that first

14   survey in 2000, the Board found that roughly 31 percent of

15   Iowa communities had high speed Internet access, and that

16   was defined as 200 kilobits per second. In our latest

17   survey with information as recent as June of 2007, we found

18   that almost 94 percent of all communities had high speed

19   Internet across Iowa, using the 200 kilobits per second

20   threshold. Ninety-six percent of rural communities and 86

21   percent of our non-rural communities were identified as

22   having high speed access. Service providers in Iowa have

23   grown to include cable companies, wireless, satellite,

24   traditional wireline providers. In our next broadband

25   survey, Iowa intends to redefine what is considered high

1   speed, both to be consistent with FCC terminology, and also

2   to reflect the reality of what consumers consider to be high

3   speed. The new low end for high speed Internet access will

4   likely be set at 768 kilobits per second. Based on our most

5   recent survey, roughly 28 percent of customers currently

6   receiving some service in Iowa will no longer be considered

7   as high speed. In Iowa, approximately 31 percent of DSL and

8   92 percent of our satellite wireless customers will be at

9   speeds less than the new minimum.

10   I give you this history to illustrate how rapidly

11   our policy goals with respect to broadband availability have

12   changed. It was just ten years ago that our goals consisted

13   merely of providing non-tool dial-up access; then we

14   measured success by the speeds of 200 kilobits per second;

15   now that threshold will likely be 768 kilobits per second.

16   Even though we know that that will be a short-lived

17   standard, industry experts predict that by 2015, consumers

18   will routinely be using applications that require speeds of

19   100 Mbps, or higher. I am proud of Iowa carriers for

20   consistently meeting the policy goals that we set for them,

21   and I am confident that they will continue to meet the new

22   challenges that face them. I am not unaware, however, of

23   how difficult these challenges are. As Iowa carriers are

24   expected to invest in Network upgrades with an increasingly

25   short life cycle of the equipment necessary for those

1 upgrades, our carriers are facing increasing revenue

2 uncertainty, and I am not just talking about recent events

3 at the FCC; in Iowa, we, too, have begun the process of

4 access reform. In the past year, we have reduced the

5 intrastate access charges, charged by rural local exchange

6 carriers, and have promised a rule-making to consider

7 further reducing those access charges. In addition, there

8 is currently an open docket before us, in which we are

9 reviewing the intrastate rates of Iowa's mid-sized carriers.

10   It is clear from the statements made by these

11 carriers in these proceedings that Iowa carriers have long

12 been using access revenues to fund broadband improvements.

13 I am not making this point as a reason to halt access

14 reform, but instead it is important that we recognize the

15 reality on the ground. And that is, in Iowa, as in other

16 parts of the country, broadband deployment has been enabled

17 by access revenue that our carriers have historically

18 received.

19   So in closing, I urge my fellow State and Federal

20 Commissioners to continue the challenges, to challenge our

21 carriers to provide the advanced services to our communities

22 that are necessary to compete in a 21st Century global

23 economy; and, in support of that goal, to provide a stable

24 and predictable regulatory climate that recognizes the

25 financial complexities facing the carriers. Thank you.

1   Commissioner Landis - Commissioner Baum.

2   Commissioner Baum - Thank you. I want to

3   acknowledge the efforts of the FCC on behalf of NARUC. I

4   think Chairman Martin has one of the toughest jobs in the

5   world. They do complicated issues in groups of sometimes

6   two, or three, or four, and it is a tough job, and he has

7   tackled this comprehensive reform in a way that no one else

8   has ever done in the past, and we want to thank him for

9   pushing ahead with that, and at the same time,

10   reconstituting the 706 committee, and reaching out to

11   states. He spent a couple hours with the State

12   Commissioners on the phone over the last couple of weeks; he

13   is working on multiple issues that would boggle most

14   people's minds. And that also goes for Commissioner Tate,

15   who is also expected to understand these issues deeply, that

16   whole segments of industry spend their whole lives trying to

17   understand. And inter-carrier compensation, universal

18   reform, is one of those issues. So we do appreciate their

19   efforts, their outreach to the States, the cooperative

20   Federalism that has been a part of this group of FCC

21   Commissioners. Commissioner Tate and I served on the Joint

22   Board and we pushed out a proposal together, working

23   together. Her leadership is appreciated on that Board, and

24   she will continue to do that here on the 706 Committee.

25   And, of course, without Chair Martin's support of that, none

1   of that would be possible. But we do appreciate their

2   efforts. On behalf of NARUC, we are encouraging you to not

3   give up. Life is tough, there are setbacks and we need to

4   press forward because Americans are depending on us to try

5   to do the right thing as far as we are able to see it. And

6   so I would encourage you to continue to do the best you can,

7   to see if we can get this done, and we appreciate your

8   efforts. Thank you.

9   Commissioner Landis - One thing I should announce

10 before we go on, the transcriptionist has asked if any of

11 you in the audience ask questions as we go through the

12 panels this afternoon, please state your name so that we

13 have that as a part of the record. Debbie?

14   Commissioner Tate - I just want to thank all of

15 our colleagues who have joined us from across the vast

16 nation and for their insight and, as the Chairman said,

17 which we often relied as we plod, of course, forward to

18 bring broadband across the nation. And I am now pleased to

19 introduce our first presenter. I know you all are glad that

20 we have stopped talking. Drew Clark, Executive Director of

21 broadbandcensus.com, a free resource of broadband

22 availability, competition service, and service quality that

23 is available on the Web. He is a well-respected Washington

24 telecom and technology reporter, and monitors broadband

25 issues on Capitol Hill and across the country, and today he

1 is going to provide us with a legislative update on the new

2 broadband mapping bill. Drew, thank you for all your

3 efforts. It has been fun to watch this project grow, and I

4 have been using it. So thank you.

5   Mr. Clark - Great. Thank you, Commissioner Tate.

6 I also want to thank Commissioner Chong and Commissioner

7 Landis for the invitation to be at this event, as well as

8 all the other Commissioners and the Chairman who are here.

9   So I have been asked to speak about the Broadband

10 Data Improvement Act and to give a little legislative update

11 on it, and maybe look forward a little bit as to next steps

12 in the next Administration. So here is the outline of my

13 presentation, and I will leave some time at the end so we

14 can address questions or answers.

15 Just briefly, what is BroadbandCensus.com; what is the

16 background and political context for S.1492, the Broadband

17 Data Improvement Act, what is included in S.1492, what is

18 not included in S.1492, and what will or might happen with

19 broadband data in the Administration of President Elect

20 Barack Obama.

21   So briefly, as Commissioner Tate mentioned,

22 BroadbandCensus.com is a free resource of data and

23 information about broadband by local area. It was launched

24 in January of 2008 by myself. I am a technology journalist

25 in Washington. We are a consumer focused rating service for

1   businesses and Internet end-users, and our core mission is

2   public information, news about broadband, events and

3   conferences, broadband breakfast clubs -- several of you

4   Commissioners, Landis and Chong, participated in our

5   Broadband Census for America Conference that was held

6   September 26th in Washington, providing research about

7   broadband under contract with two Internet projects and

8   others, and a Best Practices Broadband Wiki which is under

9   development. Also, I just have a flyer outside for those

10 who would like to pick up this and take it with you. I am

11 happy to address any questions about what and why

12 Broadband Census exists, and these are some of our partners.

13   So just some background now for broadband data

14 legislation. There has been criticism about the FCC's data

15 collection methodology for some years by Commissioners,

16 Michael Copps and Jonathan Adelstein. Perhaps the turning

17 point in my mind about this debate was the Government

18 Accountability Office Report in June 2006, which looked at

19 the Zip Code by Zip Code data that the FCC had been

20 releasing, and said that, based on its analysis of the data,

21 there were only two providers per Zip Code on a median

22 basis, as opposed to the median of eight that the FCC had

23 reported from its data. The Freedom of Information Act

24 lawsuit filed by the Center for Public Integrity, that I was

25 involved in, for broadband data in September 2006, there has

1 been an increasing perception of value to broadband carriers

2 for aggregating information about data if some degree of

3 confidentiality could be assured. And then, finally,

4 lurking in the background has been this question of is there

5 or is there not a national broadband strategy. And we are

6 obviously seeing this very pronounced right now, lots of

7 calls for a national broadband strategy, but the discussion

8 of data has been what kind of inputs are necessary in order

9 to have a successful broadband policy. So these are all

10 backdrops to the legislation. Here is just a quote from the

11 Freedom of Information Act lawsuit: "Disclosure of data

12 about carriers could allow competitors to free ride on the

13 efforts of the new first entrant to identify areas where

14 competition is more likely to be successful." So, you know,

15 the FCC has been fighting efforts to release data on the

16 grounds that it could allow more competition in broadband.

17 Here are just some more thoughts on that; the case was

18 resolved in the FCC's favor. So the Bill, S.1492…

19   Chairman Martin - I do not mean to interrupt, but

20 since you are characterizing our brief, it was actually also

21 because the carriers do not want it to be disclosed, and so

22 it was not provided in a public way. And what we were doing

23 is explaining why they did not want it to be disclosed.

24   Mr. Clark - No…

25   Chairman Martin - No, no, hold on. It was not

1 that we were actually fighting it because we did not want

2 competitors to be able to gain entry. And by the way, Drew,

3 I understand the lawsuit is important, and you have filed

4 it, so you filed it, and you are more than welcome to file

5 litigation any time you want, but as you just ran over at

6 the end, all of the lawsuits have been resolved in our

7 favor, saying that the information was all filed under seal

8 and was not to be disclosed. If the law has changed so that

9 that information is supposed to be disclosed, we will

10 disclose it. But in the meantime, the lawsuit that you keep

11 filing has lost and I think that is important for everyone

12 to understand when you are characterizing why we did

13 something. So you can characterize why you did it, but I

14 can characterize how the Commissioners respond.

15   Mr. Clark - No, no, those are fair points,

16 Chairman. I just want to make clear that the law does not

17 need to be changed for the FCC to release this information.

18 The FCC chose through its discretion over a period of time

19 not to release information about carrier by carrier level,

20 and so…

21   Chairman Martin - Drew, and I know that is your

22 opinion; however, as I said to you, the information we are

23 collecting is filed with the assurances from the companies

24 provided not to be disclosed. Now, I know your opinion is

25 that, however, you lost -- that was also what you argued in

1   the lawsuit, that it should have to be disclosed, and you

2   lost.

3   Mr. Clark - No one is disputing that fact.

4   Chairman Martin - I am not going to have an

5   argument with you over it. I think we should move on. But

6   if you are going to bring up and try to characterize what we

7   were doing, I am going to respond. But I think what would

8   be most helpful for everyone is not to have a FOIA -- this

9   is not about FOIA litigation. No one is interested in that.

10   Mr. Clark - No, no, clearly.

11   Chairman Martin - I mean, so if you do not mind, I

12 think everyone wants to talk about broadband, not FOIA.

13   Mr. Clark - I agree. I am just setting the stage

14 for the intensive discussion that the Congress…

15   Chairman Martin - And we are anxiously awaiting.

16   Mr. Clark - I am just trying to point out that

17 there was a lot of discussion and interest in the issue of

18 broadband data, you are quite right that the carriers

19 intervened in the lawsuit, and you are also right that the

20 data was collected from the carriers under the promises that

21 it would be kept confidential. I am just pointing out that

22 the law does not need to be changed for the FCC to release

23 this data.

24   Chairman Martin - And I am just pointing out that,

25 again, people are not interested in FOIA litigation. They

1 are interested in data services.

2   Mr. Clark - The Broadband Data Improvement Act was

3 introduced by Chairman Daniel Inouye of Hawaii. He

4 described the measure as giving the baseline statistics that

5 the nation needs in order to eventually achieve the

6 successful deployment of broadband to all Americans. A

7 nearly identical measure by Senator Dick Durbin was

8 introduced, but later stripped from the Farm Bill. And just

9 also to note, the FCC Data Collection Order that was issued

10 in March of 2008, and released in modified form on June 12,

11 2008; this was also going on in the background. So even as

12 the Senate and the House are considering broadband data

13 legislation, the FCC is, of course, going through its

14 process and redefining broadband as one of the Commissioners

15 described, from 200 kilobits to 768 kilobits.

16   At least four agencies are impacted by the

17 Broadband Data Improvement Act; the FCC must make annual

18 reports of broadband to Congress. They also must include

19 international comparisons, U.S. versus international, using

20 75 cities. And it needs to conduct public surveys of

21 technologies, prices, and speeds. The Census Bureau has

22 been instructed to expand its American Community Survey to

23 include broadband subscriber information. The Census Bureau

24 had collected some broadband information in the past, but it

25 dropped this in 2001-2002. Now, under this bill, it is

1   instructed to put that back in. The Government

2   Accountability Office has been tasked with submitting a

3   report, again, comparing U.S. broadband to international

4   broadband on speeds, prices, and quality. And the Small

5   Business Administration is to conduct a study of speeds,

6   prices and availability. So there is a theme here; there

7   needs to be more information about speeds, prices,

8   availability.

9   One specific change for the FCC is that it needs

10 to compile a list of the geographical areas that are not

11 served by broadband providers. Now, prior to the FCC's re-

12 definition in June, from 200 to 768 kilobits, that was a

13 very small area, indeed. Look at the green colored area of

14 the next slide. So this is the FCC's determination of

15 availability of broadband by five-digit geographical Zip

16 Code, and it is just those green areas in Northern Maine and

17 Northern Alaska there that are not served by any carrier.

18 All the other areas, whether it is blue, orange, white, that

19 is served by at least one carrier, according to the FCC

20 data. Of course, part of the purpose of broadband census

21 and other efforts is to track and identify who those carrier

22 are so that consumers and others can have information about

23 them. But as the definition changes, obviously we are going

24 to see more green areas on this map. And so, just going

25 back to the bill, the FCC is going to need to compile this

1 more extensive list of areas that are not served by

2 broadband of 768 Kpbs and then compare it to the per-capita

3 income, population density, etc.

4 Okay, the last big element of the Broadband Data

5 Improvement Act is to encourage state initiatives to improve

6 broadband. The Secretary of Commerce is to award grants for

7 the development and implementation of statewide initiatives

8 to identify and track the availability and adoption of

9 broadband services within each state. And there must be

10 matching non-Federal funds of at least 20 percent. No

11 Federal funds were included in this bill, although there had

12 been $40 million in previous versions.

13 Okay, these are the aspects of the State

14 initiatives to improve broadband. They are designed to

15 provide baseline assessments, they are to measure areas of

16 low deployment, they are to identify supply and demand

17 barriers to adoption, identify speeds of broadband

18 connections, create technology planning teams, work with

19 broadband service providers and tech companies to encourage

20 deployment in unserved areas, establish programs for

21 improved computer ownership, collect market data on

22 broadband, facilitate information exchange between public

23 and private sectors, and create statewide geographic

24 inventory maps of where service is and where it is not.

25 Okay, so what is missing from the Broadband Data

1   Improvement Act? Well, there was alternative legislation.

2   The Broadband Census of America Act, H.R 3919 has passed the

3   House unanimously. I was looking for the vote there and it

4   was unanimous. That had at least two key provisions that

5   are were not included in the Bill, 1) the National

6   Telecommunications and Information Administration was to

7   create a national broadband map; and there would be the

8   disclosure of the names of carriers on the Zip plus four

9   code basis. Those both were excluded from the Broadband

10 Data Improvement Act. And, of course, there is no funding,

11 as I have already mentioned.

12   Now, just in the interest of fairness, it needs to

13 be pointed out that appropriate authorization bills

14 generally do not have funding; they are often -- they need

15 to be funded by appropriations measures. So even if the

16 Bill had said, "We authorize $40 million for broadband," the

17 Appropriations Committees would have to come along and

18 provide funding. But it was an important symbolic defeat

19 for the funding that it was taken out entirely from the

20 bill.

21   So Chairman Dingell of the House Energy and

22 Commerce Committee said that he had wanted there to be a

23 nationwide map of broadband infrastructure, and remains

24 hopeful that we can work toward that goal as the legislation

25 is implemented. And Subcommittee Chairman Ed Markey said he

1 wished the Senate Bill contained the more rigorous data

2 collection and disclosure provisions of the House Bill.

3 Under that House Bill, as I have mentioned, the NTIA would

4 develop this broadband inventory map that would show

5 geographic extent of broadband service capability on a

6 provider by provider basis. And the map would provide for,

7 again, the disclosure of each commercial or public provider

8 of broadband service capability within such area. Now, the

9 industry had said that it had no objections to H.R 3919;

10 however, of course, it is worth pointing out that that was

11 not included in the Bill, as it was passed.

12   So what happens under the Presidential

13 Administration of Barack Obama? Is there a possibility of

14 reviving a national broadband map? Is it even needed? Or

15 are the state maps that are being developed on a state-by-

16 state basis sufficient, so that consumers and others who

17 seek information about broadband can get the information

18 they need from the state maps? And what is the value of the

19 broadband map on a nationwide basis? Now, that is just the

20 language of the bill about how -- oh, sorry, that is

21 Chairman Ed Markey's statement about how he wanted the

22 Commerce Department's NTIA to put this information on a map.

23   Okay, so as we saw from some of the other aspects

24 how SBA, GAO, and the Census Bureau were tasked with

25 including not just availability and adoption information,

1 but also information about speeds, prices, reliability,

2 competition. I call this the broadband SPRC. Increasingly,

3 people are not just talking about broadband as an on/off

4 thing. Is there broadband, or isn't there? Do we have 200

5 kilobits per second, or do we have 768 kilobits, or not?

6 People are increasingly talking about broadband as a growing

7 threshold, one megabit, two megabits, 10 megabits, 100

8 megabits, so that big broadband applications can be enabled.

9 There are obviously a number of mapping efforts out there.

10 I will not peak about California Broadband Taskforce or the

11 Massachusetts' Broadband Initiative because I know we have

12 people here who can speak to those. One of the partners of

13 Broadband Census has been Virginia Tech's eCorridors

14 Program, and they have done mapping on a user by user basis.

15 Ireland has a broadband information website with carrier-

16 based information; Connected Nation, and I believe they will

17 be on the program too, will also be speaking, and

18 BroadbandCensus.com.

19   This is the map that eCorridors has put together

20 at Virginia Tech. They have just taken the tiers that the

21 FCC recently created in its June Order, color by color, and

22 it is has mapped it against the responses that they have

23 received. So obviously there is a lot of data that still

24 needs to be collected, but this is, again, a user-based

25 collection methodology, and you can see, you know, basic

1   broadband, green and up, is what meets the new threshold for

2   broadband. All those yellow areas would be excluded from

3   the definition of broadband now that the FCC has changed it.

4   Here is the upload speeds, the yellow is, again, what is

5   going to be excluded under the new definition. And finally,

6   this is a more local map, again, produced by eCorridors,

7   based again on user contributions to the broadband

8   collection they are undertaking. Ireland has also been

9   involved in mapping out broadband on a carrier-by-carrier

10   basis, they actually list the carriers, and the head of the

11   Irish Embassy's unit discussing this has spoken to these

12   issues at the Broadband Census for America Conference in

13   September, mapped out broadband there. And they actually

14   include information about latency, which is obviously very

15   relevant to wireless applications -- can you do voice or

16   other applications with broadband.

17   So in conclusion, this is just what we are

18   providing. We offer information and news about broadband.

19   We publish all the information under a creative commons

20   attribution non-commercial license, which allows researchers

21   in Governments such as NARUC members, to freely use the

22   data. And, again, our focus is trying to ensure that we are

23   not forgetting the speeds and prices and competition aspects

24   of broadband information collection, not just availability,

25   but price, speed, and competition.

1   Finally, just skipping over this, I want to just

2   conclude with what we are providing, information and a

3   resource that others can provide information about state-by-

4   state efforts, starting with articles about 17 states, and

5   news and information about what kinds of projects --

6   Illinois, Massachusetts, Virginia, and then these state-by-

7   state Wiki's are a repository for best practices, so that

8   you all and others can go to the sites and provide

9   information without your state, without your county, within

10   your city, about what types of broadband is available, and

11   then, of course, we aggregate the data we are collecting

12   about carriers, the speeds, services, and consumer ratings

13   of these services. So thank you very much. I have a few

14   minutes to take any questions that you have about the

15   Broadband Data Improvement Act, or other aspects of

16   broadband data collection.

17   Commissioner Tate - Thank you, Drew. Any

18   questions from the audience or from my colleagues? Yes,

19   Commissioner?

20   Commissioner Gillett - Commissioner Sharon Gillett

21   from Massachusetts. My question for you, Drew, is what would

22   be the normal time frame of taking S.1492 and sending it

23   through Appropriations and all those kinds of things?

24   Mr. Clark - Sure. Well, appropriations are done

25   on an annual basis, and so you are never really assured

1   anything from one year to the next. But the decisions start

2   off in the spring, there is a Budget Committee Resolution

3   that determines the general perimeters, and then each of the

4   13 -- it used to be 13, it is now 10 on one side and 12 on

5   the other -- each of those Appropriations Subcommittees has

6   a target for what they are seeing to spend, and then as they

7   get closer to the fall, and adjournment, that is when the

8   decisions get made. For something as small as $40 million,

9   I mean, that is really not going to be influenced by any of

10 these external factors about, you know, the fact that there

11 is a $700 billion bill for aid to the financial industry.

12 And yet, at the same time, it is unlikely that this is going

13 to get passed before September or October of next year. So

14 that basically means that, unless the Commerce Department

15 decides to fund these initiatives out of its own resources,

16 which it may be able to do, I cannot offer a definitive

17 opinion on that, the funding for the state initiatives would

18 basically be waiting until 2010.

19   Commissioner Tate - Any other questions? Good, we

20 are staying on schedule. Thank you, Drew, so much.

21   Mr. Clark - Thank you.

22   Commissioner Landis - Thank you, Drew. [Applause]

23 Next I would like to introduce Dr. Daniel Ballon, a Policy

24 Fellow in Technology Studies from the Pacific Research

25 Institute. Dr. Ballon will present on the topic of the

1   future of broadband. Dr. Ballon.

2   Dr. Ballon - Hi. I would like to thank all the

3   Commissioners for inviting me to speak here today,

4   particularly Commissioner Chong for allowing me to come here

5   and give our perspective as a small nonprofit think tank

6   based in San Francisco. My Department of Technology Studies

7   focuses on public policies that promote innovation in the

8   technology sector. And I think it is fitting for us to be

9   giving this presentation on the future of broadband

10   technologies, given our State perspective, because half of

11   our portfolio is on State policy, and half on Federal

12   policy.

13   I think it is helpful, before we look at the

14   future of technologies of broadband, it is useful to gain

15   some perspective and look how quickly these technologies

16   have developed and changed over time. If we just look at a

17   brief history of consumer-oriented data communications

18   networks, we see the enormous evolution and increase in

19   speeds that we have seen in only 30 years, and the data that

20   I am showing here comes from the mind of Link Hoewing at

21   Verizon. It is just his recollection of speeds available to

22   consumers over the past 30 years. And what we noticed is

23   that the overall pattern, first of all, is exponential. And

24   second of all, it is really driven by new applications and

25   innovations, that you see things like CompuServe in 1979

1   causing a small increase in demand for speed, followed by

2   AOL and its massive adoption of those communities. And

3   then, in 1993, when Tim Berner's is leadings events at the

4   World Wide Web, and following that, when Netscape has its

5   IPO and you see a huge shift to graphical user interface,

6   you see millions of people moving online. It is worth

7   noting that, between 1995 and 1996, there is a speed

8   increase of 27 fold, so I had to change the scale here.

9   That is how big of a revolution this was. And then there is

10   not that much of an increase in speed until 2004, and then

11   you start to see the Web 2.0 revolution take hold on things

12   like social networking, causing massive influxes of users.

13   MySpace takes off, FaceBook launches, Google has its IPO,

14   and then in 2006, YouTube really takes off. So what we

15   really see here is a pattern, and I am not going to dwell on

16   this in too much detail because Tom is going to go over it

17   in much greater detail as an economist. But I think before

18   we want to look at future technologies, it is important to

19   look at this historical trend and note this historical

20   trend, and look at what it tells us about what is on the

21   horizon.

22   Most of the demand for broadband development is

23   driven by innovation at the content level. So innovation at

24   the content level triggers demand, which triggers investment

25   and new technologies, which triggers adoption of those

 1   technologies, which leads to more customers and feeds back

 2   and leads to more drive to innovate at the edge of the

 3   network. So according to Pew's recent survey, 55 percent of

 4   American adults have home broadband, and that has tripled in

 5   four years. Only ten percent have dial-up connections. So

 6   because broadband adoption is demand driven, people need a

 7   reason in order to seek out a fast connection. Of those

 8   remaining non-Internet users, 33 percent of them simply are

 9   not interested. And if you look at why they are not

10   interested, only 12 percent of those users are not

11   interested because they do not have access; it turns out 62

12   percent of those that are not interested do not even have a

13   home computer, so no amount of broadband will help. So

14   clearly, there is a mechanism for broadband development,

15   which is driven by innovation at the content level. And it

16   does not seem to be that, if you just build more pipes,

17   people will come; it is driven by content. So there needs

18   to be a reason for people to adopt broadband -- that is

19   something to remember. So I think that puts us in good

20   stead from where we stand today, and there has been a lot of

21   discussion about net neutrality and network management

22   practices. I am not here to discuss that today, except only

23   to say that, from my perspective, that is a very good thing

24   that we are having this discussion right now because that

25   means that we have got a pressure point on broadband

1   investment. And to me, this means we are really at the cusp

2   of an explosion in new broadband technologies deployment and

3   adoption. I guess it is important to note that this has

4   happened before, and as I showed in the previous slide,

5   between 1995 and 1996 with the shift to graphical user

6   interfaces, but the first wave of adoption driven by those

7   technologies caused a slowdown in speeds that people were

8   able to achieve at their dial-up connections. And this has

9   been called the World Wide Wait. And as great

10   telecommunications scholar, Dilbert remarked in 1997, that

11   the entire World Wide Web was designed to make millions of

12   people sit around waiting for nothing to happen. So the

13   real question is, what changed here? And what changed is an

14   enormous investment. Cable operators invested $10 billion

15   to upgrade their lines; SBC invested $6 billion in Project

16   Pronto to accelerate DSL. This is all driven by demand.

17   People were willing to pay more for connections that are 100

18   times faster than dial-up because this massive investment

19   was driving massive technological change. And these two

20   quotes at the bottom show that regulators were cognizant of

21   this fact, and they exercised restraint accordingly.

22   So this slide is just to show that investment

23   appears again to be a pressure point today, but investment

24   is strong. Telecommunications, for instance, are spending

25   hundreds of billions of dollars. Investment has increased

1 40 percent in five years. And it is worth noting that good

2 public policy plays a role in ensuring robust incentives to

3 make these investments, and some examples of these would be

4 elimination of mandatory unbundling for broadband that

5 started in 2003, and that stimulated massive convergence of

6 technologies, offering access to the same Internet across

7 different platforms. Cable was never subject to mandatory

8 unbundling; fiber was exempted in 2003, DSL in 2005. But

9 the propagation of these different technologies requires

10 that regulators use the same regulatory framework across all

11 technologies. Essentially, we need to let consumers decide

12 which technology will ultimately work best for them. The

13 temptation to lock different technologies into different

14 boxes was once labeled by Michael Powell as "the one-wire

15 problem," and you can see that quote that he characterizes

16 there.

17   What we see is that we have enormous broadband

18 competition, so Powell's vision, in fact, appears to be

19 paying off. Certain markets might seem like a monopoly or a

20 duopoly today, but thanks to massive broadband investment,

21 this will soon change. According to the FCC, 89 percent of

22 Zip Codes currently have four or more providers. In less

23 than 10 years, the number of broadband providers is expected

24 to increase 13-fold.

25   So it is useful to look at what is going to drive

1   the next generation of broadband technologies, and what kind

2   of content is on the horizon, that is going to be feeding

3   America's appetite for new applications? And the promise of

4   these technologies for enhancing quality of life and

5   productivity is simply enormous. If we look at Cisco's

6   latest study of Internet traffic, they project that total IP

7   traffic will grow six-fold by 2012. This is going to hit

8   particularly hard for mobile platforms, where traffic will

9   increase 20 times by 2012. The Internet in 2012 will be 75

10 times larger than in 2002; this is equivalent to 7 billion

11 DVD's each month. It would take half a million years to

12 watch all of the Internet video on the Network each month in

13 2012. So the moral of the story is that, while peer to peer

14 might be a focus at the moment when we are talking about

15 bandwidth, its share is going to drop dramatically compared

16 to new services. There is a lot of room for new growth and

17 a lot of that growth is going to be in video applications.

18 In particular, set top boxes are going to lead to an

19 explosion of video applications. When you look at all forms

20 of Internet video, a significant share of which is peer to

21 peer, this is going to account for 90 percent of all traffic

22 by 2012. In the third graph here, the bottom left, you see

23 that approximately one-third of all U.S. media consumption

24 is going to be Internet based in 2012, and in the final

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1 where you can see that mobile providers are going to be

2 increasingly driven to compete with existing wireline

3 broadband offerings, and the landscape will reflect that

4 overall broadband market. For Internet and video

5 applications, in particular, this is going to increase from

6 37 percent to 63 percent.

7   So, because investment and competition in

8 broadband are fundamentally pushed forward by consumer

9 demand, it is important to understand what kinds of things

10 consumers will be demanding in the future. This is not an

11 exhaustive list by any means, but I am just going to show

12 some of these bandwidth intensive applications, many of

13 which are video applications. So high definition and video

14 on demand is clearly going to be a huge source of bandwidth

15 use, looking ahead, and a huge driver of broadband

16 development. According to Cisco, online video accounted for

17 19 percent of total traffic last year. High definition is

18 only going to increase these numbers dramatically. Just to

19 give a sense of what this means for the future of broadband,

20 40 hours of high definition video generates as much traffic

21 as a million e-mail messages. Downloading just three hours

22 of high definition content a week would generate at least 27

23 gigabytes per month. Four million high definition video

24 customers is equivalent to 50 million YouTube viewers. So

25 the most bandwidth intensive applications are going to

1 stream high definition movies directly down the pipe. And

2 today, only 5.7 million households -- that is nine percent

3 of broadband households -- have the necessary 10 Mbps

4 connection; this is going to expand to 30 percent of total

5 households in just five years. That is a seven-fold

6 increase.

7   It is also going to be big business. By 2013,

8 consumers will be spending over $6 billion; this is a six-

9 fold increase over five years. Internet enabled set top

10 boxes are going to continue to accelerate growth as people

11 hook the Internet directly into their high definition

12 television sets. And I am showing down in the lower right

13 hand corner some of the major players that are getting

14 involved in this business.

15   So another Internet video technology that is going

16 to require a lot of bandwidth is Internet TV or IPTV where

17 video streams are encoded as I.P. packets. Because this

18 enables both upstream and downstream data, it is going to

19 revolutionize how people watch television. It is going to

20 be much more interactive; people will be able to do

21 everything from choosing alternative endings to the same

22 show, to voting for your favorite reality show contestant

23 directly from your remote. Because content rides on

24 traditional infrastructure, there will be incredibly low

25 barriers to entry -- for broadcasters -- and I use that term

1 as broadly as possible. You will no longer just have

2 traditional broadcasters, but you will open up television to

3 the entire Internet, potentially creating unlimited

4 broadcasters that can reach your television set, all

5 customized to the viewer's taste. This will create millions

6 of personalized or niche channels, so that the set top boxes

7 that are going to allow this technology to transition easily

8 from the PC to the living room are starting to come online.

9 Revenue is projected to grow to $5.8 billion in the next

10 three years. So from 2006 to 2011, bandwidth demands on the

11 network from Internet TV will increase 44-fold. And in the

12 second graph here, we see that the percentage of people that

13 are seeking this content on their PC's has jumped seven

14 percent in only one year, which is really very amazing.

15   According to e-Marketer, 52.5 percent of all

16 Americans, or 154 million people, will watch online video at

17 least once a month. And, again, I have shown some of the

18 major players that are involved here. I will not go through

19 each one, but I think it is worth pointing out one of them,

20 Fancast, which is part of Comcast, and that is rather

21 interesting because Comcast is itself a content provider;

22 they have their own video on demand offerings. But I think

23 they see so much diversity on the Web that even traditional

24 media companies need to have an offering so that they do not

25 miss the boat.

1   So another technology that is going to drive

2   future broadband's growth is video telephony. This can be

3   seen as the next incarnation of voice-over I.P. telephony.

4   According to Cisco Systems, there are going to be three

5   waves of Internet traffic growth, and this is going to

6   create demand for fast connections in both directions. And

7   this is a particularly bandwidth intensive application, and

8   in order for it to work, jitter needs to be kept under 30

9   milliseconds. It is predicted to reach mass adoption

10   between 2012 and 2015, and real time communications will

11   provide unique challenges because the data cannot be cached.

12   So what I am showing here in the second graph is that the

13   surge has already begun. There is more bandwidth today on

14   video calling than the entire Internet backbone in 1997. So

15   various projections suggest that high definition video

16   teleconferencing will be a $1.3 to $4 billion market over

17   the next five years. And while you are here in San Jose, if

18   you have a chance to visit Cisco Systems and demo their

19   Telepresence system, I highly recommend it because systems

20   such as Cisco's Telepresence and HP's Halo offering will

21   allow businesses to cut down on travel costs and save on gas

22   prices. It also will require enormous bandwidth because it

23   needs to be life sized, real time, and high definition.

24   Cisco's video conferencing rooms include three 60-inch

25   plasma screens. This is a huge evolution from the original

1 AT&T picture phone -- picture it here -- which was

2 originally introduced at the 1964 World's Fair.

3   So in the interest of time, I will not spend too

4 much time dwelling on these other technologies, but it is

5 important to say that there is a lot, obviously, on the

6 horizon that are going to require considerable bandwidth and

7 that are going to drive future broadband development.

8 Telemedicine is one of those key technologies, and I look

9 forward to Dr. Nesbitt's talk later where he will go into

10 this in far more detail, but essentially bringing back the

11 house call is what telemedicine will do. It is going to

12 decrease the cost of health care, it will increase access

13 and improve outcomes. And ultimately it will enable things

14 like telesurgery.

15 Virtual Worlds is another key technology, and we are not

16 just talking about second life here. This has moved into

17 the enterprise area, where businesses are now investing in

18 virtual communities as an immersive web environment to bring

19 together voice, video and data to enhance collaboration. It

20 allows synchronic interaction between employees all over the

21 world. And, in fact, we are already starting to see some

22 state regulators have begun to adjust to the new world of

23 virtual universes here. In fact, in June, in Vermont, they

24 created a special class vacation for virtual corporations

25 that have no physical infrastructure, and they are allowed

1   to conduct Board meetings via an electronic or

2   telecommunications medium.

3   Another key technology will be online gaming. This may

4   sound less life and death than telemedicine, but it is still

5   important that there be a fast and uninterrupted low latency

6   connection in order for these games to work. It has been

7   estimated by Parks Associates that, by 2013, Internet

8   connected game consoles will generate over $8 billion for

9   Microsoft, Sony and Nintendo. In addition, cloud computing

10 is also going to be a key bandwidth consumer over the next

11 few years, and hopefully Google will give us a talk on that

12 shortly.

13   So the good news with these new technologies is

14 that the future looks bright for broadband infrastructure.

15 There are a lot of choices, a lot of platforms, and

16 considerable investment right now, going on to make sure

17 that all of these types of content are made possible. And

18 what I would like to do in the remaining time is walk

19 through what these technologies are that are going to drive

20 the future of broadband.

21   So what broadband technologies are on the horizon

22 to meet this incredible demand? Cable providers have

23 invested $130 billion in capital investment over the past 12

24 years, and cable infrastructure is available to 92 percent

25 of U.S. households, so there is considerable opportunity

1 here for widespread adoption of broadband through cable.

2 DOCSIS or Data-Over Cable Service Interface Specifications

3 is a set of protocols developed by Cable Labs for delivering

4 I.P. broadband over a cable TV network. These networks are

5 largely hybrid fiber coax. The newest version of DOCSIS,

6 DOCSIS 3.0, more than triples the available speed to 160

7 Mbps downstream 120 Mbps upstream. This could allow cable

8 providers to offer potentially even higher speeds, going up

9 to even Gbps. So the way that this technology works, the

10 DOCSIS 3.0, is based on a revolutionary change in how the

11 signal is transmitted. So a single downstream channel

12 currently can provide up to 38.8 Mbps, over 6 megahertz

13 downstream, and upstream 30 Mbps, over channels as wide as

14 6.4 megahertz. So DOCSIS 3.0 uses something called channel

15 bonding, which shares the traffic load over multiple

16 channels. And that is what I am showing in the upper left

17 hand corner. It creates these wide band channels. And

18 channel bonding, what it does is dramatically increases both

19 upstream and downstream output. And technically it is

20 important to point out, there is no limit to the number of

21 bonded channels. So it is also worth noting, and what I am

22 showing here in the upper right, is that these DOCSIS wide

23 band channels have full backwards compatibility with

24 existing cable modems.

25   So sticking with the cable technologies for a

1   moment, over 35 million customers currently have cable

2   Internet. It has the most extensive nationwide network. In

3   the first graph, I show that there has been over $130

4   billion in private capital investments since the passage of

5   the 1996 Telecom Act. Comcast aims to roll out DOCSIS 3.0

6   to 20 percent of its footprint by the end of next year.

7   Time Warner is aiming for a roll-out early next year, and

8   ABI Research predicts penetration of DOCSIS 3.0 will reach

9   60 percent by 2011.

10   In the second graph, I am showing that the surge

11   in investment is increasing the reach of cable

12   infrastructure. The availability of cable has doubled in

13   only eight years, and this is good. It is starting to look

14   like an as asymptotic function, which means it is

15   approaching 100 percent. So when the DOCSIS 3.0 roll-out is

16   complete, at least 93 percent of households will have access

17   to 160 Mbps downstream, 120 Mbps upstream broadband. And as

18   cable is meeting growing demand, customers are lining up and

19   what I am showing at the bottom is that adoption is moving

20   ahead at an almost constant rate, this is pretty much

21   linear. Between 2001 and 2007, growth in cable broadband

22   customers has been nearly perfectly linear, getting 4.8

23   million new customers every year.

24   So moving now from cable to the telcos, we see

25   that a lot of the development of DOCSIS has been driven by

1   competition across platforms, in particular from

2   telecommunications firms that are investing in advanced

3   fiber networks. Verizon is spending $23 billion through

4   2010 to build its fiber optic networks directly to

5   customers' houses, this is called Fiber to the Home, or

6   sometimes Fiber to the Premises; it not cheap, it costs

7   roughly $850.00 per premise to deploy this technology. But,

8   it is projected to attract seven million customers by 2010,

9   and it will be available to 19 million homes, that are

10   roughly half of the company's footprint.

11   AT&T is also investing in fiber, but at a cheaper approach,

12   which is more similar to cable in that it is a hybrid

13   network. It runs fiber to a node within 3,000 to 5,000 feet

14   of the home, and then copper wire to the house. Both of

15   these networks are what are called passive optical networks.

16   The data is carried by light waves of different colors, so

17   they do not require any electrical components between the

18   data center and destination. Because the network is

19   passive, it has no need for remote powering, which allows

20   for low operational and maintenance costs. The capacity of

21   the network can be increased by including multiple

22   wavelengths of light on one piece of fiber, giving a very

23   high potential upper limit to speeds. So broadband PON, or

24   BPON, is the first generation of this technology. It can

25   theoretically generate speeds of 622 Mbps downstream, 155

1   Mbps upstream. GPON is an upgrade to this technology, which

2   can accommodate higher transmission rates of 2.5 Gbps

3   downstream, 1.5 Gbps upstream. So earlier this year,

4   Verizon began rolling out GPON in nine states, and it has

5   pledged to incorporate GPON into all of its new

6   infrastructure. So Verizon's fiber optic network and its

7   service, called FIOS, currently passes 11 million homes and

8   businesses; by 2010, it is expected it will pass 18 million

9   premises; that is 50 percent of the company's total

10   footprint. And customers are adopting the technology at a

11   good pace; it is already at 20 percent penetration where it

12   is available.

13   And what I want to show in this graph here is that

14   these investments that Verizon is making, as well as other

15   companies that are investing in fiber to the home

16   technologies, are enhancing America's competitiveness.

17   According to RVA research, the U.S. leads the world in

18   annual growth of Fiber to the Home connections at 76 percent

19   growth per year. Also, the U.S. ranks second in the world

20   for total Fiber to the Home connections. So Fiber to the

21   Home is already available to over 10 percent of households.

22   With regards to AT&T's Fiber to the Node

23   technology, the company spent between $4.5 and 5 billion

24   over the past two years on capital expenditures. Adoption

25   is also increasing at a fast pace. It is expected to reach

1 one million customers, which is an increase of six-fold in

2 only a year. In AT&T's established market, they have

3 reached a penetration of 10 percent. AT&T's fiber network

4 currently passes 14 million households, and this is

5 projected to double to 30 million households by the end of

6 2010.

7   So there is also a great deal of promise in

8 wireless technologies, to potentially replace wireline

9 technologies, as broadband alternatives. So to meet the

10 increasing demand for broadband access, wireless providers

11 need to build networks that are optimized for data, and that

12 can handle the influx of new Internet enabled mobile

13 devices. And the evolution of fourth generation networks

14 means that wireless broadband is coming of age. It is

15 providing end to end IP Networks that can compete with

16 wireline broadband offerings -- and I show here a broad

17 projection of speeds that are possible, and this may be a

18 slightly optimistic projection. [Laughter] But it is what

19 is theoretically possible -- I am supposed to be forward

20 looking and looking at future technologies!

21   So the major standards, bodies involved in 4G

22 technologies have chosen Orthogonal Frequency Division

23 Multiple access as their physical layer transmission

24 technology, and that is what I have illustrated here in the

25 upper right hand corner. OFDM is a spread spectrum

1   technology, similar to CDMA, except that the segments are

2   divided according to frequency. It divides the spectrum

3   into equally space tones that are all Orthogonal to each

4   other, and because the tones were Orthogonal to each other,

5   they can overlap without interfering with one another. This

6   allows the data stream to be split into a number of parallel

7   data streams. It also allows multiple users to share the

8   bandwidth. There are two competing technologies for 4G

9   networks, WiMAX or World Wide Interoperability for Microwave

10 Access, which is certified by the WiMAX Forum, and LTE, or

11 Long Term Evolution, which is being standardized by the

12 third generation partnership project. WiMAX and LTE share a

13 lot in common, but they are looking to achieve data speeds

14 in the short term, around 100 Mbps, and allow advance video

15 technologies on mobile devices. It is even potentially

16 faster for stationary applications, where home connections

17 can replace wireline entirely with speeds up to one gigabit

18 per second. So in May, Sprint and Clearwire agreed to

19 combine their existing mobile WiMAX initiatives to form a

20 new company, called Clearwire, which is backed by $3.2

21 billion in funding from a number of supporters, which are

22 illustrated here in the lower left hand corner. LTE is

23 backed by a number of major carriers, such as Verizon, AT&T,

24 China Mobile, and Vodafone, but also a number of handset

25 manufacturers such as Nokia and Erickson. Neither of these

1 are conclusive lists of all of the backers, just to give you

2 an idea. Sprint will advance their WiMAX using its spectrum

3 holdings in the 2.5 GHz band, and Verizon and AT&T are

4 utilizing the recently auctioned 700 megahertz spectrum.

5 So, as speeds grow, these technologies could become viable

6 replacements for wireline broadband for many customers. The

7 range also makes the technology suitable for reaching rural

8 communities. WiMAX has a theoretical reach of 30 miles.

9   So it is worth pointing out that, by 2010,

10 Clearwire expects their WiMAX network, which they have

11 already begun to deploy, to cover 120-140 million people in

12 the U.S. For LTE, roll-out's are expected in 2009, and AT&T

13 expects roll-out's in 2010 to 2011. So in the first graph

14 here, we are showing the growth of WiMAX and LTE are going

15 to spur enormous increase in Internet enabled mobile

16 devices. Sprint estimates that there will be 130 million 4G

17 devices within three years of the launch of its Zume WiMAX

18 service. And the number of traditional voice sets is going

19 to remain largely constant. Therefore, mobile devices are

20 going to replace traditional computing capabilities, and

21 there will be over 1.5 billion wireless devices by 2020.

22   In the second graph here, I am illustrating that

23 investments on infrastructure will continue to grow to meet

24 demand. The new Sprint-Clearwire Venture is worth $14.5

25 billion alone, Verizon Wireless already spent $4.74 billion

1 on the C-block, 700 megahertz spectrum, so it could build

2 its LTE Network. Wireless broadband holds great potential

3 for rapid and widespread adoption because of the existing

4 reach of mobile networks. There are already 250 million

5 wireless subscribers.

6 　　　　In the third graph in the middle left, you will

7 see that demand is going to be biased towards wireless. In

8 2006 and 2007, 68 percent of new broadband customers were

9 wireless. Furthermore, the U.S. also, just as it does in

10 Fiber to the Home, leads the world in mobile broadband

11 adoption as a percentage of total wireless subscribers. In

12 addition to this innovation, who knows what kind of

13 innovation will be possible on White spaces, but, again,

14 hopefully Google will tell us about some of the innovations

15 they have planned with White spaces.

16 　　　　So many people have been quick to write the

17 obituary on satellite broadband, and I think it is worth

18 looking at what is on the horizon and maybe being a little

19 cautious before declaring satellite technology as dead, as a

20 viable high speed Internet alternative. So the benefit of

21 satellite Internet is its reach. It is available in areas

22 where terrestrial connections do not exist. It is

23 typically, however, viewed as last resort because customers

24 pay more for slower speeds. It is hard to even consider it

25 broadband because none of the three satellite major

1   providers satisfy the FCC's definition for an advanced

2   service. And satellite accounts for only 0.7 percent of

3   total high speed lines in the U.S. But the point here is

4   that there may be hope for faster, cheaper satellite access.

5   In February, the Japanese Aerospace Exploration Agency and

6   Mitsubishi launched an experimental satellite capable of

7   speeds up to 1.2 Gbps, which is called the Kizuna satellite,

8   or the Winds Project. This project is costing the Japanese

9   government $342 million, but the Japanese have already

10 announced that they are successfully achieving speeds of 155

11 Mbps downstream, 6 Mbps upstream, to homes. So if advanced

12 satellites can offer ultra high speed two-way

13 communications, it might be possible to provide service

14 directly to consumers or, alternatively, you could sell

15 wholesale access to provide backhaul for terrestrial

16 wireless providers. This could help bring high speed

17 communications to remote and rural areas. And this is the

18 approach being taken by an innovative start-up called O3b

19 Networks, which in September was backed by Google and HSBC.

20 It is launching 16 satellites to provide cellular backhaul

21 at speeds of one to 10 Gbps. The Holy Grail here is

22 ultimately to be able to combine the speeds of fiber with

23 the reach of satellite.

24   So I will just conclude by saying that, looking at

25 the future broadband technologies, it is clear that the

1 future does look bright. At the dawn of this new

2 Administration, it is helpful to survey the horizon and

3 certainly there is a lot more that can be done, but it is

4 clear that there are a lot of new technologies that are soon

5 to come online that are going to vastly increase America's

6 competitiveness. We have abundant innovation in both

7 content and delivery. The U.S. is leading the way in many

8 of these future technologies. We have an abundant

9 competition with multiple technologies competing across

10 platforms. And the only word of advice I would give to

11 regulators is that it is very important not to give unfair

12 advantages through inconsistent regulation across these

13 different technology platforms. And it is also important

14 not to pick winners through subsidizing one technology over

15 another, given that all of these technologies could

16 potentially be interchangeable in the future. Thank you.

17 [Applause]

18   Commissioner Tate - Dr. Ballon, thank you. Wow,

19 what a whirlwind, taking us from…

20   Dr. Ballon - I threw a lot of data at you.

21   Commissioner Tate - Oh, my lord, but it was

22 spectacular, it really is. And maybe you want to share some

23 of this with our dear friends at Organization for Economic

24 Co-Operation and Development ("OECD") if you think we have

25 fallen so far behind. Does anyone have a question? I am

1 trying to keep us on schedule, but if you have a burning

2 question for Dr. Ballon, yes, Commissioner.

3   Commissioner Gillett - Commissioner Gillett,

4 Massachusetts. Do not worry, it is a short question. The

5 Kizuna satellite, fascinating, is that geosynchronous? Does

6 it still have the high latencies of traditional satellite

7 broadband?

8   Dr. Ballon - I actually do not know off the top of

9 my head. I know it is a K-band satellite, but I do not know

10 whether it is geosynchronous or not.

11   Commissioner Tate - Yes, sir?

12   Mr. Weissberger - Alan Weissberger. I am from

13 [Bleak] Communication (phonetic), Broadband Chairman, Santa

14 Clara Valley. So there is a lot of negative press about the

15 U.S. being so far behind in broadband, and I heard your talk

16 regarding the Fiber to the Home, the mobile broadband

17 subscribers, how would you address those critics who might

18 challenge your stating it? I would submit, as an example of

19 being behind in high speed DSL, right here in Santa Clara

20 Valley, where we are limited to maybe 2.5 gigabytes

21 downstream.

22   Dr. Ballon - I know a number of people have

23 criticized various ways of measuring competitiveness in

24 broadband. And I am not up to speed on the specifics of how

25 every study is conducted, but I suppose that the moral of

1   this story, what I am trying to present, is that the future

2   of what is coming down the pipe in the near term is going to

3   put us right back up there on par with any other developed

4   country. And that is why I am trying to put forward this

5   optimistic message, that because there is this enormous

6   burst in demand for new content, our service providers are

7   responding accordingly, and leading the way in the next

8   generation of technologies. And a lot of these are really

9   being driven here, more than anywhere else in the world, so

10 that that will put us in good stead in the next five to 10

11 years.

12   Commissioner Tate - Commissioner Baum has a

13 question.

14   Commissioner Baum - Has the capital crisis

15 impacted your view in any way about the investment capital

16 needed to do all this?

17   Dr. Ballon - You know, I think every company has

18 their long term plans, and I have not heard any evidence

19 that they plan to adjust those plans. Verizon's plan, for

20 instance, is extremely forward looking -- five, 10, 20 years

21 in the future, and I think they probably see beyond the

22 current capital crisis, and they do not have any plans that

23 I know of to cut back on their Fiber to the Home

24 investments.

25   Commissioner Tate - Certainly looking at the

1 cranes around here, it does not seem like there are

2 surprises here. Let me move ahead, Dr. Ballon. Thank you

3 again, so much.

4   We are very thankful and appreciate that Tom

5 Koutsky has come from D.C. at kind of the last moment, and I

6 am really thrilled. He is the resident scholar of the

7 Phoenix Center for Advanced Legal and Economic Policy

8 Studies. He is going to address the Supply/Demand side

9 drivers of broadband deployment. And, Tom, welcome. And

10 thank you for being here.

11   Mr. Koutsky - Thank you.

12   Commissioner Tate - And while he is getting ready,

13 just to do a little advertisement back to the OECD

14 statistics, the Phoenix Center has -- is it one or two

15 studies out, responding to some of those?

16   Mr. Koutsky - Well, since the OECD comes out with

17 it every six months, we have semi-annual studies.

18   Commissioner Tate - Great, wonderful.

19   Mr. Koutsky - Yeah, and actually one of them is

20 out in front.

21   Commissioner Tate - I commend those to you and,

22 with that, thank you, Tom, for being here.

23   Mr. Koutsky - And I will do my best not to dwell

24 on that, but I can certainly answer questions about that. I

25 have actually been rather definitely -- you know, to make a

1   point, I have definitely changed the title of my

2   presentation, and I want to do that to emphasize a point to

3   you, because we have heard a lot today about -- and

4   typically telecommunications policy tends to focus on the

5   supply side of the equation, which is from econo-speak

6   standpoint the costs and benefits of a business, of a

7   network provider being able to build networks, and should we

8   subsidize it, at what level should we subsidize it, or

9   mandate it? Those are supply-side factors. And I am going

10 to give you a little explanation as to why I want to kind of

11 re-orient the debate, and I am very encouraged, actually, by

12 the entire agenda. And I would like to thank Commissioner

13 Tate and Commissioner Chong for putting together a very

14 comprehensive agenda, that really goes into the meat of what

15 I regard as the sum of the significant issues.

16   Before I start, a little bit about the Phoenix

17 Center. We are a non-profit research entity. We are

18 relatively small, but we started off as FCC staffers. So we

19 have actually been kind of plowing through FCC data on

20 broadband before people used the word "broadband" when we

21 first started doing it at the FCC, and we now continue to do

22 that as we have kind of gone on our own ways now throughout

23 industry. So all our research is available for free. I am

24 more than happy to speak of anything. We have a policy

25 paper series of about 30 or so, on various topics, but we

1   have four or five on news core issues.

2   I think the key thing from Daniel's -- a really

3   comprehensive presentation, that is a take away for policy

4   makers, is that demand and supply are intertwined. You

5   cannot just separate the supply side from demand side and

6   regard them as two different spheres for policy making. The

7   fact is, and Daniel made a great case for this, is that if

8   people want the service, if they want to watch -- I will

9   cite a personal example -- if they want to watch streaming

10 videos of the Wiggles or other pre-school activities on

11 YouTube, they can. And if they demand that enough, they

12 will pay a provider like Verizon enough money to get the

13 bandwidth there. And Verizon will provide that service to

14 that customer as long as it is profitable to do so. That is

15 kind of how we do things in America, until about a month

16 ago. [Laughter]

17   But we need to kind of maintain that perspective

18 here. And there was a lot of reasons for optimism to think

19 in this space, but at the same time, we do see that

20 broadband or broadband availability is reaching 90-95

21 percent of American households, which at the surface sounds

22 very good, and it sounds like something we should be

23 relatively happy with, unless you are one of the one in 20

24 people that are on the other side of the equation, and that

25 is where I think we need to start to understand why the

1 service is not available in that area. And to think of it

2 as a perspective of just simply a series of supply-side

3 questions, and not a series of demand-side questions, misses

4 what perhaps may be a critical insight. So the fact is, we

5 have traditionally in telecom policy treated it as a supply-

6 side problem. We have debates, we have fights, we just had

7 one about an hour ago, over, you know, investigating why

8 certain providers do not do something, and whether or not we

9 should have enough data or make them file particular data,

10 or whether we should have rules that would make it more

11 expensive to provide a service in a particular area through

12 mandates, etc., which at one level seems counterproductive

13 to make something more expensive if profitability is already

14 a problem; I do not think you want to make it that much more

15 expensive. And then there is the other side of the

16 question, which is should we subsidize this? And on what

17 level should we subsidize these services? So here we are.

18 I mean, we built this patchwork of public policy that is

19 mostly supply-side focused, and we find ourselves sitting

20 here today with, again, a one in 20 Americans potentially

21 problem in terms of having access to broadband and advanced

22 services. And we find ourselves drawn in to debates over

23 what is the definition of broadband. Should it be 200

24 kilobits or 2 megabits, or 20 gigabits? We litigate

25 disclosure lists, we fight over implicit subsidies, and

1   access charges, and what they fund, and whose access charges

2   if we want to change them. We fret over creating a

3   broadband fight. We are worried about possibly recognizing

4   that broadband is critical to our nation's future, but then

5   we worry about the price tag for it. That fretting results

6   in the situation where, if we do not have sufficient funding

7   to fund the Broadband Universal Service Fund, then the

8   Government is in the position of picking communities and

9   service providers that are winners or losers, which is

10 another thing to fret over, and worry over, and fight over.

11 And we will make today's inter-carrier compensation debate

12 seem like child's play in 20 years -- we were talking about

13 which communities should have access to 20 gigabits as

14 opposed to one. And we are also worried about the future of

15 the nation's economy in its rural areas. I think that is

16 something that needs to be addressed.

17   So why I am here, and what our research is focused

18 on, has been to think about a fresh approach. I think it is

19 time to take a fresh approach to this, and I am actually

20 very optimistic that, with the broadband Data Quality

21 Improvement Act, and the initiatives that it promises to

22 support, eventually, one day, but also the initiatives that

23 we see at the State level. So the research that the Phoenix

24 Center has done is we have really -- if you are thinking

25 about the interrelationship between the demand side and the

1 supply side, and the key insight that Daniel talked about is

2 that, you know, service providers will provide it if it is

3 profitable; the question is, let us understand why demand

4 for certain broadband services in certain communities may be

5 lower than in other communities. And the very first step of

6 this is not to look necessarily at the service provider

7 community, but to really try to understand what may be

8 happening in certain communities. Is it a lack of computer

9 ownership, as Daniel indicated some surveys have indicated?

10 Is it a lack of education? Actually, is it a language

11 barrier, potentially? And in terms of computer training and

12 computer resources.

13   So kind of the interesting insight that Phoenix

14 Center did, when we first started looking at this from the

15 perspective of looking at the various different broadband

16 subscriptions and availability data that are published both

17 by the FCC and the OECD, is to explore the variability

18 between the States and between nations in their broadband

19 adoption rates, and to try and see if we could explain those

20 differences -- the extent to which we could explain those

21 differences based on certain economic and demographic

22 conditions. And I am not saying that these explain all of

23 the differences that we might see between Denmark and Turkey

24 in terms of their broadband adoption, or between

25 Massachusetts and Montana, but it explains a lot of them.

1   And we can use economic tools to, in essence, do what is

2   called a multi-varied progression. We can use those to

3   really try to pinpoint which factors are more important. So

4   when you are thinking about a demand-side broadband program,

5   or that Connected Nation in Kentucky, and in California, you

6   are faced with these other choices -- do I focus on low-

7   income households? Do I focus on minority households? Do I

8   focus on immigrant households? We can use the data and

9   basically take advantage of the variability in broadband

10   adoption to really ferret that out, and figure out which

11   ones are more important.

12   Honestly, we kind of went into this a little bit

13   blind when we started this research a couple years -- about

14   a year ago. We did not really know what we would find, and

15   we actually found a lot of surprising things. This is just

16   -- I am just going to give you just an indication from a

17   statistical analysis standpoint, do you actually like to

18   have the fact that there are what appear to be winners and

19   losers? Do you like to have variation in the results? So

20   here we have, you know, Denmark, you know, 35 broadband

21   subscribers per household, and Mexico, 4.3, so we have

22   demographic information that can possibly explain this. A

23   surprising variability in the United States, as well, the

24   same measurement between New Jersey, Nevada, and California,

25   which are all reasonably high -- or very high -- to the

1 Dakotas and Mississippi which is relatively low. A little

2 word of caution on the FCC data -- we actually have had to

3 kind of truncate our data set analysis of the FCC, so this

4 affirmatively on both sides does not include mobile

5 broadband services. And that is for a reason, because they

6 are measured differently by different countries, including

7 the United States. At that point in time, we really could

8 not do much with that until we get a better handle as to

9 what is happening with mobile broadband. We are actually in

10 the process of writing a study that might just look

11 specifically at mobile broadband to see how different it is.

12 But that is just a word of caution. So I am giving you the

13 numbers that are based on the best available data that we

14 have been able to use and that has some kind of level of

15 consistency. And it tends to be from the 2005-2007 period.

16   So how do we explain these differences between the

17 countries and states, various communities? We have heard a

18 lot of people talk about population density, does density

19 matter? Does the size of a household matter? And it

20 actually goes into how you actually may want to measure

21 broadband -- do you measure it by household, or by

22 population, etc.? Set up questions about all these FCC

23 reports. Does income matter? We know that income is

24 related to computer ownership, so one would presumably think

25 that it is related to broadband subscribership, but how much

1 so? Is it purely because of the computer ownership? Or is

2 there an additional level to it? Income inequality was

3 actually one we asked, and we came up with some interesting

4 answers on. It was one I had not expected to see so much.

5 Education level, population age -- younger populations such

6 as Korea tend to subscribe more to broadband services. And

7 how much does price matter? Obviously, when you are talking

8 about the sale of a good service, you know, the cheaper

9 something is, people will buy more. We are trying to

10 measure whether there is something more, in addition to that

11 general linearity relationship where, if it is cheaper,

12 people will buy more. Are we going to say if it is cheaper,

13 do people all of a sudden want it more? Is there a demand

14 effect of it being cheap? That is a different way of

15 explaining that point.

16   This is the first slide for most of us in the

17 audience, and the next slide is for Sharon Gillett.

18 [Laughter] In essence, what we are trying to do here is

19 create a function -- we are trying to create an equation

20 that is all of these various factors -- pricing, equality,

21 education, age, density, urbaneness, education level,

22 whether you have children in your household, or whether you

23 have any children in your household that are in school,

24 whether you have an advanced degree. All of these factors,

25 we have data on for in the States and also among the OECD,

1   so we try to analyze this and use the regression techniques

2   to try to separate that out. There are really two different

3   purposes we could do, one is to, in essence, create what our

4   Chief Economist called a golf handicap, you know, given the

5   fact that certain countries like Mexico and Turkey are poor,

6   and have a lot of rural areas, we are going to need to

7   expect them to have a lower broadband adoption rate. But

8   how much lower should it be than Denmark? Should it be 90

9   percent lower? Or 85 percent? So you can actually figure

10   out a way of gauging the differences between countries that

11   way. This is the Sharon Gillett slide. And I will be more

12   than happy to let her explain that to you. [Laughter] You

13   are supposed to nod your head and say, "Yes, there is

14   something to this."

15   The OECD data, I am not going to go through these

16   in detail, but the papers are out there. But these were

17   where we call regressers, but these were the factors we

18   studied. We looked at a bunch of more factors. We probably

19   looked at four or five times this number, but the purpose of

20   the regression analysis is to identify the factor that has

21   the most explanatory value to the equation that you write.

22   Right? So someone can say, "Well, did you look at percent

23   of the population over 50, or percent of the population

24   under 20?" Is there an age factor? It's like, yeah, we did

25   look at those things, but we found that the age over 65 had

1 the most explanatory effect for this very basic point. And

2 there were a couple of things we kind of played around with

3 here. The Ginny co-efficient, which I will talk about later

4 is income and equality, and that is the income of the

5 richest households basically divided by the income of the

6 lowest ten percent of the households. And that is something

7 that varies across countries.

8   Basically, we were able to find that those 10 or

9 11 factors explained about 91 percent of the variation

10 between Denmark and Mexico in the OECD. It did not explain

11 all of it, there is 10 percent that cannot be explained by

12 these factors, but that might be public policy, that might

13 be something that we do not have data on, it may be pure

14 randomness, although we try to take care of that with other

15 aspects of the regression. You can look at the marginal

16 effects. This is not so easy saying the one or anything,

17 but generally the bigger, the more that matters. We

18 actually found that telephone penetration in a society had a

19 lot to do with what penetration was available. It actually

20 says that, if you wanted to extrapolate that to the United

21 States, you know, currently, it says there probably still is

22 some kind of role for a Lifeline in the Linkup program

23 because there is the significant correlation between people

24 having telephone service in some way, shape, or form, and

25 broadband adoption. That just may be that we may be

1   reaching communities or maybe talking about communities that

2   really have not been connected for the last 60 years. It is

3   kind of hard to think about them getting connected for the

4   next 60 if we still have not accomplished that first step.

5   These other things are kind of what you expect

6   them to be. I think the one that is interesting here is

7   that density is not as significant as a lot of people might

8   have originally thought. And the U.S. data provides a

9   little more insight as to why, and I will do some explaining

10   on that. This is kind of the other aspect of it, but this

11   is the golf handicap aspect of the paper, and it really

12   shows you who is out performing the demographic conditions

13   that their country is essentially endowed with. Right?

14   Iceland, you know, has certain demographics associated with

15   it. They are doing really well on broadband, despite the

16   fact, or maybe because of the fact, of some of those

17   demographics. But they seem to be over-performing in one

18   sense. You see a lot of Scandinavia is up there, as well,

19   but they are not as high as they had been. You see a

20   country like Portugal kind of move up the scale. Portugal is

21   a country you would not even think about if you were going

22   to compare the United States policy to other countries'

23   policies, you would never think about comparing us to

24   Portugal because they are like 24th in the OECD. But

25   according to this, they are third. You know, they are

1   making the most, they are making lemonade out of lemons in

2   one sense. But they are making the most of what they have

3   and that is really from a public policy perspective what we

4   should be thinking about. And that is especially important

5   in rural and farm areas of America. So it is kind of

6   interesting and we can talk more about that; it is not the

7   focus of what I am doing here.

8   This slide is the domestic data, this is again

9   using FCC state-by-state data from a period of a year, so

10 similar factors, not identical factors for a lot reasons, in

11 part because we have better data for the United States, it

12 is more consistently collected, so we were able to delve

13 into a lot more, and so we were able to separate out rule

14 population versus farm populations, which is interesting

15 because we show it to be different. So that is why we did

16 that. You know, percent of families that have people in

17 school. We also used interesting demographic ones -- is

18 English the language at home? Are you an immigrant

19 household? And the most interesting is, you will see, and

20 you might be surprised by what we found. Again, we

21 explained, this was pure coincidence, but they are squared

22 or we explain that in 91 percent again. Now, that is pure

23 coincidence how that happened.

24   These are kind of comparing. And the way to think

25 about it is, since we are looking at multiple variables in

1 the same equation, you cannot just say one per one; so a way

2 to think about it is that, as I increase one variable by ten

3 percent, let us say we are talking about GDP per-capita,

4 household income, if I increase household income by 10

5 percent in this community that I am examining, you know, how

6 much more broadband would be consumed in that community?

7 Right? And so that is kind of what this table was. So just

8 kind of think in your head. So if you increased GDP per-

9 capita, domestically we found it increases broadband

10 subscription by about three or 3.8 percent; internationally,

11 5.8 percent, that is reasonably close together, it is not a

12 pure one-for-one, but it is a pretty significant effect; in

13 essence, the more money you have, the more likely you are to

14 buy broadband. And it goes up pretty sharply. What is

15 interesting is the income and equality factor. Now, this is

16 not on a household basis, this is looking at a society as a

17 whole, and saying that it, for whatever reason, it is a

18 negative sign -- if I increase the inequality of income in

19 the society, or in a community, through its Ginny factor,

20 the consumption of broadband services drops by far more than

21 10 percent. And it is a little bit of a surprise, we would

22 expect to see some aspect, but to have that be a very strong

23 factor. And I do think it possibly does point in the

24 direction that there may be some systemic issues, and it is

25 not just domestically, it is also internationally, as well.

1   I do not want this to become a "blame America" thing; there

2   may be some systemic issue with, for lack of a better term,

3   an underclass, that if you build or generate up an

4   underclass, you have a really significant barrier to

5   broadband adoption that can get at community stuff. This

6   matters for broadband deployment because, I think you will

7   definitely see this, a broadband service provider, as I said

8   before, is going to deploy where it is profitable to deploy.

9   It is going to deploy a network where people are going to

10 buy it. If there are pockets, or if there are communities

11 where it will not be bought, it will not get deployed. That

12 will be just kind of a natural reaction of a capitalist

13 society. So something for us to watch for, and to think

14 about as we develop the demand-side programs. I mean, do we

15 really target it into the impacts of income inequality.

16   Tertiary education is the OECD term for college

17 degree or advanced degree. We see a significant -- kind of

18 what you expect -- people with college degrees buy

19 broadband. So you could think of, you know, student loan

20 policy as being broadband policy in one sense. One in the

21 United States is interesting, is percent of household or

22 children in school, 28.1 percent. Now, remember, these are

23 all separated out from everything else, this is everything

24 else being held the same, if you have a kid in school in

25 your household, you know, your demand for broadband services

1 increases substantially. So even among poor and low income

2 households, that demand increases substantially.

3   Age, population -- age is another issue, as well.

4 There is a suppressive effect, the older the population.

5 The other one I just want to kind of point out in the United

6 States side of the domestic factor is foreign-born

7 population. Again, this is holding everything else equally.

8 It is a positive sign. An immigrant household, all other

9 things being equal, is more likely to buy broadband service

10 than a Native American household. And there might be a lot

11 of reasons for that. It might be a way of staying in touch

12 with culture. You know, CBS, NBC, ABC may not really speak

13 to you as much if you were born in another country. It

14 might be your only way of staying in touch with your native

15 culture, I do not know. Again, we are holding everything

16 else equal. You know, we are assuming it is an immigrant

17 family with median income, median education, median

18 everything else, much more likely to adopt broadband for a

19 variety of reasons, which I do not really know, but there it

20 is. So that is an interesting point that I think we need to

21 kind of bear in mind.

22   I would like to just talk a little bit about

23 density because we hear a lot about it. And the fact is, if

24 you really delve into the data, density does matter, but in

25 a different way than you might have originally thought. We

1 see debates in Washington about people will throw up slides

2 and they will say, "See, density does not matter," right?

3 They will throw up the fact that Iceland has high density,

4 or has a low population density, but has high broadband

5 subscriptions, and the fact is, it matters, but it does in a

6 very subtle and nuanced way. And it is almost -- to think

7 about it is almost a relationship between the urban centers

8 of a society and the rural population or society. In

9 essence, if you have a big city in your community, it will

10 obviously become attractive to service providers, and that

11 will result in build out of broadband that works in the big

12 city, which may eventually spill over into the rural or farm

13 areas adjacent to it. But, as you increase basically the

14 ratio between the rural and farm populations, or farm

15 populations, and the city, in essence, think less about

16 Upstate New York and Manhattan, and more about Omaha and

17 Nebraska, Omaha does not do Nebraska as much good from

18 attracting capital standpoint than Manhattan does for

19 Upstate New York. There is -- the relationship between how

20 large the rural and farm population is and the size of the

21 city is what really drives it. And I kind of find this as I

22 talk to State Commissioners. I have done a lot over the

23 years. There is a general -- some people might think of

24 this like, "Well, Omaha is always going to get it, so I just

25 need to worry about the other areas," and that is not

1   necessarily true. Actually, if we are talking about 50

2   gigabit type services that may be demanded in the future.

3   It is not necessarily true. You have to kind of think

4   proactively about proactive policies. There is some policy

5   on that and I will wrap up with that and then take some

6   questions.

7   The way I like to think about this research is

8   that this should identify areas that, if you want to build

9   up a program that stimulates broadband services, or the

10 demand for broadband services, you are going to want to look

11 at factors like these and say, okay, how is the program I am

12 thinking about implementing, or funding, or providing a

13 matching grant for -- how does it take advantage of one of

14 these factors? Or is it working against one of these

15 factors? Some factors, you may not want to work against,

16 you know, population age, retirement communities, or you may

17 want to have a policy of understanding that older

18 populations may be less likely to adopt broadband, and you

19 may want to have a proactive policy that focuses in on

20 those. Again, there are a few factors that are very

21 significant in positively impacting broadband adoption,

22 these are ones that, if you figure out a way to reinforce,

23 or to essentially give a booster shot to, you can pay off in

24 Spades because you are essentially getting them more bang

25 for your buck. Find the households that have children in

1 school, even if they are the forest households. That is

2 probably the most important one out of this is that, if you

3 figure out what is preventing those households from

4 subscribing to service, they are inclined to do it. It was

5 at 28 percent was the level I saw. That means they are

6 going to buy. There is some other reason they are not doing

7 it. So if you can do what like Connected Nation is doing,

8 or other programs in terms of doing computer training in

9 schools, and computer distribution programs, you can do a

10 lot very cheaply, and you do not necessarily need to have a

11 network broadband subsidy program for this, you just need to

12 find 5,000 Intel PC's. [Laughter]

13   Commissioner Chong - Who is paying for this, Tom?!

14   Mr. Koutsky - Peter Pitsch. Immigrant

15 communities, again, it is maybe, look at immigrant

16 communities, again, our studies show that they are actually

17 more likely to buy service than a native American community.

18 You just have to figure out why they may not be doing it.

19 It may be that, again, for the same reasons as before. I

20 kind of go into examples of programs that may deliver the

21 most bang for the buck, you know, you can almost play the

22 law school exam game and say, in an area of high immigrant

23 population, have a donation program for families that have

24 kids in school. You can add these things together and that

25 might be a very efficient and effective program. And the

1   other side is to try to mitigate factors that have an

2   adverse impact. Again, really focus in on this income

3   inequality question because I think it is often perhaps

4   under-reported and under-appreciated, that there is an

5   aspect to doing this, and maybe in community centers or in

6   food banks, those types of things, to really try to reach

7   that under-class. Again, retired and older populations.

8   Retired people tend not to subscribe to broadband. We can

9   try to figure out why and maybe possibly effect that.

10   English language matters, as well.

11   So that is basically the point I wanted to make is

12   to try to re-orient ourselves towards identifying the

13   demand-side factors that matter the most because, when we

14   get down to it, we are not going to have enough funds in the

15   broadband fund or in the system to essentially subsidize the

16   construction of the network that Daniel thinks we are going

17   to need to have in the next 20 years. We just are not going

18   to have sufficient funding for that. So the key is, let us

19   see what we can do with demand stimulation programs to

20   attract as much independent private investment to this

21   industry. Do not make things more expensive for private

22   network providers to actually go and build these things,

23   but, instead, try to make it in essence more profitable for

24   them to build out. Then you will still definitely have

25   areas that the business case still will not be made, and

1 that may be two or three percent of the population. I think

2 Michael from Connecting Tennessee can talk about that.

3 Then, you can have a targeted subsidy program. But in the

4 mean time, you have slashed the cost of that significantly.

5 And you have actually done it in a relatively pro-market and

6 efficient and effective manner, as well. And you have more

7 people in rural communities using broadband services. So I

8 will just leave it at that, open it up for questions if

9 people have questions or thoughts.

10   Mr. Temple - Eric Temple with Cisco. I just went

11 through the whole Muni Wi-Fi debacle and this is about 100

12 cities, small, medium, and large. And we found it may not

13 be equipment or access or business model issues, per se; we

14 found that there is a large percentage -- because I studied

15 the Digital Divide thing, and it is in RP's and nobody

16 really knew what that meant -- and it may be an access

17 authentication issue. So a lot of underprivileged, they are

18 not credit worthy, they do not have permanent addresses,

19 they may be afraid of the INS, so they are not willing, or

20 they do not trust -- the service providers require credit

21 cards and permanent addresses to authenticate. So we think

22 -- not "we", I am not speaking really for Cisco, I am

23 speaking for having visited 300 cities from Roundup,

24 Montana, to El Paso, to Des Moines. If we could possibly --

25 instead of credit cards and permanent addresses, maybe even

1   trade an Employment Development Department, if you are

2   registered in the EDD, and you can provide that number, that

3   is your log-in and password, no privacy issue, no INS

4   issues. So no subsidy. So it was not an issue of, "Hey, we

5   need 400,000 laptops in wireless Philadelphia," which

6   quickly gets the industry wrapped around the axle, because

7   you can get a $400.00 ASUS EEE PC. You can go to villages

8   in Indonesia and there is a television on inside that little

9   shanty, so they can get these devices and it is not an

10   incentive to the service provider. But I think if you look

11   at shifting how they get authenticated, you can reduce

12   employment, get them out of the house, and eliminate their

13   fears of Big Brother, and credit cards. So that is just a

14   question/comment.

15   Mr. Koutsky - And that is a good idea. I did the

16   laptop programs because it is the easiest way to

17   conceptualize trying to overcome an income for an underclass

18   program. But, no, I think part of a program would be to

19   study why low income households or even undocumented

20   households may not subscribe to broadband. The answers may

21   be obvious once you start talking to people in that

22   situation, but the first answer should not be, "Let's

23   subsidize construction of the network and they'll buy."

24   That is not an efficient answer. So I think actually, I had

25   not really thought of that, there might be some way for us

1 to try to quantify that and solve it. I am not sure how,

2 but there might be a way.

3   Commissioner Landis - Tom, a couple of questions

4 with regard to data collection. There was a study done some

5 years ago that showed that the best predictor of an influx

6 in students in the K through 12 school system, in an

7 established area, was the percentage presence of widows over

8 the age of 75 in that community because, as they died off

9 and moved out, new families would tend to move in. So my

10 question is, to the extent that you can do that, did you try

11 to look at some of the unorthodox data?

12   Mr. Koutsky - I had not thought of that, but there

13 is probably a statistical tool. I will tell George, George

14 Ford at our company. There is probably a statistical tool

15 to see if there is some relationship between that, just like

16 we did between the variable of urban and rural or farm, you

17 basically kind of multiply it against one another and

18 regress the product.

19   Commissioner Landis - And it was your rural versus

20 farm that really brought that to mind?

21   Mr. Koutsky - Yeah. The other thing is that --

22 this is a little coming home for me because I helped start

23 the nation's first DSL provider, which is headquartered five

24 miles from here, ten years ago -- and it is easy for us to

25 think that businesses always know these things, but I would

1 bet you that just about any broadband company, you know, the

2 person making a capital budget decision, is not thinking,

3 "Boy, there is a lot of old people in that community. I'm

4 going to build now and be ready for when they die."

5 [Laughter] So that might make it to the spreadsheet, but

6 more like on Tab 3! So the fact is, we are dealing with

7 increasingly limited capital budgets, and so if we are

8 trying to explain availability, you know, that type of

9 factor may not matter so much. They will just essentially

10 say, from my standpoint, that this is the market economy and

11 they will say, "Older population, not really that interested

12 right now." All right? And then that leads to the policy

13 problems, the policy questions, and we cannot blame them and

14 consider them to be evil people, and then have litigation

15 over whether they should disclose the fact that they did not

16 go into that area, etc., because of mortgages in certain

17 areas, this is just the cold reality of the market economy.

18 And what we have to do is recognize it and understand it,

19 and then leverage it in a way that obtains the policy goal

20 it wants to do, rather than blame people and have unhelpful

21 discussions about redlining.

22   Commissioner Landis - The other question that I

23 have is, Iceland is frequently cited because they rank

24 number 3 in terms of penetration per 100 households. But if

25 you look at Iceland more carefully, and maybe it is because

1   I am from Indiana, but Iceland's geography is about the size

2   of Indiana. But 99.9 percent of the population of Iceland

3   is located in an area about the size of the city of

4   Indianapolis, one of 92 counties in the state, so the

5   population density data that says less than ten individuals

6   per square mile is essentially meaningless when you delve

7   down below the surface.

8   Mr. Koutsky - We knew that. That is why we

9   actually did the regression the way we did. I put it back

10   up, but lost it, so on my screen, I can see it. One of the

11   regressers in the OECD data set is not just density,

12   population density, but we also have the thing called "Big

13   City" which is the percent population in the biggest city,

14   and we actually did that precisely for Iceland -- and Korea,

15   actually, South Korea has essentially the same issue as

16   Seoul. And so that is one of the reasons why, from the OECD

17   standpoint, you will see the density factor is .03, is

18   relevant, but not that relevant. Oddly enough, Big City

19   kind of like have this kind of interesting effect where, the

20   more the population lives in the biggest city, it will have

21   an almost suppressive impact on broadband. I thought that

22   was interesting. But we tried to separate that fact out

23   because, you are right, I mean, it is a big country, but

24   they all live in one area, so it is very dense. Australia

25   has a very similar situation, as well, oddly enough, as is

1   Canada. So as we tried to factor that with the Big City,

2   other people have done different progressions. They do not

3   actually give as good of results, called "Urbanicity," which

4   is a way to measure the density of a city versus the density

5   of rural. We found this one actually worked better than

6   that.

7   Ms. Siminitus - I am Jackie Siminitus from AT&T.

8   I am the Regional Library Director. And my question is,

9   have you looked at any public library information such as

10 the three-year in a row study that the American Library

11 Association and the Gates Foundation funded through Florida

12 State University? It is all on technology in the libraries.

13   Mr. Koutsky - We have looked at it. We did not

14 put it into the regressions so much because it was looking

15 at different time periods. Domestically, we are limited by

16 a certain period of time because of the whacky aspect to

17 mobile broadband subscription, so we are kind of limited.

18 So I am aware of those studies; my wife is an ALA member, so

19 we get them all the time. So we are aware of them, but

20 there was just no way to match them up sufficiently to have

21 it matter so much. Things like education and children and

22 all that stuff, we have data on that going back too, so we

23 can pick annals any time for that. I would like to put

24 stuff like that to see if there is some relationship between

25 access in a public school library, or a community library

1   program.

2   Ms. Siminitus - Access in a school library because

3   . . ? --

4   Mr. Koutsky - Yeah, they are not public.

5   Ms. Siminitus - In an economic downturn, the

6   public libraries are very full because of the unemployed.

7   Commissioner Tate - Do you have a microphone? The

8   problem is that the transcriber cannot get this and we would

9   like to have your comment.

10   Ms. Siminitus - I just wanted to bring up the

11 point that the public library is where a lot of people that

12 do not have Internet access at home, or broadband access at

13 home, go. And they also use it as a community gathering

14 center in times of crisis, too.

15   Mr. Koutsky - That is what I thought.

16   Mr. Pinsley- Bob Pinsley, Sprint, and first of

17 all, I wanted to compliment Commissioner Tate and

18 Commissioner Chong at the FCC because, obviously, they

19 realized many years ago that setting aside the spectrum for

20 education was the wisest thing to do, that was the highest

21 multiplier. And I guess my question really is, what

22 programs have you seen that have been successful linking

23 broadband with education? Where have you seen that be

24 successful, particularly if there is not one laptop per

25 child, that can be done more marginally, more incrementally?

1   Mr. Koutsky - What is interesting, and I am going

2   to be a little biased because it is a trip out there, there

3   is actually an interesting program in Portugal, and also

4   Spain, to a lesser extent, which is a teacher training

5   program where they went in and discovered that the barriers

6   to classroom use of computers and broadband services often

7   were a teacher training issue, and teachers did not know how

8   to use computers and broadband services themselves, they

9   would not teach the kids how to do it. And then that has a

10   spill-down effect because then the kids are not learning in

11   school, so they do not bug their parents to go buy a

12   computer, etc. And I am probably over-stating this because

13   there are some other details, but essentially they took the

14   proceeds from the sale of their 3G wireless licenses and put

15   it into this type of program. They took the money, here, it

16   was like, and they said this is money we are going to plough

17   right back in, we do not put it into general receipts, we

18   put it back into this type of program. So there are teacher

19   training programs that I think -- you know, Intel has done a

20   lot of research on this, and you can go to

21   Intel.com/oneworld, and they have a fair amount of research

22   information on this. So Turkey does that, as well, and

23   Portugal, and what is interesting is, in our OECD thing, is

24   we see those countries somewhat over-performing. So I do

25   not know enough to say that they are effective, but thinking

1 about it from that standpoint necessarily, it is not simply

2 about figuring out ways to get kids laptop computers; it is

3 figuring out ways to get teachers in low income schools

4 trained in these technologies, so they integrate them into

5 the classroom and into their lesson plans, so that it

6 becomes an attractive technology for the entire community.

7 So that would be one example. I know Michael probably, from

8 Connected Nation, probably has a few more. I know they do a

9 lot of work in schools. So I will kind of defer on that

10 point; you will probably here more, as well. I believe

11 California does something similar, too.

12   Commissioner Landis - One last question.

13   Ms. Tan - Hi. Lee-Whei Tan. I am an Analyst at

14 California Public Utilities Commission. And my question is

15 associated with the variable, the inequality in both the

16 international data and domestic, it seems like it is a very

17 significant variable, and my questions are, how do you

18 measure the inequality? And the second question is, can you

19 also explain why that is? So does that mean that, in

20 between two communities, if the income gap is much larger,

21 then a subscription rate would be lower? And do you have

22 some kind of solutions for that?

23   Mr. Koutsky - Solutions are kind of above my pay

24 grade, to use a phrase -- but essentially the way we measure

25 it is through what is called a Ginny coefficient. And that,

1   you can find Ginny coefficients for communities, you know,

2   throughout the world. It is essentially the ratio between

3   the income of the richest 10 percent of the population, I

4   think, and the poorest 10 percent of the population. And so

5   you just divide one into the other and you get the sense of

6   whether there is relative level in equality in income, or

7   whether there is more income inequality. So that is how it

8   is measured. So it is less so about not just -- because it

9   is separate and apart from just the income effect itself,

10 which I find to be particularly interesting, because it is a

11 pretty strong factor, so it is not just the fact that it is

12 a poor community, all right, that that matters; that is

13 going to be picked up in the income -- GDP per-capita

14 coefficient. It is the fact that there is a disparity

15 between the rich and poor in the community of interest. And

16 I am not entirely -- I do not really have a really good

17 explanation as to why that is the case, other than the fact

18 that we see it as a strong factor that is significant both

19 among the OECD countries, and among the United States, the

20 various different United States. Hopefully, one of the

21 promises of the Broadband Data Quality Improvement Act is

22 that, if we start to get more granular data that is

23 available to researchers, then we might be able to figure

24 out a way to explain that a little bit more. But I do not

25 really -- the only thing I could say is that you almost have

1   to re-double your efforts in those types of areas. Do not

2   just think about it as being an issue that is related to

3   "this is a low income neighborhood," but try to maybe think

4   about it more from the standpoint that there may be

5   underclass problems or questions about an underclass, and

6   that might be related to questions of documentation

7   authentication, it very well may be, I do not know. But it

8   is interesting that, in its significance, separate and apart

9   from income, and so hopefully we will be able to explain

10 that over time.

11   Commissioner Tate - Tom, thank you so much. You

12 know, this was a great -- let's give Tom a round of

13 applause. [Applause] I think perhaps that we all might

14 want to take a short break now, if Mr. Conrad would indulge

15 us. But before we do, I want to recognize that Commissioner

16 Rachelle Chong has arrived, and to thank her in front of her

17 because she has not been the beneficiary of all the

18 accolades that have been stated. It was a year ago that she

19 invited us to come to California, and what a great place to

20 be in Silicon Valley. We tried to do this meeting in a

21 number of different venues, it never worked out, so I think

22 it was meant to be here. And so thank you. And with that,

23 maybe perhaps you have a few comments?

24   Commissioner Chong - Well, they all look like they

25 want the break. Maybe we should do that first?

1   Commissioner Tate - Okay, that is great. Then you

2   can open us when we come back. Thank you, all.   Ten

3   minutes.

4   [Break.]

5   Commissioner Landis - If someone out by the door

6   could invite anyone who is out in the hall to please come in

7   and join us?

8   Commissioner Tate - If you all will indulge us, I

9   would like to give Commissioner Chong the opportunity to

10 make just a few opening comments that she was not able to do

11 at the beginning because she was working for the taxpayers

12 of California. And so we are glad that she has arrived.

13 And then we will move quickly onto the next panel

14 presentation. Thank you.

15   Commissioner Chong - Thank you very much,

16 Commissioner Tate. I first wanted to thank the Section 706

17 Conference on Advanced Services for giving California the

18 honor and privilege of hosting our meeting today. We are

19 very honored by the presence of our many distinguished

20 guests. And, in fact, I think that if we were to close the

21 room doors, and lock everybody in here, we could essentially

22 solve all the broadband problems of the world in about three

23 hours. And then we will tackle ICC. Okay, that was a D.C.

24 joke for all you California people. I will explain that

25 later. I remember how it was, and I do not want to think

1 about ICC again. Been there, done that.

2   Well, we have learned from many broadband programs

3 from all over the nation ourselves here in California.

4 Early on, I made an important visit over to see our friends

5 in ConnectKentucky, and we learned from them, so in terms of

6 the California portion of the program, we are hoping that

7 other states might learn something from our experience.

8   California is a very challenging state to provide

9 broadband in. We are really, really big, we have very

10 diverse terrain, including lots of deserts and mountains,

11 and things like that, and we have a lot of people who do not

12 speak English. That is the bad news. But the good news is,

13 we have a very focused leadership in California on this

14 issue of broadband, and because of that leadership, starting

15 with Governor Arnold Schwarzenegger, we feel that we have

16 made a lot of progress in the last four years, really

17 bringing attention to this issue and trying to resolve it.

18 Later in the program, you will hear from our leaders of many

19 of the programs we are doing in California, so I will not go

20 through it, but I did want to take this opportunity to talk

21 about the goal of nationwide broadband. I would like to put

22 forward some suggestions to our guests today.

23 First, obviously, we should set as our goal getting

24 broadband to all Americans, the infrastructure, and we

25 should set forth specific milestones to get us there.

1   Second, I think that we need Federal rules for national

2   broadband reporting in a very granular way. I can tell you

3   that California has found that our address level broadband

4   mapping project was extremely useful from last year, and we

5   have used it in so many ways, I cannot even tell you -- in

6   terms of measuring competition, finding out where broadband

7   is not, which was not really what we thought, and then being

8   able to attack the unserved areas in a targeted, cost-

9   effective way.

10   Third, making sure that this broadband mapping

11 captures speed is also important because, if you do not know

12 what the speed is, you are not going to get yourself to a

13 global performance standard, in my opinion. We did do the

14 mapping here in California with the carriers' participating

15 voluntarily, and that was a huge -- it was wonderful that it

16 was voluntary. They were reluctant to give information on

17 the speed part initially, but we did get them to do it, and

18 frankly it was really critically important. Also we should

19 aim high for broadband speed goals as a nation. And just to

20 give you an example, our Broadband Taskforce aspires to 50

21 Mbps by 2015 as our state goal. Fourth, we also think that,

22 once you have good broadband data on a nationwide basis,

23 that would be the time that we should create a new and

24 targeted broadband fund. The fund would be to bring

25 broadband to unserved areas in America. I would suggest

1   that we should focus first on communities where there are

2   schools, libraries, and health care facilities. And I do

3   think that if you have such a fund, you should require the

4   States to have matching funds, so that the state has some

5   "skin in the game."

6   Fifth, we should also consider a program for low

7   income broadband support, and we should consider whether we

8   need a federal program that subsidizes the installation

9   costs, similar to the way that we subsidize installation for

10   phone, the Linkup Program, which I know many of you are

11   familiar with. Sixth, I think we should be developing

12   federal and state models for permitting standards and

13   encourage state agency collaboration. For example, here in

14   California, CalTrans is now providing notice to all of our

15   telecom providers, whenever they open up a highway, or build

16   a new highway, so that the conduit can be laid for the fiber

17   while the roads are already opened up. Seventh, I also

18   think we should be supporting the State Telehealth Networks

19   that were begun by the FCC Rural Health Care Pilot Program.

20   Later today, you are going to hear from Dr. Nesbitt and his

21   team, who are here for the California Telehealth Network.

22   Bottom line is, that telehealth network is going to drive

23   tremendous advances in broadband in California's rural

24   areas, and that needs to have continued support by the fund

25   after the initial three years of the funding.

1   And finally, I think we need to continue federal

2   and state leadership groups such as this, because this is a

3   very big problem, and the States are limited in what we can

4   do jurisdictionally. And that is why I think it is

5   important that we have federal leadership on this, and that

6   the federal leadership is listening to and coordinating with

7   the state leaders so that we can do this together. I guess

8   I do have one more point, I think we need more spectrum for

9   broadband. Thank you. [Applause]

10   Commissioner Landis - Because we are running a

11   little bit behind, I am going to invite Mr. Conrad to come

12   up to the podium. And while he is doing so, I would invite

13   anybody who finds that this is not only the 706 Joint

14   Conference, but the Second Annual Climate Change Conference,

15   to please feel free to remove jackets or other decent

16   apparel and make yourselves more comfortable.

17   Dan was to be our last speaker before the break,

18   but he is from a small Internet search company you may have

19   heard of called Google. Among others in the Internet space,

20   Google has been advocating something called White Spaces.

21   Advocates want sophisticated new wireless devices to operate

22   in spectrum on a secondary basis at locations where unused

23   TV spectrum called "white spaces" is open. On Tuesday, the

24   FCC agreed, issuing a Second Report and Order establishing

25   such rules. Here to tell us what this new order means is

1   Dan Conrad. Please welcome Dan.

2   Mr. Conrad - Hello, everyone. So I am here to

3   talk about White Spaces. But I thought I should step back

4   for a moment because, thinking about it, it is a little bit

5   surprising that I am here because I work for Google. And

6   last I checked, Google was a software company, and a search

7   company, and yet here we are talking about a rulemaking on

8   broadband, talking about what to most people is a bit of an

9   obscure issue. White space is unused television channels.

10 And so I thought I would give a little bit of background.

11 Everyone here probably knows something about the white

12 spaces, but hopefully I can share Google's perspective of

13 how we got here, and why we care so much about the white

14 spaces.

15   So to step back, Google's mission is to organize

16 the world's information and to make it universally

17 accessible and useful. So organize the information and make

18 it accessible. And it is that making it accessible where my

19 team, we call ourselves the Alternative Access Team, gets

20 involved. We are interested in increasing the amount and

21 capacity of broadband pipes. We are interested in openness,

22 and we are particularly interested in openness in the

23 wireless sector, which is not one which has lent itself to

24 openness in recent years, and we see a great opportunity

25 here in the white spaces to start to change that.

1   We are a company that likes to experiment. We

2   believe in failing early and often. And one thing that you

3   might not know about us is that we actually are a wireless

4   carrier, so we, a few years ago, built a WiFi Network in

5   Mountain View that was the unlicensed spectrum that was

6   available to us. And the usage statistics on that network

7   are, to me, astounding. It is approximately 15 percent of

8   the population of Mountain View uses that network in any

9   given month. And I have an Economics background, so I

10   appreciated the previous presentation. We have some good

11   empirical data, too; you can look at a map of Mountain View

12   and see where the usage is happening and it is directly

13   inversely correlated with the median income in that area.

14   So what we realized is that we are actually bringing

15   connections to people who did not previously have

16   connections and, to us, that is very very exciting.

17   The other thing is that we are operating in a 2.4

18   GHz range because that is what is available. The 2.4 Ghz

19   range has a couple of problems, one, little one being that

20   it does not work indoors. This is basically an outdoor only

21   network and, if you want to bring it inside, you have to set

22   up a repeater. The second is the range is very limited, so

23   you absolutely could not use this in a rural area.

24   So we live and learn. We built that out. I might

25   tell you that putting together a business model around WiFi

1   on 2.4 GHz spectrum would be untenable, except the news that

2   I saw that AT&T just paid $275 million for a company -- I

3   think they paid something like $100,000, a hot spot, so I

4   was thinking we might look to put up the Mountain View

5   network to bid. I think we have got quite a few spots

6   there. But I am not sure exactly what is motivating that

7   for AT&T, but I do know that the requirement for handsets to

8   be able to drop off to networks with higher capacity is only

9   recent [phonetic]. So the 2.4 GHz does not work as well,

10 and so we started getting interest in, well, what is

11 available in lower 3.0 Gig ranges, the types of ranges where

12 you can get through walls, the types of ranges where you can

13 cover real areas with a single tower, and that backhauled

14 out one tower rather than having to have a tower every

15 several hundred feet. So we got involved in the 700

16 megahertz auction, very interested in trying to bring

17 openness and competition to the application layer and the

18 heads-up layer, and that motivated our participation in that

19 auction. I could probably share some stories from the war

20 room, though our bidding strategy was simple. There are

21 always twists and turns that are unexpected. We should also

22 mention our investment in Clearwire, alongside Cable MSO's

23 and others, which is an opportunity for us to invest in both

24 broadband competition and in wireless competition at the

25 same time. So that was an exciting opportunity for us.

1   And that gets us to the white spaces. So I will

2   leave you with an inspiring quote, while we talk about why

3   the white spaces matters to us, why we think it is

4   significant. I will be flipping through here in the

5   interest of time, and we will try to have a little bit of

6   time for questions. The first thing about the white spaces

7   is, you know, what is it? Right? So I like to say, oh, if

8   you think of your old TV and clicking through the UHF

9   stations, and it is the static-y pages that you see, it is

10   the unused TV stations that you cannot pick up the signal

11   on, and the first point here is that it is a lot of

12   spectrum, so this represents in a number of different

13   markets the amount of vacant spectrum that is available; we

14   are talking about a really enormous amount of spectrum --

15   100 megahertz in many areas. The second thing to understand

16   about the white spaces, and what makes it significant to us,

17   is that it is in lower frequencies. So this is just a

18   simplified spectrum map. You can see cellular, which is

19   largely AT&T and Verizon, in the orange down there. The

20   recent 700 megahertz auction, which largely went to AT&T and

21   Verizon, is the only spectrum currently available for

22   cellular communications for mobile devices, below 1 GHz.

23   PCS is up in the higher ranges. Of course, you have

24   Clearwire up in the even higher 2.5 range, and so getting to

25   some of this spectrum, which is actually unused right now in

1   these lower ranges allows you to -- the propagation

2   characteristics allow you to hit great range, allow you to

3   reach rural areas, allow you to even maybe get indoors with

4   your network.

5   So what I do not want to communicate is that

6   Google has some grand master plan for what is going to

7   happen with this spectrum. What we are interested in is

8   seeing it opened up. We are very very happy to see the

9   support of the Commissioners with the ruling on Tuesday to

10   open the spectrum up to unlicensed use, to allow anyone to

11   bring whatever business model they want to this space. The

12   thing about WiFi is that the 2.4 GHz spectrum was considered

13   useless. The FCC decided to open it up to unlicensed use,

14   and we cannot imagine a time without WiFi today. But to

15   open up a swath of spectrum to fully unlicensed use without

16   restricting the number and types of participants that can

17   operate in that spectrum, we have no idea what types of

18   applications are going to show up, and I think what Larry

19   Page says is we are most excited about the ones we had not

20   thought of.

21   So I do have a podium, so I am going to bring up

22   one issue that we consider very important to the success of

23   the white spaces, and this is the issue of adjacent

24   channels. So in rural areas, we are okay. There are tons

25   and tons of unused spectrum. But in city centers, in urban

1 areas, there are very few channels which are not adjacent to

2 channels which are being used. So if we are on Channel 35,

3 there is a station being broadcast on Channel 34, we would

4 consider that an adjacent channel to Channel 35, and the

5 concern is that, with using too much power in Channel 34

6 might in some cases interfere with the television signal in

7 Channel 35 if that signal were not powerful enough. So it

8 would be, if you are using a very high power level in 34,

9 and 35 had a very low TV signal, you might see some

10 interference. So the concern is around the power level on

11 those adjacent channels. This chart here just shows for a

12 set of major markets how many channels are non-adjacent, so

13 you can see, for example, Boston; at the top you have only

14 two channels which are not adjacent to an occupied channel

15 with TV, whereas you have nine channels which are adjacent.

16 So you actually have nine channels of unoccupied spectrum,

17 but only two of them are non-adjacent. Now, if you set the

18 power level to low in that nine channels, then you are only

19 going to have two channels with spectrum to work with. So

20 this is the concern.

21   There are a couple options out there. One is to

22 simply -- let us say we will set the power level for

23 adjacent channels at 40 kilowatts, just fix the power level,

24 set it very low so that we do not have to worry about

25 interference. Now, the problem with that is that in 40

1 kilowatts, you are only likely to get the same type of range

2 that you see with WiFi. So Google has proposed a variable

3 power system whereby, if the power level on the adjacent

4 channel is high, and we do not have to worry about

5 interference, then devices that are in that adjacent channel

6 could power up to relatively high levels, and this just

7 gives you an idea of the number of channels that would be

8 available for mobile broadband. We are putting the limit

9 there at 1 watt of power under the fixed versus variable

10 proposal. So this is something that we look forward to

11 working with the FCC on, continuing to iron out and

12 demonstrate that the variable power proposal, if anything,

13 better protects some of the lower power stations, and watch

14 the unlock of a lot of spectrum. The reason this is

15 important is because, if you only have capacity in the urban

16 areas, but you do not have it in the cities, we are

17 concerned that we will not see the type of economic activity

18 because there just will not be the demand for device

19 manufacturers to go out and spend the millions of dollars

20 necessary to design, and chip sets, and build-out devices.

21 So with that, I will wrap up. I hope this is helpful and

22 gives you some perspective on where Google is coming from,

23 and I am happy to take any questions. I am glad I was so

24 clear [laughter].

25   Commissioner Baum - Well, what is the megabits --

1   what is the potential for this? What is the bandwidth?

2   This is unlimited?

3   Mr. Conrad - So here is where I will confess that

4   I am not an engineer. The reality is, when you are looking

5   at 100 megahertz of spectrum, the capacity is very very

6   great.

7   Commissioner Baum - And for rural purposes, what

8   is the distances it can go? Is it just like WiMax and

9   beyond that is it going to be…

10   Mr. Conrad - So it is all a function of -- you

11   have a trade-off, right? Your power levels, your capacity,

12   your distance. I mean, obviously, this is the same spectrum

13   that TV is broadcasting on, over many many miles, but that

14   is not a likely use. The power levels are too high. But we

15   would anticipate a much higher range than you see, for

16   example, with WiFi. You can think of what cellular, which

17   is adjacent to this spectrum, handles. So cellular towers

18   can go several miles.

19   Mr. Wullenjohn - Rob Wullenjohn with the

20   California PUC. You mentioned that in rural areas the

21   adjacent channel issue is not a big factor. Is your

22   proposal in those areas that there are just the normal

23   limits on wattage? And if you are using the normal limits

24   on wattage, what does that get you in terms of propagation,

25   for lack of a better term, in terms of service? Is it more

1   like WiMax?

2   Mr. Conrad - Yeah, so our position is that we

3   would like to see as much spectrum available for use as

4   possible, and if we have more spectrum in rural areas, then

5   we may see different business models in those areas. So I

6   would not see any reason to restrict it, provided that we

7   can demonstrate that the variable power proposal will not

8   interfere with television signals, which is the first

9   priority. So that interference would not be different in

10   rural vs. urban areas, so I would not see any reason to

11   unnecessarily restrict in rural vs. urban.

12   Mr. Treuer - My name is Phillip Treuer with the

13   Alaska Public Utilities -- sorry, Regulatory Commissioner of

14   Alaska, I am on the staff. Could you talk a little bit more

15   about the kind of services you anticipate might be using

16   this spectrum, other than just the traditional computer

17   Internet and cellular, wireless?

18   Mr. Conrad - Yeah, I can talk about it again.

19   Again, the thinking is that the most exciting services are

20   the ones we have not thought of. Now, obviously, you can

21   think of traditional types of services -- why not have your

22   WiFi hot spot be operating in the 700 megahertz range and be

23   able to cover not just your home, but a larger region around

24   you? The fact that we have built a municipal WiFi network,

25   and have sort of seen the limitations, and we know very well

1 the operating structure there, we know that it is very

2 difficult to make that work in that spectral range, but that

3 cost structure changes fundamentally when you move to a

4 lower frequency of spectrum. And we might see that actually

5 become a real business model, but all this is conjecture.

6 We are more interested in seeing the regulatory environment

7 opened up so that others can figure out the services.

8   Mr. Chastain - Bill Chastain, Metropolitan Area

9 Networks. I just wanted to offer an answer to Commissioner

10 Baum's question regarding range. It is 80 miles to the

11 curvature of the earth, basically. And in terms of the

12 efficiency that can be garnered within that frequency range,

13 it is many many Gigabits of capacity in the available white

14 space channels, and something on the order of 45 Kilohertz

15 can get you Gigabits of connectivity, basically. So it is

16 really a windfall.

17   Commissioner Baum - We are looking at trying to

18 serve mountainous country, you know, in the Western-

19   Mr. Chastain - And it propagates.

20   Commissioner Baum - Yeah, because we used to do it

21 by translator stations. We used to provide microwave

22 television. Is that the same concept we are talking about,

23 is they would put up microwaves and similar -- or use

24 existing systems throughout there and propose to put a

25 better quality signal with more bandwidth…

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1   Mr. Chastain - Yes -- capacity.

2   Commissioner Baum - Capacity.

3   Mr. Chastain - Right. Yes, sir.

4   Commissioner Baum - Because we are trying to

5 figure out how to do this efficiently in these high cost

6 areas, and we do not want to, you know…

7   Mr. Chastain - That is the way you do it, you re-

8 purpose and set it up alongside what is already there.

9   Mr. Finch - Bob Finch from Sprint. One of the

10 great successes of WiFi is it has really been a global

11 standard. What do you expect will happen with 700

12 Megahertz? Because I do not know of similar activity in

13 other parts of the world, but perhaps it is going on.

14   Mr. Conrad - Yeah, it will be interesting to see

15 what happens in the standard space. And it is actually

16 interesting that 2.4 GHz has clustered around a single

17 standard. I mean, it is not a legal requirement that it

18 needed to; it was the efficiency of the industry

19 consolidating around that standard that led to that. And

20 the many extensions of that standard have extended its

21 usefulness over time. I mean, we are always looking at

22 economies of scale in the Silicon, so I expect that, you

23 know, our partners in this effort, Phillips, Motorola,

24 others, will find themselves focusing on probably one, maybe

25 just a few standards.

1   Commissioner Landis - We are running a little

2 behind, so if any of you have further questions, Dan, if you

3 will be around for the balance of the afternoon, I am sure

4 there will be an opportunity to visit with you later.

5 Please join me in thanking Dan. [Applause]

6   Mr. Conrad - Thanks very much.

7   Commissioner Landis - We now turn our attention to

8 initiatives from various states in terms of attacking how to

9 bring broadband to the entirety of the state. One reason

10 that we are doing this is because there is as great a

11 diversity of solutions as there is based on regulatory

12 environment, the nature of the marketplace, the

13 configuration of the state, and frankly the politics of the

14 state. And one of the things that we found very clearly is

15 that there is not necessarily a right or a wrong answer;

16 there is just a better answer for each of the States. And

17 so what we are going to look at this afternoon is some case

18 studies. And with that, if you could welcome Commissioner

19 Gillett, the first of our presenters, she will be presenting

20 on the Massachusetts Broadband Initiative.

21   Commissioner Gillett - Thank you very much, Larry,

22 and I would like to thank the entire Joint Conference, and

23 especially Commissioner Chong for inviting me to speak about

24 what Massachusetts is doing. Just to start with a brief

25 clarification, since this is often misreported in the press.

1 My day job is a Regulatory Commissioner. I do not direct

2 the Massachusetts Broadband Institute. We are, in fact, at

3 this moment -- I think many states will resonate with the

4 fact that, in many states, there is not an authority whose

5 job it is to worry about broadband in the state; that has

6 been one of the challenges, and what we have recently done

7 in Massachusetts, which I am going to tell you about, is to

8 create such an authority. We have an open job posting for a

9 Director of that new institute, and if any of you are highly

10 qualified individuals seeking that position, I will happily

11 point you to the posting after this. But that is not me. I

12 am a Regulatory Commissioner, and one of nine Board members

13 for the new institute. I am going to show you a lot of maps

14 today and they are in both in blue and red, so there is no

15 political implication from these color choices. But what I

16 did want to show you with this map is why we do have a

17 broadband problem in Massachusetts.

18   Most people think of Massachusetts as a relatively

19 urban state which, in the eastern part of the state it is,

20 and, indeed, in each of our major regions, we do have a

21 metropolitan area, which owing to the way that government

22 statistics are kept, tends to make us look like an urban

23 state in many programs that rely on these statistics,

24 including some run by the Department of Agriculture. But

25 what we find relevant to broadband, and what explains a lot

1   of our history in broadband deficits in the state, is the

2   density of surrounding areas. So all of our cities have

3   broadband that is great. The question is, once you get

4   outside a metropolitan area, what happens? And what this

5   map is showing you is that the density differential is quite

6   substantial between the eastern and western parts of the

7   state. In the Boston area, it is 18 times more people per

8   square mile than in the Berkshires. And, in addition, those

9   cute little triangles that my staff put on the map are the

10 Berkshire Mountains. So it is mountainous, it is trees, it

11 is challenging terrain, and there are not a lot of people in

12 it.

13   I think Tom spoke earlier about density and its

14 role on the demand side. I am focusing on density in its

15 role on the supply side, where it is very clear that density

16 is a major driver of how much it costs to serve any given

17 area per subscriber. And that is just a fact that we deal

18 with. It is a fact that has not gone unnoticed, and it has,

19 in fact, been on our radar screen for a long time,

20 especially for the people who live in these communities.

21 Mass may be the birthplace of the American Revolution; we

22 also think that we may be the birthplace of the Connect

23 Movement. Berkshire Connect was a very early attempt to do

24 demand aggregation. It was focused on the needs of

25 businesses, and it involved banding people together to

1 attract a new telecom provider to the region. It had the

2 good fortune of doing this at a time when everybody and his

3 brother was investing in telecommunications in the late

4 1990's, and succeeding in really lowering the cost of a T-1,

5 but it was focused on the needs of businesses, it was not

6 focused on the residential user. So some later efforts were

7 directed more in that direction. Pioneer Valley Connect,

8 which is the next three counties to the east of Berkshire

9 County, not quite as low density, but more income

10 challenged, as well, so equally tough. Many unserved and

11 underserved communities -- by "underserved," I mean some

12 part of the community is served, and others are not -- so in

13 Pioneer Valley, there were several trials done of using all

14 this wonderful unlicensed wireless technology, and guess

15 what? It ran into all the things that our previous speaker

16 spoke about. The good thing is, these connect programs have

17 really showed that the demand is there. In Massachusetts,

18 we have a broadband penetration rate in our state, we

19 estimate it from the FCC statistics that the residential

20 penetration rate is about 70 percent. I think one of the

21 previous speakers put up 55 percent as the national average.

22 So we know that people want broadband in our state; that is

23 not the issue. The issue is, can they get it? And what we

24 are finding is that there were significant areas where they

25 could not. The other issue that we found was that, with

1 these wireless pilots that we did, which did all use the

2 unlicensed spectrum, I believe they are in the 2.4 GHz, but

3 each of them tried a different technology, the actual

4 coverage in a one-square-mile region required twice the

5 equipment that was predicted. It required twice the density

6 of radios. So that kind of blows out the economics that

7 everybody was promising, that wireless would be a savior for

8 these low density communities.

9   So all these efforts notwithstanding, they are

10 great things, they have shown that people really want this

11 technology, but we still had gaps. We still found that,

12 when Governor Patrick took office in 2007, we had 32

13 communities in the state that had no cable modem, no DSL,

14 very limited wireless broadband, very limited 3G, and 31 of

15 these were in the western portion of the state, no surprise

16 there. In addition, we had 63 towns that only some of the

17 town is covered. Just something else you might want to

18 know, for those 32 towns, none of those has cable

19 television. And obviously some of them have -- and, by the

20 way, they are all served, if I could digress for just a

21 moment to that little ICC inside comment that Commissioner

22 Chong made -- none of those is served by a rural ILEC, they

23 are all served by an incumbent (ILEC). So Governor Patrick

24 was acutely aware of this, among other reasons because he

25 has a second home in the western part of the state, it is a

1   very beautiful countryside, and his neighbors made him

2   aware, especially during the campaign, that this was a big

3   deal --broadband was really important. And he totally got

4   it. And he really pushed us, those of us in his

5   administration, to do something about it, and to figure out

6   what, if you will, the least distortionary way to approach

7   this problem would be. We think the private sector has done

8   a fantastic job of pushing out broadband in the ten years

9   that they have been at it. We just have not got it all the

10   way, and how do we get there without messing up the success

11   that we have had in the rest of the state. And the solution

12   that we adopted, which we introduced in August of 2007, and

13   in which the Legislature passed a year later, and the

14   Governor signed on August 4th in the town of Goshen,

15   Massachusetts, which just to give you an idea -- no sitting

16   Governor had visited the town since it was founded in 1761

17   [laughter]. There is some significant east-west gaps in our

18   state, and they are very evident in this issue. But what

19   the legislation provides for, first of all, it creates an

20   authority that is responsible for broadband, within an

21   existing quasi-public agency of the state called the

22   Massachusetts Technology Collaborative. MTC is responsible

23   for technology driven economic development, so this falls

24   very naturally there, and allowed us to utilize a lot of the

25   resources they already had, and not have to create a whole

1   new agency and use a lot of expense to do that. What the

2   legislation provides for is up to $40 million in bonding

3   authorization to close broadband gaps statewide, with the

4   first priority being those areas where there is no service

5   available. I neglected to tell you one other thing about

6   the Pioneer Valley Connect Pilot Projects with the wireless

7   pilots. So these were one-square-mile projects, and they

8   were typically done in, say, a town hall, they would put an

9   antenna on the town hall. And there was an interesting

10 phenomenon observed after these were deployed, which was

11 cars in the parking lot of the town hall, after it had

12 closed, and when the Boston Globe said, "Well, what is going

13 on here?" They found out that what it was, was a mom in the

14 car with her middle schooler, with the laptop open doing his

15 homework. And if that is not pathetic, I do not know what

16 is. But it was a lifeline for folks, you know, they were so

17 starved for this.

18   The approach taken in the legislation is to use

19 the public funds in a public private partnership, and a co-

20 investment model. What do I mean by that? The studies that

21 had been done previously to understand these gaps and how to

22 fill them, indicated that it would take significant money to

23 close these gaps. Basically, the infrastructure did not

24 exist, and it needed to be built. And the amount of money

25 required was more than you would look for from a yearly

1   appropriation at a state government level. So rather than

2   appropriate it, we went to the longer term approach, which

3   is to treat this like roads and bridges, and to bond for it.

4   And, boy, am I glad we did because the State Budgets, as

5   everybody here knows, are under severe pressure at this

6   moment. And as Governor Patrick recently indicated, as long

7   as the markets for our capital remain open to us, we are

8   going to continue to bond up to $40 million for this.

9   So the public money has to be spent in ways that

10   are consistent with the bonds, which is to say it has to buy

11   things that the public sector owns. So the public sector

12   will buy things that are long term assets, and invest in

13   things such as long haul fiber, perhaps, or wireless towers.

14   It does not specify in the legislation exactly what it is

15   going to be invested in, and that is one of the things that

16   we are engaged in right now, is figuring out what are the

17   best bang for the buck investments for the public money.

18   And the intent is to partner with private sector firms, who

19   can fund the rest of the infrastructure that is needed. The

20   thinking here is that some of the communities we are trying

21   to serve are really tiny. They may have 300 people in them.

22   If everybody in the community bought broadband -- and they

23   might -- but even if everybody did, it still might not be

24   very profitable for a firm to serve. In fact, it might not

25   be profitable at all, even if everybody in the community

1 bought this technology.

2   So the question is, how do you incentivize a firm

3 to deploy where the economics are very challenging? We do

4 not think firms are evil, we do not think there is a moral

5 issue going on here, we just understand that, when you do

6 break-even analysis, they do not look good. So how do you

7 do it? You provide capital that will help decrease the cost

8 of deployment. That is what we ended up concluding. And

9 our hope is that private sector firms will also be able to

10 lever traditional sources of funding such as from the rural

11 utility service, who were very kind and recently came to

12 North Hampton, Massachusetts to speak with a great turn-out

13 of private firms who are interested in hearing what they had

14 to say.

15   The level of funding that was developed for this

16 legislation relied on the idea that one could do a regional

17 scale network, and the economies of scale you would get from

18 that, it is not a town at a time approach; if any of you are

19 familiar with New England Town Meeting, you will understand

20 that this is a little bit of a radical concept for our

21 communities, but they are getting used to it.

22   The other point I would make is to something that

23 Commissioner Chong mentioned earlier, which is the use of

24 state assets for broadband deployment. You mentioned that

25 CalTrans notifies -- I did not catch who they notify, but…

1   Commissioner Chong - The carriers.

2   Commissioner Gillett - The carriers, right, they

3 notify the carriers when they are going to open a road, for

4 example. And that is exactly the kind of thing that we are

5 seeking to do with this legislation, is to make the new

6 Broadband Institute responsible for working with other parts

7 of state government. So, for example, we have state forests

8 in many of these communities, there are fire towers, they

9 are great places for wireless antennas, and we are already

10 dealing with requests as to how can the private sector get

11 on those.

12   Where are we? We have established the Institute.

13 It has got a Board of Directors, it has two of the three

14 staff, like I said, we are still looking for a Director. We

15 have just begun that search. We have published, as a first

16 level of engagement with private sector, this is a public

17 private partnership, but of course it was designed by the

18 public sector. So now we need the private firms to join the

19 conversation, and so to do that we have published what we

20 called a *Call for Solutions*, which is not a procurement

21 document, it is a dialogue document. And I hope that the

22 private sector will engage with us in designing the most

23 cost-effective mechanisms to incentivize private firms to

24 enter these markets. I will also point out that, last

25 March, we were going to have a very nice forum attended by

1   about 300 people, including FCC Commissioners McDowell and

2   Adelstein about broadband in these areas, and unfortunately

3   predictions of a ten-inch snow storm scuttled the forum.

4   But two days before it, Verizon, which is our incumbent

5   telephone company, announced that they would bring DSL to

6   about two-thirds of the people, and about two-thirds of the

7   32 unserved communities, leading the Government to just,

8   while his bill had always been intended to -- remember, the

9   legislation was still sitting in the Legislature at the time

10   -- so while his legislation was intended to stimulate

11   private investment, it had already done that even before it

12   was passed, and the good news is that Verizon has actually

13   deployed -- they just recently finished that deployment, and

14   there is now DSL in communities where it was never available

15   for the last 10, 12 years. So that is very exciting.

16   The first two of these bullets are in the past

17   tense. There is a lot left to do. And we are really in the

18   very early stages of this initiative. Right now, where we

19   are focused is on two big steps; the first is for us to

20   understand where the gaps are, and I cannot emphasize enough

21   the importance of good data, that many people have mentioned

22   earlier today. How you measure things really matters. As

23   Commissioner Chong said, we need to be able to assess our

24   progress here, we need to know where we are at. Right now,

25   in Mass, we are focusing on availability, but it is very

1 clear, as Commissioner Tanner mentioned, that this is not a

2 fixed target, this is a moving target. The rural areas are

3 always going to be challenged in terms of the level of

4 service that they can get. So we are working on assessment.

5 I am going to talk more about that in a minute. We are also

6 developing the request for a proposal, which will be the

7 procurement that goes along with private partners. And once

8 we do that, hopefully we can get quickly to contract

9 negotiation and construction, and nothing will make Governor

10 Patrick happier than when we break ground.

11   I just want to talk for a minute about some of the

12 assessment challenges, and how do you tell where broadband

13 is and is not. I understand that the FCC has made

14 significant improvements to the way that they collect and

15 map the Form 477 data. And that is greatly appreciated, and

16 I want to show you why. This is a map that we extracted

17 from the FCC nationwide map when we were developing this

18 initiative in 2007; this was the latest data available at

19 the time. As you can see, no green, no zero service areas,

20 now let me show you what the people in our state actually

21 told us when we went and asked them. Red in this map -- and

22 this is mapped by town -- we have 351 cities and towns in

23 Massachusetts -- red is a town that has no cable or DSL, no

24 commercial consumer grade broadband service. There is also

25 very little -- we know from experience there was very

1   limited 3G at the time in these communities. So we know we

2   have big swaths of territory that do not have coverage.

3   So how are we going to assess progress? I just

4   want to give you a pointer to the future. This is a

5   prototype, this is not necessarily an accurate map, but it

6   was one that we developed just to show a methodology that we

7   may be able to use going forward to assess our progress.

8   What this map did was take the cable strand maps that are

9   required by Mass law to be filed both with communities and

10 my agency. We gave them to our GIS branch of the state.

11 And they took those and they combined them with the location

12 of a DSL central office. Rather than drawing a concentric

13 circle, they actually know where all the roads go, and where

14 the buildings are in a community because they are Mass GIS,

15 so they know that. And they were able to lay out wires in a

16 way that -- I mean, it is not perfect, but it gives you an

17 idea of likely wire lay-outs and it lets you determine at

18 the end, the red dots are unserved structures. The thing I

19 like about this map, I have seen some maps, for example, of

20 Wyoming, that cost Qwest. They show huge swaths of the

21 state with no service, which is very impressive until you

22 realize that there are no people in those portions of the

23 state either. And there are no buildings and there are no

24 structures, so, yes, while we are driving through them, we

25 would like our cell phones to work and it would be even

1 nicer if our 3G worked, but nobody lives there. So what

2 these maps are trying to do is to figure out where there is

3 a structure, and whether it has service or not, based on

4 empirical rules of thumb.

5   So with that, I will leave you and just show you

6 this pretty picture of one of the town hall pilot projects.

7 That is a pretty town hall in Western Massachusetts. It is

8 a very pretty area if you want to come visit, and the

9 wireless antenna is tucked away in a way that looks -- it

10 does not leap out at you, it is very environmentally

11 friendly. So thank you all very much. [Applause]

12   Commissioner Landis - Quick question? If not, we

13 will go on to the next speaker, Michael-- my grandfather's

14 name was Frank Vasquelanas Domingo Hayes [phonetic], so I

15 apologize, I am keenly sensitive to not butchering people's

16 names, Michael Ramage?

17   Mr. Ramage - Ramage.

18   Commissioner Landis - Ramage.

19   Mr. Ramage - But Ramage sounds a lot more

20 sophisticated.

21   Commissioner Landis - From Connected Tennessee.

22   Mr. Ramage - Well, I appreciate you letting me

23 come and talk about Tennessee today. I know at least one of

24 the members up here love to hear about Tennessee, so I will

25 definitely share some good information.

1   I have been listening to the presentations and I

2   see the hundred megabit, the gigabit, these really high

3   speeds, and then I hear the 70 percent adoption in

4   Massachusetts, and everybody does want it; we do not have

5   either one of those problems. In Tennessee, there are

6   various issues that we have and broadband barriers that we

7   have had to overcome. And if I could get 70 percent of the

8   population that want broadband, that would be a fantastic

9   thing. It is something that we are working towards. And

10   Commissioner Landis, you said in your opening remarks, the

11   least, the last, and the lost, and that is really what we

12   are dealing with, is the last mile in rural areas, and how

13   do we get there.

14   Connected Tennessee has been alluded to today, is

15   part of Connected Nation, and we have used the model in

16   Tennessee that was developed in Kentucky, and modified it

17   some because Tennessee is different than Kentucky, and we

18   have different issues in Tennessee than in Kentucky. But

19   the first thing that we did when we started our project was

20   that we wanted to see what the barriers were. What was the

21   picture before we got here? And on this screen, you can see

22   a couple of those. The leading barriers to broadband

23   adoption, when we started in Tennessee, first and foremost

24   was awareness and education. And I am not talking from a K-

25   12, or higher education standpoint, but people and

1   businesses, for that matter, did not see why broadband was

2   relevant. And we can say all these great things, but until

3   we make it relevant to them and their family, it does not

4   really matter. So that was our first -- and still is -- a

5   big obstacle. Second was computer ownership. Obviously, if

6   you do not own a computer, you cannot adopt broadband. So

7   that was a barrier. We started looking at why do families

8   not own a computer. Well, it gets down to the point of

9   affordability at some point, but by and large, it goes back

10 to the education and awareness. And then also availability

11 is a barrier, particularly in the rural areas, and I will

12 show a map in a second on that.

13   And then who are our underserved groups? And I

14 heard some of these groups talked about already today, first

15 are the rural residents. The rural residents are an

16 underserved group, both from a residential standpoint and a

17 business standpoint. The elderly -- I heard somebody say

18 over 65, same thing applies in Tennessee, and our research

19 found that out. And low income families were another group

20 that has historically been underserved in Tennessee. From a

21 business standpoint, and we wanted to look at both aspects,

22 rural businesses, small businesses, and the agricultural

23 sector and the retail sector -- retail including restaurants

24 and hotels, were the sectors that utilized broadband and

25 technology the least. So with that as our framework, we

1   went to work. And Connected Nation developed the five A's

2   of technology expansion, which we also use as the foundation

3   of everything that we do in Tennessee. First, Availability,

4   if it is not there, then these other issues do not really

5   matter; the second is Awareness, its Applications, its

6   Affordability. Well, if it makes sense to address the

7   Availability piece first, but as has been discussed by Tom

8   and others today, there is a supply and there is a demand,

9   and both of those have to be looked at. And in Tennessee,

10   the demand piece is almost as important, if not more, than

11   the supply piece. So we have had to look at both. And all

12   four of those things together get to our ultimate goal. The

13   way that we have approached this is that, in every community

14   of the state, and we have 95 counties, we have created what

15   we call a leadership team that looks at the different issues

16   in those communities, in each individual community, what is

17   it that is preventing us from the availability that we want,

18   or the adoption that we want, and what can we do to make an

19   impact on that? So though I had those barriers that we see

20   from a standpoint, we also know community by community what

21   the barrier is and what is the piece that needs to be

22   addressed the most?

23   So first, a map. The pink area that you see on

24   this map is where broadband is available. It consists of

25   DSL, cable modem, wireless, fiber, fixed wireless that is

1 fiber, municipal, any type of broadband we show in that pink

2 layer. And there is another piece that is not coming up on

3 the screen very well, but there is a blue layer that is

4 underneath that pink layer, and it is mobile broadband.

5 Understanding the importance, particularly listening to some

6 of the conversations today in this week here, we know that

7 mobile broadband is something that we need to track, and we

8 have begun and added that to our map. And if you want to

9 see the mobile piece of Tennessee, it is available on our

10 website. Those two layers together represent over 60

11 providers across the state that have provided our data and

12 allowed us to map it. The other thing that you see on this

13 map, which really speaks to the demand piece, is a bunch of

14 stars, they look like dark red and maroon dots on the

15 screen, but every star that is on that screen represents a

16 person or business that has contacted our staff, saying they

17 want broadband. And it represents over 5,000 -- actually, I

18 think it is over 5,300 individuals across the state of

19 Tennessee that have already contacted us, and I am sure that

20 number is out of date already because we are getting them in

21 every day. Many times it is because they are truly in an

22 unserved area, but what we also find, going back to that

23 Awareness and Education piece, is that sometimes they have

24 broadband available, they just do not know it. So we are

25 able to connect them to the proper provider, or here is the

1 two providers that are available in your area. So we are

2 also making that connection. And there is probably, I would

3 say, 10 to 15 percent that is that way, that they just do

4 not know that they have broadband available. So that is

5 something, being at the grassroots at the community level,

6 that we are able to find out, is where is that demand. And

7 as we go through our program and we build that demand, and

8 you figure out, "Oh, I need broadband," tell us about it if

9 you cannot get it. That will help us to take that back to

10 the supply side and help them to justify build-out, because

11 they will see a possible market and an area where they did

12 not see one before.

13   So we have been at work in Tennessee for about 18

14 months, and we have in 18 months seen about 100,000

15 households get broadband, have broadband available that did

16 not previously have broadband. It does not mean that they

17 have adopted it, but we have seen a growth of about 100,000

18 households. So that is exciting in 18 months. But you also

19 see on this map a lot of areas, and one thing that was

20 mentioned in the previous presentation was that we do not

21 want to serve the open fields. You can see some areas,

22 particularly in the east, and in the southeast, there are

23 some green lines on there, that is where Smokey lives. And

24 I do not care about serving the bears. That is the Smoky

25 Mountains, and we indicate that so that it does not just

1 look like it is unserved areas, it is unserved, but it is

2 also a national forest.

3   But over the 18 months, we have seen a lot of

4 growth on the demand side, as well. We have seen great

5 residential impact. We have been trying to share and help

6 develop applications that would make sense for residents

7 across the state, and in the first year, we saw a 210

8 percent growth in interacting with health care

9 professionals, 153 percent growth in interacting with state

10 government, 107 percent growth in interacting with local

11 government, taking classes online, purchasing products

12 online, communicating with teachers. Every application that

13 we tracked by and large had growth. And I would list them

14 all on here, but it is just not enough room.

15   So we are starting to see people realize that

16 broadband is important, and they are asking a question --

17 what can I do with it? And that is something that is

18 changing. Over the past year, Tennessee has seen an above

19 national average growth in computer ownership, in Internet

20 adoption, and broadband adoption, all three of the

21 indicators that we track. The lady you see in the center of

22 the screen is a 91-year-old grandmother that this is a great

23 example, particularly of some of the discussions earlier in

24 the day, 91-year-old grandmother that realized that she

25 needed a computer and wanted to learn how to use it, and

1 took a class at a local school, and got a certificate of

2 completion, and they had a graduation ceremony, and she now

3 has a computer, and now has broadband. We have seen a

4 significant growth in the over 65 residents, 53 percent

5 growth in broadband adoption among that age group over the

6 past year. We have also seen a 124 percent growth in

7 broadband adoption among low income families with children.

8 And I know that we have talked about that, and Tom mentioned

9 our computer program, we have a computer program in

10 Tennessee called Computers for Kids. You see two pictures

11 from events, the top picture was an event in Nashville that

12 we had the pleasure of having Commissioner Tate at, and we

13 gave computers to children that were in the foster care

14 system, that really had not been given a chance. They had

15 been trying hard, and we were able to reward them by giving

16 them a new computer. And it was the most remarkable thing.

17 Many of them, when they received their computer, had tears

18 in their eyes because they just wanted a chance, and we were

19 able to provide that. The other picture that you see on

20 there is from a Boys and Girls Club in Murphy's borough,

21 Tennessee, that we were able to help them get a computer lab

22 to serve the kids in their after school program. We hear

23 back all the time from these recipients. We have given out

24 probably over 1,000 computers in the past year, and we hear

25 back and we heard back from a girl that, because she got a

1   computer at home, because she got broadband at home, because

2   she had a computer, she was able to do the research and

3   compete in an essay contest, and as a result, she won a

4    $500.00 prize. And she was so excited and the first thing

5   she wanted to do was to tell her mom to make sure that she

6   thanked us, because it was only because she had a computer.

7   So we are starting to see the trends change. We are

8   starting to see the conversation change. And I hope that

9   one day that it will get to the point that you are at, where

10   everybody gets it, and everybody understands the value of

11   broadband and technology, and we could just talk about

12   availability. But in Tennessee, particularly in the rural

13   areas, it is about changing a culture. And the availability

14   piece is the easier piece; it is getting people to see why

15   broadband is relevant.

16   Also, we have seen an impact on the business side.

17   We are now to a point that about 60 percent of businesses in

18   Tennessee have broadband available, and that is a increase

19   over the previous years. And we have also -- 56 percent of

20   businesses that are connected to broadband have reported

21   that the Internet has improved their business. And that is

22   a significant statement because it is not just it makes it

23   available, we do not just want to make it available, we do

24   not just want them to adopt it, but we want them to see how

25   it can improve their business, and that is a 14 percent

1 growth. We are seeing website development grow amongst

2 small businesses, and broadband use among small and medium

3 businesses, so we are starting to see the trends -- going

4 back to my first slide -- that were the barriers in the

5 underserved groups that we identified early on. The picture

6 you see on the screen here is E.T. Rivas & Son. They are a

7 mom and pop store that has been in business for over 100

8 years in the small town of Dresden, which is in West

9 Tennessee, a town of less than 2,000 people. They sell

10 specialty and durable goods, clothing, specialty clothing.

11 And Dresden is not a market for them. If they were relying

12 on Dresden, they would have been out of business a long time

13 ago. But they have realized that the Internet can make a

14 difference. Last fall, well, now they get over 90 percent

15 of their revenue from Internet sales. And you see a

16 storefront, but it is really a warehouse because, if you

17 walk in, it is mostly boxes getting ready to be shipped out.

18 Last fall there was a TV show that was on, and it talked

19 about this particular type of children's overalls, and

20 apparently everybody, when the show went off, Googled this

21 type of overalls, and found this store in Tennessee, and by

22 the time he got to the store in the morning, he was sold out

23 of those overalls. And it is a market that businesses have

24 not thought about, but when we share this story with other

25 communities around Tennessee, the light bulbs finally start

1 to go off, "Oh, well, if they can do it, I can do it." So

2 that is the difference, and that is the change that we are

3 starting to see. The chart on the right is very

4 significant. It shows that, of Internet connected

5 businesses, a business that has broadband has three times

6 the median annual revenues as a business with dial-up. And

7 if you add in having a website for your business, it is four

8 times as much. So we are able to show businesses that it is

9 not just me standing up here and saying all this, but it

10 does make a difference. Now, let me give a disclosure, it

11 does not mean if you go get broadband and a website, you are

12 automatically going to increase your revenues by four times,

13 but it starts to change that mindset of opening the market,

14 and opening the opportunity. And we have seen a lot of

15 success of that in the first 18 months. But what it shows

16 me is that the supply and the demand side is closely related

17 and we have to make sure, particularly in a community, or a

18 state like Tennessee with communities that are rural, that

19 we can continue to just talk about the demand while we are

20 talking about the supply. With that, I will be happy to

21 entertain any questions that you may have. Thank you very

22 much. [Applause]

23   Commissioner Landis - Thank you, Michael. Please

24 welcome, if you would, Steve Constantine, who is Director of

25 GCI Medical Services from Alaska, who is going to describe

1   some of the unique challenges of implementing telehealth in

2   the State of Alaska.

3   Mr. Constantine - Well, I would like to thank the

4   Commissioners for inviting me to sunny California. It is

5   about 50 degrees warmer here than it is at home. [Laughter]

6   So I am coming from a big place, I am a visual kind of guy,

7   I got a lot of pictures, and I can talk as fast as a car

8   salesman. So we are off.

9   First of all, that slide is not coming through

10   real clear, but this is in Barrow Alaska. This is the

11   northern most town in the United States. Those are

12   satellite dishes, and they sort of look like they are

13   pointing at the ground; well, they are a couple of degrees

14   off, they are pointing at the equator. The satellites are

15   sitting there, but those are feeding the television to the

16   cable platform in Barrow, Alaska, which has a hospital which

17   I serve. Okay, we are pretty big. We always like to lay

18   this out. We started on the East Coast and on the West

19   Coast [laughter], but we do not have a lot of people. We

20   have one Congressman. But I have customers all the way out

21   in that chain on those islands. There is a hospital out

22   there that we serve. The television show we have on fishing

23   -- I am blanking on the name -- it talks about Alaska

24   fishing -- Dutch Harbor, Alaska, that is a picture of Dutch

25   Harbor, Alaska. It has a small 20-bed hospital. They are

1   in the process of putting electronic health record in that I

2   am assisting with. So we have a lot of small communities

3   that are spread out everywhere. The red line, that is our

4   road system. Those are our highways -- just the red. The

5   purple is actually the Yukon River. The three dots

6   represent roughly 60 percent of the population in the state,

7   Juneau, the Anchorage Bowl, and up north is Fairbanks. Way

8   up top, the road system runs to Dead Horse, which is up

9   where ANWR is, where the oil production is. And that is a

10   dirt road that goes up there. So these are the communities

11   that I serve, that are in Alaska, that do not have roads to

12   them, either by boat, airplane, snow machine in the winter

13   when everything freezes. The key point is that almost every

14   one of those communities, their entire local infrastructure

15   runs off diesel generators. That means lights, power,

16   water, everything comes from a generator that has to be

17   running, that has diesel fuel that is generally barged in,

18   or flown in, depending on how far it is, to keep that

19   community's lights on year-round. Typical transportation,

20   the small village, the real small ones, do not have a lot of

21   vehicles, they have lots of ATV/4-wheelers, fishing boats,

22   and lots and lots of bugs masher type airplanes, airplanes

23   that seat four people, six people, eight people, and they

24   fly on visual rules, under the weather. We call it scud

25   running. So extreme weather. Fairbanks, it will get 90 in

1   the summer, low 60 below in the winter. I live outside of

2   Anchorage. I do not have an air-conditioned house. I do

3   not need it. We do not need air-conditioning in the

4   residential areas in Anchorage. Commercial, yes.

5   Residential, never gets that hot, 75 is hot. Okay? When

6   you walk out to western Aleutians, in the Aleutian chains,

7   it rains a lot, it snows sideways, all our equipment is

8   rated to operate at least 100 mph, and we have multi-day

9   snow and ice storms that really never make it to the

10   national news because there are not many people out there.

11   So we have a very thin infrastructure.

12   As I mentioned before, a lot of our utilities are powered by

13   diesel. It is very high cost to maintain. Our small

14   villages, any of our satellite or microwave systems are

15   running off the local power plant, so if the power plant

16   dies, it goes on to an up-system; if it is a big enough

17   town, we have got a diesel generator put in there, and it

18   will continue to run. But it is definitely at risk. We do

19   a lot of building in rural Alaska. This year, because of

20   fuel costs, generally aviation gasoline, our construction

21   costs in the field are up 40 percent since January just due

22   to fuel costs. In most cases, everything has to be flown

23   in. Most of the fuel to all these villages is barged in.

24   In the northern most part of Alaska, your barge season is

25   approximately two months. The price of the fuel is set when

1 it gets on that barge generally out of Seattle, so most of

2 the rural communities, when they bought a barge or two worth

3 of fuel as it was brought in, bought it at the highest oil

4 prices that occurred this season. They will have to live

5 with that price until the next barge comes in next summer,

6 even though oil prices are dropping, what, 60 today? They

7 do not have that luxury of their gas prices going down.

8 Gasoline, diesel fuel, and heating oil are between $8 and

9 $10 a gallon. So think about buying your heating oil at $8

10 a gallon, for those of you who are on heating oil.

11   The other thing is, we have a very limited

12 customer base. So generally our customer base are rural

13 health care organizations, the schools, and in the business

14 sector. it is oil companies, and DOD. The company I work

15 for is GCI, it is a publicly traded company, it is Alaska

16 based, we operate generally in Alaska, in Washington State.

17 We are the largest cable provider. We are an ISP. We have

18 two fiber routes we put in to lower 48. The program I run

19 is called ConnectMD. It is basically in response for a

20 flexible network that I had customers that wanted to move

21 medical information wherever they needed it to, and the

22 federal system that was stood up was fairly closed, so I

23 built a commercial system that basically ties in from their

24 systems into our terrestrial fiber-based backbone, and can

25 get them anywhere in the world. And it is sort of a private

1   managed network in the sense that we encrypt all the

2   traffic. And it will take any kind of IP data. Video is

3   our biggest growth.

4   I want to talk about my largest customer. We talk

5   fairly high level for most of the day, but what I do

6   actually touches people. I work for CIO's, I work for

7   CEO's, I help them implement. The Yukon Kuskokwim Health

8   Corporation serves a point in Western Alaska, their coverage

9   is about the size of Oregon, they have about 1,600

10   employees, their lives covered are about 28,000 people.

11   Look at the average capita income -- $15,000.

12   Transportation, boat, snowmobile, when everything is frozen,

13   which is not a large part of the year, our aircraft. Look

14   at the bottom line from the CEO, broadband deployment -- we

15   have broadband in a definition fashion that will meet the

16   new 760 Rules, essentially in every clinic that YKHC

17   operates. This is where they are located. It is pretty

18   hard. Most of us cannot pronounce any of the villages

19   there, but it gives you an idea, when you look at the map in

20   the lower right corner, the size of the region that their

21   responsibility is for health care delivery. And they are

22   the only health care delivery system in that entire region.

23   There is not another one that exists. They have a microwave

24   network out there.   It was put in about five years ago,

25   that has immensely helped the amount of bandwidth. Since

1   patient information generally starts in the smallest   134

2   facilities, moves to a medium sized one, then it moves into

3   Bethel, which is sort of their hub of the universe out

4   there, and that is where most of your information goes back

5   and forth. It all sits on a terrestrial platform. So

6   essentially it has minimal latency. It is not at all like

7   satellite. And then they have satellite circuits which

8   connect them into Anchorage, into a terrestrial platform.

9   This is one of our microwave systems that is out there, and

10 that is sort of medium-sized system, but it is hard to see

11 because 1) it is all frozen, but your co-location facility

12 that people talk about where you put all your hardware and

13 all that stuff, it is that octagon-shaped aluminum building

14 that is sitting on pedestals because that is out on the

15 Tundra. Okay, that is where your routers sit, that is a

16 completely environmentally controlled unit that is designed

17 to withstand 130 or 140 mph winds without any damage. And

18 it exists out there. There is also a back-up power system

19 and everything else.

20   Here is another tower. We have towers over 200-

21 feet. Think about building a tower out in the tundra, where

22 everything is soggy most of the time that is 250-feet tall.

23 It is pretty amazing engineering. And the towers, once

24 built, can handle microwave, they can handle local cell, we

25 are rolling out a GSM wireless platform into 200 villages in

1   Alaska. In the Bethel area, the receivers and transmitters

2   will be sitting on those preexisting towers. They have huge

3   health problems, like any of the most isolated rural

4   problems, suicide, suicide with adolescents, high alcoholism

5   rate, even though a lot of the villages are dry, there is

6   bootlegging, there is not a lot to do in the winter out

7   there. The suicide rate in adolescence is almost off the

8   scale. Well, this year they started a new Tele-Psych

9   initiative, driven from some grants and some very strong

10 ownership from the behavior health world within the YK. And

11 we have gone out -- this is not the exact configuration, but

12 that is a Tanberg [phonetic] Engine 95 high definition

13 videoconferencing, runs at 2 megabits symmetrical, most of

14 the deployment will be fixed; they had a problem with things

15 leaving and getting damaged and everything, so we are going

16 to go to a wall mounted system. But the capability of the

17 camera and a Kodak is essentially the same. What we will do

18 is they will have specialists that are sitting in Bethel,

19 which is their hub, they can connect to the remotest plank

20 over a low latency system, and do consults, training, family

21 therapy, whatever they need, and if they do not have the

22 exact provider expertise in the region, we can jump on a

23 fairly high bandwidth satellite circuit and get them back

24 into Anchorage either through the provider located in

25 Anchorage, or -- I am standing up a circuit right now to a

1   pair of psychologists that actually live and work out of

2   Minneapolis, and they are going to be treating patients,

3   juvenile patients, that are located in Bethel, Alaska. And

4   it is a combination of Internet and private line technology

5   to make it happen. But this is stuff we are doing today.

6   When we jump into the adult side, we have -- this

7   area has the largest returning group of National Guard

8   members that deployed from Alaska. There is a very large

9   contingent out there. And they spend a year over in Kuwait.

10   And the problem the Army has when National Guard people come

11   back is, the Army sort of screens them when they hit the

12   States, they have got them for ten days, roughly, then they

13   drop them into -- they go back to their state, and then they

14   sort of disappear back to wherever they came from. If they

15   stay in the Guard, there is still a link to some sort of

16   organized system, but if they get out of the Guard at that

17   time, saying, you know, "I'm not going back, I'm not going

18   to do this again," they fall off the map. So the PTSD issue

19   in a region like this, that is so isolated, the VA has a

20   pilot program they are standing up with YKHC to try to touch

21   these young folks that have come back and may have issues

22   they will deal with in the future. But, as I said,

23   substance abuse, family therapy, functional -- this is all

24   stuff you can go over video conferencing. I was doing a

25   test with a technician, and we had him about 125 miles away,

1   and so it was a double microwave pop. At 16-feet, when we

2   put one of the cameras up, I can see his eye dilate. So if

3   you are a psychotherapist, or you are trying to do a

4   behavior health evaluation, you do not have to have that

5   patient sitting in front of you when you have that quality.

6   You can actually do distance. And if you cannot do the

7   initial evaluation, you can definitely do recurring visits

8   from wherever you can have that sound quality connectivity

9   going on. So there is a whole list of things that these

10 guys are ginning up to do to deliver health care.

11   As far as electronics and digital information,

12 they are out looking for an electronic health record to

13 deploy over their entire platform. They have got a dental

14 plate program where they send essentially students to New

15 Zealand to get trained as sort of a pair -- it is not a

16 dental -- it is a credentialed program, but it is a two-year

17 program, and they come back and they go out and provide

18 dental services in their sub-regional clinics that have full

19 dental treatment rooms, under the supervision of a dentist

20 who is remote, sitting in Bethel, and they operate sort of

21 like a Navy Corpsman would be on a ship. They can do a lot

22 more than just an exam. They can pull teeth, they can do

23 fillings, they can do a lot, but they are operating under

24 high levels of supervision. Physical therapy, speech

25 pathology, all of those services either Store and Forward

1 technology or high bandwidth video conferencing can give you

2 the leverage when you do not have providers who are either -

3 - you do not have them available, or it is hard to get

4 people to live in very rural areas. I mean, it is a rough

5 lifestyle, things are expensive. Tele-radiology, their

6 primary radiology group is in Ohio, that reads their films.

7 They are not in Alaska. And in most of rural Alaska, there

8 is not a radiologist out there. They are living in the

9 urban centers, and they have moved to the digital world

10 years ago. So there is quite a bit going.

11   This is a Store and Forward Cart, this is part of

12 a Federal program called the Afghan Program, it has been out

13 there a long time. It is a PC based client server device.

14 They add functionality and peripherals. If you look down

15 there, it can do quite a bit, and these are deployed to all

16 the villages, so a mixture of Store and Forward technology

17 and real time video in the clinics provides a balance of

18 sort of a virtual presence from a higher end provider, and

19 the ability to capture information soundly, and not have to

20 fat finger it in three times, and send it to the next level

21 to review. You see there is the 4-wheeler there, there are

22 a couple more people on it than you are supposed to, there

23 are no helmets, and that is the primary mode of

24 transportation in a lot of villages. And they have a lot of

25 accidents, and some of them are alcohol-related.

1   So here is what happened. We have an ATV accident

2   in a small village, Lower Kalskag. A person rolls an ATV on

3   himself, they think he breaks his leg; well, they have got

4   to put him on a plane to get him out there to the next --

5   the sub-regional is about the first x-ray machine around, it

6   is all digital. Okay, they take an x-ray, they shoot it to

7   the radiologist in Ohio, who makes the reading

8   interpretation and says, "Ah, it's broke, but…" Okay? He

9   takes it, he sends it to the Orthopod sitting in Anchorage

10   at Alaskan Native Hospital, and says, "Ah, we'll just cast

11   this." Okay? We do not have to fly the patient that

12   started in Lower Kalskag, then goes to Aniak, then would go

13   to Bethel, and then into Anchorage. And then, once you cast

14   them, they are going to sit in a hotel for a couple days

15   until the swelling goes down, so they can go back. So that

16   type of technology makes a radical impact on what we are

17   going to do. So what are the benefits of telemedicine

18   technology? Greater access to health care, improved quality

19   of care, and better outcomes. You can actually find out

20   what happened when you treat a patient afterwards. It is a

21   retention tool for medical professionals on the education

22   and training side, a combination of Internet access and the

23   ability through connecting to a terrestrial network in

24   Anchorage, I can get them to in Seattle, Virginia Mason,

25   University of Washington, Providence, the list goes on, for

1 CME, for Continued Medical Education credential if they want

2 it. It is not as much for docs because they usually have it

3 in their contracts, but we have a real high churn for

4 nurses, and nurses have a shortage everywhere. And in

5 Alaska, it is even worse. Well, nurses do not have

6 contracts that say, "We are going to pay you to go to Aspen

7 to get your continuing education." So being able to bring

8 either real time or Store and Forward content up that adds

9 value, that they can continue their credentials, allows them

10 to stay in place, and maybe only stay an extra year. But

11 recruiting and retention is a huge issue for rural health

12 care. The technology, particularly of VTC is a new

13 education pathway for patients and staff. The sub-

14 regionals, we have just dropped, used Edge 95's, and are

15 using the cameras in their conference rooms for six hours a

16 day, for Admin, and then they have another camera in for

17 Behavioral Health. So they are actively adopting this

18 technology in a much faster manner than I have ever seen

19 before. Ninety-eight percent of my hospitals and clinics,

20 which total almost 200, have video-conferencing in them, and

21 they are all moving into HD because, as soon as they see HD,

22 it has the wow and the effectiveness factor of the same

23 thing you saw when you first saw an HD or a blue ray image

24 on a TV. It really works. It is an alternative to high

25 cost air travel, which has continued to go up, and when

1   planes cannot fly. People have very strange ideas about

2   Alaska, you know. I sat on the airplane coming down with a

3   woman who is from San Jose, and she said, "How can you live

4   up there? It's cold and it's dark." I used to live in

5   Davis here in California, and I am a pretty avid bicyclist,

6   so the next slide I had to throw in because it is cold, and

7   it is snowy, and it is icy, you know, what do you do? Well,

8   on my car, I put studded snow tires on it, and I keep going.

9   So on a bicycle, I put studded snow tires on it, and I keep

10 going. When it gets dark, I add a headlight. I keep going.

11 So the advent of technology, whether it is a Tunston stud --

12 300 studs in a mountain bike tire, or it is a high end LED

13 headlamp has allowed me to do something that two years ago I

14 would not be able to do it. And the technology that we are

15 deploying now is doing the same thing for the medical and

16 educational regions. Thank you. [Applause]

17   Commissioner Landis - Drew.

18   Mr. Clark - Drew Clark, Broadband Census. When we

19 were doing our article about Alaska and the state of

20 broadband deployment and competition, the Alaskan Bush

21 Policy and the repeat of that seemed to have an impact in

22 spurring broadband. I am wondering if you could speak to

23 not only that rule that was repealed a couple years back,

24 whether that impact has any impact on broadband, but also

25 could you just address different technologies and how they

1 work with the telemedicine? You seem to say that microwave

2 is good because there is not a real latency issue, but you

3 just speak to the mix of microwave vs. DSL, cable, and

4 satellite in Alaska?

5   Mr. Ramage - Sure. On the ruling on the broadband

6 issue, I would have to defer to the Commissioner. I mean, I

7 am a health care administrator by trade, who has kind of

8 turned technologist, but I do know about latency, and I

9 would say we have been dealing with latency -- I started in

10 this about 2000, and a general latency for our circuits,

11 when it is hitting a satellite, is about 650 milliseconds

12 for routing, okay? You get used to it, in dealing with it.

13 However, the biggest issue is when you have -- and people

14 call that a "high latency circuit," is that you have a lot

15 of applications that were designed, operating over a

16 terrestrial platform, with either minimal or zero latency.

17 Now, a lot of them will tolerate being bounced off a

18 satellite. High bandwidth video-conferencing? Yes. People

19 say you cannot do it. I can tell you that Dutch Harbor, we

20 can do VTC with. I can do VTC with almost any sight in

21 Alaska. Do we have issues? Do we have to tweak the

22 application sometimes? Have we highly tweaked our satellite

23 modems? Yes. But it can be done. The problem with

24 satellite is going to always be the capacity on the

25 satellite. As the applications that our clients are using,

1 as they go completely digital, and this is just on the

2 medical side, all their applications -- they are going to

3 not need more paper as they go forward because they are

4 doing the same shifts that an urban center is for getting

5 rid of electronic health records, and all that, but we are

6 going to run out of capacity on the satellites. So when you

7 move into a microwave environment, where you can physically

8 do that, and you have got generally greater capacity at less

9 expense, it is a much better way to do it. Ideally, fiber.

10 If we can put fiber on the Tundra, that would be -- I mean,

11 we just put in two fiber routes in the last ten years to the

12 lower 48. And that was one. And now there are five coming

13 out of Alaska. So there is not really a capacity issue

14 coming out of the state. If we could get to a point where I

15 could put fiber into Bethel, by running fiber under sea,

16 across the tundra, however it takes to get there, where it

17 touched that microwave network, I would essentially give

18 anybody on that microwave in Lower Kalskag a almost zero

19 latency ability to touch the public Internet, or move

20 information anywhere. I would be terrestrial the whole

21 route, and I would not have as many capacity issues. As we

22 turn up the microwave system around the Bethel area, as YK

23 fully blossoms, we are going to run out of capacity. And

24 the hub is 150 megabits. And then you put in more radios.

25 You can always build on that. But ideally, my vision of the

1   world would be ring Alaska with fiber to every regional

2   town. But there is a lot of technology, there is a lot of

3   money, there is a lot of permitting because we would be

4   doing something nobody has ever done before, but that is how

5   you get rid of the bandwidth constraints, is generally take

6   it to the ground and go fiber.

7   Commissioner Landis - Thank you. [Applause]

8   Again, if there are any folks that have questions,

9   Commissioner Tate and I both had the opportunity separately

10 to visit the facilities in Alaska a couple of years ago, and

11 what you saw really is, if you will pardon the expression,

12 just the tip of the iceberg. Sorry.

13   Our last panelist on this panel is Jon

14 Christensen, who represents Open Range Communications. Open

15 Range Communications recently received an RUC loan approval

16 for a 17-state, 546 community high speed mobile rural

17 broadband network. This is pretty cutting edge. So, Jon,

18 if you could tell us about what you are doing.

19   Mr. Christensen - Great. Thank you, Commissioner.

20 And thank you, Commissioner Chong, for inviting me, and

21 Commissioner Tate for your leadership at the FCC, and

22 Chairman Martin, all that they have done for rural America.

23 Clearly, this project has been a lifelong project, it seems

24 like. It has been three and a half years, $6 million

25 through the RUS application process, and that has taken a

1   long time, but I will tell you, the RUS has made it a better

2   project. We started out with bigger dreams. We had

3   initially a 44-state 850-some community project, but that

4   one was refined and retooled, and we came back and got

5   approved this spring for a 546-community, 17-state project.

6   Our average size community is about 7,000 people. Our

7   build-out is going to be built in five different phases; the

8   first phase will be targeted in California where we have 72

9   sites, and Alabama where we have 46 sites, then we move to

10   the Midwest with Ohio and Illinois and Indiana and that

11   area, the upper northeast is the last part of the build-out.

12   We are excited about this project for a number of reasons,

13   and there have been a lot of maps brought up today, and I am

14   not going to talk much about the maps, but one of our little

15   communities is a town in Alabama called Wetumpka, and

16   Wetumpka, Alabama, I have been there twice in the last

17   month, Wetumpka is a town of about 5,000 people, it is about

18   15 miles from Montgomery, and that is Muntgomery, if y'all

19   know how to say it -- I had to learn how to say it right. I

20   did not get it correct the first few times. But Wetumpka is

21   very hilly, median income is about $33,000, and on September

22   15th, I got a phone call from Randy Hickman. Randy is a 37-

23   year Alabama National Guard. He just returned from Iraq.

24   This picture was him in Iraq earlier this year. But Randy

25   called me on the 15th of September and was saying he heard

1   that we were coming to Wetumpka. I do not know if you know

2   how the process works for the RUS, but you reserve your

3   communities, and then you go through a long application

4   process. Our first one was over 300 pounds of paper, our

5   second one was over 300 pounds of paper, so we reserved

6   Wetumpka, it was a underserved community, and we said that

7   we were planning on coming there. He wanted to know when,

8   and then he told me his story. And I would like to share

9   with you his story because it is pretty interesting. He was

10   getting broadband, no problem at all in terms of

11   communications in Iraq; the problem was in Wetumpka. He has

12   an 18-year-old daughter and she was trying to communicate

13   with him, but they could not because he was on that last

14   mile, one mile away from his home was a fiber, you know,

15   fiber broadband, and what happened was, she would drive in

16   to the local church, pop into the WiFi network, put her

17   webcam on, and talk to dad. And then, that went on for

18   quite some time, and then she started her college, doing it

19   by distance, and then had to drop out because she just could

20   not continue to drive into town and do that to get an

21   education. But when he told me his story, I said, "That is

22   exactly why the RUC formed its program, it is exactly why

23   the FCC is committed to getting to every home in America,

24   committing to making sure that everyone has the same

25   opportunities of ubiquitous high speed broadband Internet.

1   I am going to tell you about another story, and this is a

2   guy in St. Paul, Nebraska, it happens to be my brother. But

3   we do not serve St. Paul, but I am putting in a little bit

4   of a ask for the Clearwire folks because the Clearwire folks

5   come within 20 miles of my brother's home in Grand Island,

6   Nebraska. Well, Jim has fiber here at his insurance agency,

7   but he does not have any service out at his home two miles

8   away from St. Paul. And a local carrier comes within a half

9   mile of his home, but they want $7,500 to bury that line.

10 And so I told Jim, I said, "Just hold on and just wait

11 because Clearwire is coming soon." So I hope you will look

12 at Grand Island and figure out how to get a tower between

13 St. Paul and Grand Island.

14   But it is a major issue because the urban and the

15 rural divide is real. Most of you know that, most of you

16 understand it, but I every day hear from these people all

17 across the nation, from the broadband directors finding out

18 why we did not pick their community, why we are not coming

19 there, or when we are coming. And unfortunately, we had to

20 -- the way that our U.S. system works, it is a reservation

21 system. There are certain communities that are already

22 reserved ahead of you, that you cannot get. We wanted a lot

23 more communities, but we could not get it, and I would like

24 to touch on what Sharon said. In order for this $266

25 million loan to get approved, we had to go out and find

1 about $100 million in private equity. In this market, that

2 was not easy. But we found that provider of $100 million in

3 equity, but then, of all things, they wanted to show profit.

4 And it was just unconscionable in my opinion that they would

5 even ask for that, but -- so we had to come up with a mix of

6 communities, a mix of communities that had the unserved and

7 the underserved, but also the served. Now, I could tell

8 you, we have had our battles on the Hill because on the

9 Hill, Capitol Hill, they could not understand why we were

10 serving all these already served communities. It really got

11 to be quite a difficult time. And the reason is, you cannot

12 bring high speed broadband service to these unserved and

13 underserved communities unless you have some profitable

14 communities in there, that you can deliver an economic

15 equation to, that makes sense for New York Investment

16 Bankers. We would love to serve all the unserved and

17 underserved communities, but we would never get the $100

18 million from the private equity partner, to get our loan.

19 Like I said, this loan has not been easy, it has been three

20 and a half years. We are not done yet. We are hoping to

21 close in the next eight days. We have been approved. We

22 have been funded. The FCC has done yeoman's work to get

23 this thing done. They did everything they needed to do, but

24 we are just not there yet. And so I wanted to kind of keep

25 it to just a short little presentation here because, back to

1   my brother, he is a property and casualty insurance guy. He

2   would not have to pay for two services, he would only have

3   to pay for one Clearwire service, when he takes that service

4   out to check on a farmer's corn crop that has just been

5   hailed, he can immediately send a request in to the

6   underwriter, he could put a webcam on, he could show him the

7   picture of the hailed crop, he could get an answer back

8   immediately, he could take it to the library, he could take

9   it home, he would not have to pay for the two services. It

10 is so needed in rural America, what some of these wireless

11 carriers are doing. It is not perfect, it is not as fast as

12 some would want, but we are making progress. When we are in

13 the WiMax footprint, we are using the MSS ATT ATC through

14 Globalstar and their spectrum. When we go outside the WiMax

15 footprint, we will hook into their system. We have nine

16 months from the date of closing to get our first "proof of

17 concept" communities up and running, and then, from that

18 point, 18 months afterwards, we have to have 2A interactive

19 capability, so that we can comply with Rule 25149 of the FCC

20 Order.

21   Globalstar is getting ready to put a billion

22 dollars into the next constellation of LEOs. It is a heavy

23 investment, and they have been a fantastic partner. Our

24 customers will have access to their products, as well, and

25 have access to SPOT (phonetic), which is the emergency

1   responder operating off the L band. We will be operating

2   off the S band. And I put this last picture in there for a

3   couple reasons, 1) we have heard a lot about the economic

4   Superhighway, that the Internet broadband backbone is for

5   America; in a lot of places in America, that road is still a

6   dirt road. We just heard from my friend from Alaska, and it

7   is maybe a snowy road, but, you know, in a lot of places, it

8   is a dirt road. And it leads to a very foggy reception in

9   terms of your broadband sometimes, as well. I just told Ken

10 Kuchino (phonetic) a little bit ago that this slide really

11 represented all the trees that we cut down to comply with

12 the 600 pounds of paper at the RUS. But I said that might

13 not go over too well here in California with the politically

14 incorrect statements. So I appreciate your attention to

15 this. I have learned a few things through this three and a

16 half year process. If there is anything that I can do or

17 answer questions or help with, I am more than happy to try

18 to help you find how you can better navigate the RUS

19 process. They have been phenomenal, they have been a great

20 team. And I appreciate your time. [Applause]

21   Commissioner Landis - We are kind of slipping

22 further and further behind on our time schedule, so we will

23 take a five-minute break -- five minutes only, and we will

24 reconvene.

25   [Break.]

1   Commissioner Chong - All right, I am sure they

2   will wander back. But I would like to get started. I am

3   Commissioner Chong, and I wanted to introduce Dr. Tom

4   Nesbitt. It is a great pleasure to have him here today. He

5   is going to talk about how a $22 million grant from the

6   FCC's Rural Health Care Pilot Project kicked off a massive

7   statewide effort here in California, to build what we call

8   the California Telehealth Network, or the CTN. Personally,

9   I think one of the most important things I am working on in

10   my current job is this Telehealth network because I think

11   that it is going to revolutionize how we deliver health care

12   to the rural parts of California, and to places like Tribal

13   lands.

14   And so we have here today one of the key leaders

15   in California, who is leading the CTN Project, and this is

16   Dr. Tom Nesbitt. He is Co-Director of the new California

17   Telehealth Network. We are hoping ultimately to link about

18   900 health care sites, and deliver state-of-the-art

19   telemedicine. Dr. Nesbitt has been the founding Director of

20   the Center for Health and Technology. He oversees U.C.

21   Davis' Telemedicine distance learning and medical infomatics

22   program. His resume is so impressive, I could not hope to

23   cover it, so we just put it in the binder, and I suggest

24   that you take a look at it because he is an amazing guy. He

25   has been really a driving force behind the Telehealth

1   Network, and I am a huge admirer of his. He has with him,

2   by the way, two of his staffers, maybe more, and I wanted

3   them to stand up for just a second to be recognized because

4   they have been working day and night on the Telehealth

5   Network. And also, I think we have some folks here from the

6   Advisory Committee. So quickly stand-up and just be

7   recognized. That is David Harry, Stacey Cole and Christine

8   Schmoekel, we have got the whole gang here. And take it

9   away, Dr. Nesbitt.

10   Dr. Nesbitt - Thank you very much. That was a

11   very nice introduction. And Rachelle has been just a great

12   partner in all this, and we really could not have done any

13   of this without her. And so I am really honored to be here

14   with the other Commissioners, as well, and to speak on this.

15   What I want to talk about really this afternoon is

16   sort of why we do this, why we are talking about all this

17   stuff, and hopefully demonstrate for you the impact that

18   this can have on people's lives. And the reason for this is

19   growing. The reason for this in health care is growing

20   dramatically. There is an explosion. You know, separate

21   from what is going on in the technology world, in the

22   biotech world, the new treatments, the new diagnostics, all

23   those things are dramatically expanding, and that knowledge

24   is increasing. And because it is increasing, people who

25   have access to it, compared with people who do not have

1 access to it, it creates disparities. And, you know, a

2 comment that I have made in the past in talks is that, if we

3 discover the cure for cancer, but only half the people have

4 access to it, we really did not discover the cure for

5 cancer; we discovered half the cure. Because medical

6 science, no matter how good it is, is not valuable unless it

7 is applied to people who need it. And the theme here is,

8 that advances in telecommunication and information

9 technology can help overcome disparities, and help

10 redistribute knowledge and expertise to where and when it is

11 needed. And that is why what all of you do is so important.

12 And I have gone to some telecom policy meetings with

13 Commissioner Chong, and I did not realize how complex this

14 all is, and I learned more today how complex this process

15 all is. We plug into the wall and think communications just

16 magically happens.

17   But one of the things that we really believe in

18 this project is that these technologies can facilitate a

19 new, more efficient model of health care across the economic

20 and geographic spectrum. So I want to talk about the role

21 of information in telecommunication technology and health

22 care, and specifically I want to talk about Telemedicine,

23 interactive health care over a distance using technology.

24   Now it is important to realize that we transfer

25 medical information around a lot. There are great sites

1 that you can go to, that bring up to date medical

2 information. But the thing that is different about

3 Telemedicine is the interactivity. It brings the expertise

4 of a specialist, the person who put that information on up

5 to date on a website, or write the online textbook, it

6 brings that person's expertise to the point of care, and

7 allows it to be customized to that patient in real time.

8 This slide is just some of the specialties that we are doing

9 out of our program, and the only reason I did that is so you

10 would know this is not a limited list of specialties. This

11 is all assisted and made easier by peripherals. The remote

12 sites have peripherals and the specialty positions can

13 actually do a fairly large part of the examination from a

14 distance; although they cannot do all of it, they can do a

15 significant part of that.

16   What I want to show you now is a video, just to

17 show you some out-patient Telemedicine, and it is about two

18 minutes. [Video of News Program]

19   Dr. Nesbitt - So you saw an out-patient

20 utilization of this. And this also has implications in the

21 in-patient setting. Hospitalized patients today, as all of

22 you know, are much sicker than they were before. We do not

23 put people in the hospital just to rest up, or to feel

24 better anymore. If you are in the hospital, you are sick.

25 And they really are getting treatment 24 by 7. The problem

1   is, in smaller hospitals, access to specialists really

2   represent a challenge, and Telemedicine can also bring those

3   specialists to the in-patient side, to the emergency room,

4   etc. And here is a picture of some of our docs in the

5   emergency room. This is Dr. Marson talking to somebody in

6   an emergency room, here is Dr. Marson again on the right,

7   dealing with an in-patient setting, taking care of a

8   critically injured child in Redding, California, which is a

9   couple of hours north of us. And here is one of our

10 pediatric cardiologists dealing with a newborn in a small

11 hospital with a Tele-cardiac echo link, as well as being

12 able to see the patient to determine whether they need to be

13 transported. So that is great that we have done that, and

14 we have been working on that for a number of years, as a lot

15 of other programs in California have been doing. But,

16 really, to get a statewide network to really do this on a

17 broad scale, there are several things that we need. In

18 California, we are pretty lucky because we have fairly good

19 reimbursement. But some things that need to happen is

20 really to have broadband connectivity that is reliable, with

21 explicit quality of service, that has security and privacy,

22 but we also need equipment out in the field, at both the

23 specialty and remote sites, and we need a trained workforce.

24 Well, we are also, again, lucky in California because those

25 last two -- a trained workforce and equipment out in the

1   field -- we were very fortunate, a much calmer election that

2   happened a couple of years ago, the people in California

3   passed a facilities bond act. In that bond act, it had $200

4   million to be used for capital improvements that expanded

5   and enhanced medical education programs, with an emphasis on

6   Telemedicine aimed at developing high tech approaches to

7   health care. Now, this is all capital dollars, but we are,

8   with these dollars that are at the five health system

9   campuses at the University of California, able to build new

10 facilities that will be training the next generation of

11 physicians to do Telemedicine, and with some of this money,

12 we are able to put technology out into the field, out into

13 small clinics, and that is just about to happen in the next

14 few months. And this is a statement by the Governor,

15 attending one of our Telemedicine conferences, saying that,

16 with Proposition 1D, we will be able to connect our best

17 hospitals and our best medical schools with clinics in

18 remote areas all over California.

19   But what about the broadband connectivity, which

20 is what we are here talking about today? How do we create

21 this ubiquitous digital health care highway in the state?

22 The way we have done telemedicine in the past is we have

23 used sort of a hub and spoke model, and we have places

24 connected out there with, you know, some ISDN lines, you

25 know, T-1's are out to some of our places, but we have had

1   this kind of a model and it works well, and we are doing

2   thousands of consultations. You saw how many sites we have.

3   But, really, the game changer in this was the FCC Rural

4   Health Care Pilot Program, and I really want to applaud the

5   FCC and particularly Commissioner Tate and Chairman Martin

6   for this because this, I really believe, is going to

7   fundamentally change telemedicine in the United States.

8   There was $417 million dedicated for over 69 projects. What

9   this meant to us in California is that, through the

10   Governor's Office, there was a group of people pulled

11   together to essentially submit one grant, or one proposal, I

12   should say, to the FCC, and all these people worked

13   together. The University of California is the applicant in

14   this case, but it really is on behalf of this broad group,

15   and some of whom are in the room as Rachelle introduced them

16   a minute ago.

17   What our goals were with our project in California

18   was to create statewide broadband network dedicated to

19   health care, with explicit quality of service, privacy, and

20   security, to link this network to national backbones, and to

21   leverage and build upon recent investments in health care.

22   That Proposition 1D is an example of the things we wanted to

23   build up and be able to connect some of those sites, and

24   also use this for ongoing disaster preparedness and

25   response. Our original technical goals were to connect

1 about 300 sites to address technical and cost constraints,

2 and really to do high quality Telemedicine and continuing

3 education.

4 So where are we today? Well, our award was $22.1

5 million, you know, depending on how many sites we hook up,

6 but we are also very fortunate because of the California

7 Emerging Technology Fund in the state. They provided the 15

8 percent match, the program only -- the FCC pays for 85

9 percent of the costs, and we have the 15 percent match paid

10 for through the California Emerging Technology Fund, which

11 is great, and some start-up funds out of that. The process

12 goes that you have to get a Letter of Agency from a health

13 care entity that will allow us to get Federal funds on their

14 behalf, so we have to apply for Federal funds on somebody

15 else's behalf, so we get a Letter of Agency. We were very

16 worried that we would not get 300 entities represented.

17 Well, we had nearly 1,000 locations represented in our

18 Letter of Agencies. And each one of those sites have to be

19 qualified. It is a very meticulous process, and USAC has

20 already qualified over 730 of our sites, and our RFT has

21 been submitted for posting to USAC. So we anticipate

22 starting to build this thing out once the vendors respond to

23 the RFP. That RFP will be probably up and ready to look at

24 in ten to 14 days. We expect in the first quarter of '09,

25 we expect to start building this out.

1   So you remember I told you the current state. So

2   what is this thing going to do different than our current

3   state? Well, you know, there are a number of networks --

4   and this is just sort of theoretical, but there is a number

5   of networks that use sort of the same idea. And these

6   places could really connect to each other if they wanted to.

7   Some of these have a bridge in one of the communities, and

8   there is a T-1 that goes out to a hub site, and people are

9   connected locally, but what this network is, it is an

10   anywhere to anywhere network, a peer to peer network that is

11   going to allow these sites to all connect to anywhere they

12   want, without us controlling that. They can connect to

13   their peers and share resources, and when we add all these

14   other sites, they will have many more people to connect to,

15   including a number of other hub sites, as well as a number

16   of spoke cites, because if we can get up to 500 sites, we

17   will have truly a statewide Telehealth network.

18   And I want to also say that this effort has not

19   only led us to develop what we believe will be the next

20   generation of telecommunication for the state, for

21   underserved areas, but it has also led to a new focus on

22   Telehealth in the state and actually has brought people

23   together, stakeholders with a new enthusiasm that I think we

24   have not seen in this state, and I really think it is going

25   to change things dramatically.

1   Now PowerPoint slides with nice little lines

2   shooting across them are kind of fun, but what I want to

3   show you now is a video that will really capture, I think

4   what this actually means to people. And this is about an

5   eight to nine-minute video, but I think it will keep your

6   attention. [Plays video of news program telling story of

7   woman whose son falls into diabetic coma, and is saved by

8   telemedicine treatment in rural Willits emergency room by

9   emergency room doctors in Davis] [Applause]

10   Dr. Nesbitt - So with that, I will see if there

11   are any quick questions. Yes?

12   Mr. Kirby - I am Paul Kirby with TR Daily. Do you

13   ever have situations where perhaps the local or the rural

14   doctor is reluctant to do telemedicine for turf reasons, if

15   you will, or pride? I mean, that might sound horrible, but

16   you know, they deal a vacant hand to it and they do not need

17   to call in the calvary, if you will.

18   Dr. Nesbitt - Well, I think that there is a period

19   of time where there is some reluctance, but we have often

20   tried to introduce video conferencing through less

21   threatening forms, like through case conferences, or through

22   a CME event. But once they start using it, and once they

23   find out the benefit of it, they have been -- they love to

24   use it, as Dr. Barash said. Sometimes it is a little

25   intimidating, but our specialists have said, you know, these

1 are the doctors they get to know the best, you know, they

2 get to see them, and they really begin to feel comfortable

3 and feel like, you know, "I am going to call up and just ask

4 a question." So I think you are absolutely right. I think

5 there is some reluctance, there is somewhat of a learning

6 curve, but I think after they use it, they embrace it.

7 　　　　Mr. Greer - I am Mike Greer. I am with the CPUC

8 here in California. I was just wondering, how far are we

9 away from remote robotic procedures?

10 　　　　Dr. Nesbitt - Well, there have been some remote

11 surgeries done, particularly in Canada, they have done a

12 number of them. It does require, you know, with robotic

13 surgery, if you are sitting this far away from the patient

14 anyway, you can extend it. It takes a lot of bandwidth to

15 operate a robot. But I think we are probably -- there is

16 probably a reluctance on patients. I think I would

17 certainly be reluctant. But they usually have a surgeon at

18 the bedside, and when they have done these cases -- they

19 have done one for Chicago to Paris, I think, they have done

20 a Cholesisectomy. I think that will be increasing, and I

21 think, actually, you do want an expert surgeon who knows how

22 to work the robotic system, and if you have somebody at the

23 bedside, I think we are not that far away, but obviously it

24 is extreme bandwidth that it takes to operate instruments.

25 You are not just talking about -- because you are also

1 looking at 3D, so you are using sort of more bandwidth just

2 for the visualization; but then, for the robotics, it takes

3 even more bandwidth. But just the next task for this group

4 to take on.

5   Dr. Nesbitt - Well, thank you very much.

6   Commissioner Chong - Very good. Thank you, Dr.

7 Nesbitt. [Applause] I would be remiss if I did not

8 recognize Cathryn Nation, who has joined us from the

9 University of California, Office of the President. Cathryn,

10 I am going to embarrass you and just make you stand up for a

11 second. [Applause] Cathryn has been instrumental in

12 leading the efforts with University of California. They are

13 the fiscal agent for the Telehealth project. And so we have

14 spent many a long hour in small rooms discussing this

15 network, and planning, and pushing, and plotting, and I

16 wanted to thank her. She is a very very busy person, and I

17 wanted to thank her for coming today. I know she wanted to

18 come to express thanks to the FCC for our grant, and give

19 her the quick chance to do that.

20   Ms. Nation - It is a pleasure to be here and I can

21 tell you that we spent thousands and thousands, it seems, of

22 hours and almost all of them enjoyable. It is one of our

23 favorite projects and we are happy to be here. Thank you.

24   Commissioner Tate - Thank you so much. You know,

25 it is just rare and in hearing Dr. Nesbitt, and seeing the

1   things that you all have done, it just really obviously

2   touches my heart. I know it has everyone in the room, and

3   we thank you so much. And rarely are we thanked or rarely

4   do we get to see the fruits of our labors from some of the

5   decisions at the FCC, and even though I know you have not

6   embarked upon our particular pilot yet, or gotten your first

7   check, and I know the State of Tennessee calls me about once

8   a week to ask about that. So anyway, but it really is

9   inspirational and it has been wonderful to be just a part of

10   watching this. I cannot wait to follow it from now on. So

11   thank you all, so much.

12   We are going to dispense with the question and

13   answer period that we had originally built in, so we can

14   move forward as swiftly as possible. And so now we want to

15   move along to talk about the California Broadband

16   Initiatives here, our host state. And so, with that, I

17   would like to start by inviting Joe Camicia to come up, the

18   Chief of Staff for the California Chief Information Officer.

19   And then, from there, we will have several other individuals

20   who are going to present on the California Broadband

21   Initiative.

22   Commissioner Chong - And could we have the

23   California panel come up to the chairs, please, so that they

24   are set to go? Thank you.

25   Mr. Camicia - Good afternoon. Thank you for

1 having me. I am first going to apologize. I had all day to

2 come up with a 706 joke, and could not come up with one,

3 sorry. I am Chief of Staff to Secretary Teri Takai. She is

4 the State's Chief Information Officer. And the CIO's Office

5 was recently -- I think I will use the word -- "awarded"

6 authority for broadband from the Business Transportation and

7 Housing Agency. So we recently took over. But two years

8 ago, Governor Schwarzenegger signed Executive Order 23-6,

9 which formed the Broadband Taskforce, and shortly after

10 signing that document, a committee comprised of

11 representatives from local and state government, nonprofits,

12 academics, and industry, was appointed. The Taskforce was

13 co-chaired by reps of both business and state government,

14 was headed by Dale Bonner, the Secretary of Business

15 Transportation and Housing, and Charlie Giancarlo, who was

16 then a Senior Executive at Cisco. The Taskforce began

17 regular meetings to assess the state's broadband situation

18 and investigate areas of concern in both availability and

19 adoption. The Taskforce also focused on how broadband could

20 enhance various issues of interest and education, economic

21 development, health care, and a variety of other issues. A

22 broadband mapping effort was undertaken and Commissioner

23 Chong will talk about that in a little bit more detail in a

24 few minutes. In all, a total of more than 70 Californians

25 were involved in the work of the Taskforce.

1   In January of this year, the Taskforce released

2   its report on the State of broadband in California, and that

3   report summarized the work of the Taskforce, and included

4   findings on broadband availability, a survey on prices, an

5   analysis of actual speeds that were experienced by

6   consumers, research on adoption, and much more. The Report

7   found that broadband is widely available today in the state,

8   96 percent of households have access to one form of

9   broadband or another; it is, in fact, difficult to find an

10   incorporated city or town in California that is wholly

11   without broadband. By comparison, Japan, which is roughly

12   the same size as California, has 97 percent broadband

13   penetration.

14   In terms of adoption, the Public Policy Institute

15   recently pegged adoption penetration at anywhere between 50-

16   55 percent. That is the most recent independent number that

17   we have seen. While the report now is complete, and the

18   Taskforce has disbanded, the work goes on in both

19   availability and adoption. In regard to availability, in

20   March of this year, the Department of Transportation and the

21   Public Utilities Commission held a joint workshop that was

22   attended by over a 100 folks on the rules, regulations, and

23   permitting for broadband infrastructure. You know, if we

24   were to offer broadband to those last four percent of

25   Californians that do not have access, we are going to need

1   the cooperation and participation of a variety of Federal

2   and State Departments and agencies who have authority over

3   rural lands.

4   Also, as to availability, the California Emerging

5   Technology Fund is coordinating meetings of experts to

6   develop a plan encouraging wireless broadband deployment,

7   and that report will be released soon. On the adoption

8   side, the California Emerging Technology Fund and The

9   Children's Partnership have combined efforts to address the

10 problem of digital education with underprivileged youth.

11 A.B. 2987, which is the Digital Infrastructure and Video

12 Competition Act of 2006, or DIVCA, was put in place to speed

13 competition in video and broadband. Cable was franchised

14 for many years, at the local level, and for new large scale

15 video providers like AT&T and Verizon, who obtained

16 franchises, a time-consuming city by city negotiation

17 process would have been required. DIVCA has streamlined

18 that process.

19   And while I wish I could say that wired cable

20 competition was now rampant in the state, the truth is

21 rather mixed. The Southern California area is served by

22 Verizon, and have been considerably more successful in

23 providing competitive cable service than AT&T has in the

24 northern part of the state. Recognizing this problem,

25 California PUC Commissioner, Rachelle Chong, and State

1 Senator Alex Padilla, and others, have sponsored or authored

2 proceedings and legislation that would provide 40% matching

3 infrastructure funds for qualified providers, building

4 broadband to that remaining four percent.

5   Encouraging competition among the 96 percent that

6 is now deployed is one of the key tasks for California

7 policy makers. Broadband is ubiquitous today in California,

8 not because of Government leadership, but because of the

9 threat of competition. ILECs must deploy cable TV and

10 broadband or risk seeing their market share fall to cable's

11 triple play or wireless broadband voice services. Cable has

12 had to make dramatic improvements in its long derided

13 customer service, to fend off Verizon's well-received FIOS

14 service. It is, you know, as simple as that.

15   So, in conclusion, there are many people whose

16 leadership has gotten us to this 96 percent. We have many

17 folks we could thank. And I will be happy to take any

18 questions you have. Thank you. [Applause]

19   Commissioner Tate - Thank you, Joe. And now I

20 will turn to the woman who really was instrumental in having

21 us here, and organizing today. And, you know, it really is

22 true that you just can hardly imagine how large and diverse

23 California is and how much that they have been able to

24 accomplish, how many people that they have brought broadband

25 to, and that leadership started at the top with Governor

1   Schwarzenegger, and then, along with many others in this

2   room, and especially Commissioner Chong, and so now we will

3   hear about the California Advanced Services Fund. And thank

4   you so much again for all your help in organizing today.

5   Commissioner Chong - Thank you, Commissioner. We

6   are going to try to whiz through this because I think it has

7   been a long day. My job is to tell you the second part of

8   the California story, which is about the Califiornia

9   Advanced Service Fund. As you heard from Joe Camicia, in

10   '07, the Taskforce basically said, "Look, we think

11   investment in broadband is just as important as investment

12   in roads and schools. It's infrastructure." And so we

13   decided at the California PUC that we were going to try to

14   get broadband out to that last four percent of California

15   that does not have any coverage, or has what we call

16   underserved coverage.

17   So Joe told you what the good news was, is

18   California had 96 percent access to broadband, and a lot of

19   states would be envious of that, but the bad news was there

20   is still that four percent unserved. When we sliced and

21   diced it, given California is a big state in terms of

22   population, it turns out that means 1.4 million people and

23   about 2,000 communities that do not have broadband. So we

24   decided that we were going to do something about it. Now,

25   half of Californians have access to speeds greater than 10

1 Mbps, so that is pretty good; but when we did the mapping in

2 the Taskforce, we found that we were concerned about this

3 last four percent, but in the big picture the speeds were

4 not as bad as we expected, and that is the benefit of doing

5 the broadband mapping, is that suddenly you realize maybe

6 you do have more covered than you really thought, that is A,

7 and B, you figure out exactly where you do not have

8 broadband, so you can target your fund money and save money

9 for consumers. The last thing you could do is you figure

10 out how you are doing compared to South Korea and Japan and

11 Iceland, which is always a fun statistic to debate.

12   So I wanted to give you an idea of the maps that

13 we are using to figure out where to build. This map on the

14 left shows you the big picture of California after the

15 mapping project, so blue is really good, green is pretty

16 fast, and anything other than that means not much at all.

17 So we are a big state, so you will see that a lot of it is

18 white and tan, which means not much at all. Now, a lot of

19 people do not live in white, so that is okay, you know, we

20 are not going to cover cows and rabbits, and lots of sage

21 brush down south. But there are lots of places where we did

22 have people. And then the right side map is a breakdown of

23 a smaller area, but you can really see how discrete the

24 coverage is. This area up in the north is one of our

25 problem areas that we are trying to solve. There are some

1 state colleges up there that would like to get much better

2 coverage.

3   So the PUC decided, look, we are going to do

4 something about it. So we formed a California Advanced

5 Services Fund, and we decided we were going to treat these

6 gaps as market failure because, by golly, if we got 96

7 percent of the state covered , in a competitive market, that

8 is pretty darned good, so there must be a good reason why

9 the carriers are not going to that last four percent. And

10 it turns out there is. You know, the reasons are that we

11 cannot get the Internet POP (Point of Presence) close enough

12 to these communities, there are geographic challenges, or

13 these communities are so small, the companies cannot see a

14 way to make the business plan work. It is as simple as

15 that.

16   So in December, the PUC did something kind of

17 bold, we decided to take $100 million in surcharges from

18 normal telephone rate payer money. Now, remember, I am the

19 state, I am not the FCC, I do not regulate broadband; but we

20 decided that these new advanced communication systems are

21 the way telephony is going to be delivered in the future,

22 and that there was such an intense interest in broadband as

23 an economic development and social tool, that we had to get

24 it to everyone. So we decided to collect $100 million over

25 two years from a .25 percent surcharge on the intrastate

1   phone bill. That is about a nickel a month for the average

2   phone user. And we are going to grant the funds to

3   broadband providers who agree to come in and build in these

4   unserved and underserved areas. And we will cover 40

5   percent of the costs, and the carrier has to put in 60

6   percent, and then the carrier takes care of operating and

7   maintenance costs thereafter. And we had a great help from

8   the Legislature. Senator Alex Padilla stepped in and

9   sponsored a bill to make sure that we had the appropriate

10 legislative cover and appropriate oversight of the money.

11 And here is just quickly, you know, what we got. We were

12 going fast because we wanted to make sure we got this

13 broadband up sooner than later, and we had the first set of

14 applications submitted in July, and it was wonderful, we had

15 53 projects requesting $35 million of the $100, and what was

16 interesting is that some of the applicants were CLECs and

17 some of them were ILECs. We had three that were not

18 traditional -- oh, wait, I have it backwards, -- six were

19 not ILECs, three were. And the nice thing is, they were

20 looking at pretty fast speeds. They were looking at about

21 10.7 Mbps, so good speed, and it would cover about 15,000

22 square miles of California, and the bottom line is that last

23 bullet, which is my favorite, we would cover 102,000 new

24 households with broadband who never had it before.

25   So what did we learn from the process? Well, we

1 first believe that speed is of the essence to bring

2 broadband to people. By golly, they want it! And when they

3 have it, they are so excited. So we decided moving fast was

4 important.

5   We also learned that the traditional providers are

6 not the only option. We looked there first, but frankly, we

7 have some really interesting mixed projects of wireline and

8 wireless, that are really enthusiastic and they want to do

9 the job. So that is great.

10   We are now looking at what happens next. We are

11 still taking CASF applications because we still have money

12 left in the Fund, and we are going to take up the question

13 of, in these really tiny unserved areas, you know, 100

14 people, 500 people, do we potentially need to have a bigger

15 match to essentially pay for most of the infrastructure, and

16 just beg someone to come in and offer service? And we will

17 be looking at that input next year. And that is all I had.

18 [Applause]

19   Commissioner Tate - Thank you for your leadership.

20 And with that, I would like to introduce Susan Walters, who

21 is the Senior Vice President of the California Emerging

22 Technology Fund to explain the role of this non-profit

23 organization here, in bridging the digital divide in

24 California, and then, Susan, I will let you introduce two of

25 the grantees in a third project, Great Valley Center.

1   Ms. Walters - Thank you. Yes. We are here at the

2   end of the day. I am going to go through this very fast,

3   not only because I am sure you want to get up and move

4   around, but also because the Grantees that I want to

5   introduce to you are a lot more exciting than what I have to

6   say, and I think that you will feel it was worth your while

7   to stay to hear them.

8   So with that, what I would like to do is just

9   briefly talk about our purpose, our process, and our

10 potential. And I will be around to answer questions. So we

11 were created in 2005 with the mergers of SBC, AT&T and then

12 Verizon, and MCI. As a part of that merger, the California

13 PUC ordered the establishment of the California Emerging

14 Technology Fund. What is really important is that the money

15 that these companies put into the fund are shareholder

16 dollars. They are not rate payer dollars. The mission was

17 determined to improve access, affordability and adoption to

18 broadband technology, and we were established as a nonprofit

19 corporation. The other thing that happened is that the

20 Commission appointed four of the seats, AT&T appointed

21 three, Verizon one, those eight selected the additional

22 four. You can also see that $5 million was designated to

23 support Telemedicine, so we will spend that $5 million and

24 probably some more on Telemedicine.

25   Just a couple things that really have been covered

1   already, I think, from previous speakers, so I am going to

2   move on. The important thing here is the adoption in

3   California generally tracks the U.S., we think it ought to

4   be ahead of the U.S. And so it is really important, what we

5   learned during our fact-finding stages was how do we really

6   focus on adoption. You can see here a map of California,

7   and the green is the highest adoption, and then it goes on

8   down from there. The eastern, the most eastern part is the

9   least populated, where the Sierras run through, and of

10   course, the top of the state is less populated, but there

11   are still lots of people. In Humboldt County, at the

12   northern top, the largest grower of tiger lilies is in

13   Humboldt. Their network went down twice at the end of 2006,

14   and January of 2007, there were almost no tiger lilies for

15   Valentines Day, and actually I guess, then later almost none

16   again for Mother's Day, because they lacked no redundancy in

17   the network, where they do have it.

18   So our mission, again, to promote the deployment

19   and adoption of broadband -- what we have added to this --

20   in a way that makes California competitive. Our process

21   here is to look at the Fund as a venture capital fund with a

22   public purpose. What is really important, I think in this

23   process, or in this framework, is that we work very closely

24   with our grantees, we are very strategic, as Commissioner

25   Chong alluded to earlier, in where our investments go. We

1   look at ourselves as stimulating the market, so we focus on

2   stimulating demand side, and helping provide information to

3   the private sector that they need to build out the supply

4   side.

5   The other piece here, which some of our Grantees

6   were a little taken back about, but we were very upfront

7   with it, and we worked closely with them, is that we do

8   require matching funds. We are 25 percent of all of our

9   grants. As you might imagine, in a state the size of

10 California, $60 million does not go far. These are some of

11 the partners we have brought in to provide additional

12 matches to grantees directly, or provide in-kind services.

13 It talks just a bit about how we track supply side and

14 demand side. We do have the framework around what we call

15 the 5 A's of digital inclusion, because we are focused on

16 that almost 50 percent of people who have not chosen to

17 adopt, in addition to the 1.4 million who do not have any

18 access. All of these A's, we think, are critical before

19 adoption takes place, and we do have metrics that we track

20 all of these by, that are grantees, you know, in the grants

21 that contribute to these.

22   Our basic approach on this, it was we first

23 started in our -- Sunne McPeak, who used to be in the

24 Governor's Cabinet, was hired by the Board in December of

25 2007 to head the fund. By March, we had a convening of

1 experts and key stakeholders to review a draft of the

2 Strategic Plan. We sent that through a number of iterations

3 so that, by June, we had a complete strategic plan and our

4 first RFP went out. What you see in front of you on this

5 slide now is our practice, is what we do over and over and

6 over again with whatever field we are working in. So

7 collaboration is key, best practices are key, seeking out

8 other investments to leverage, working with the private

9 sector, holding ourselves accountable in a very transparent

10 way, as well as our grantees and partners.

11   There are three primary consumer communities we

12 have targeted. I am not going to go through all of this.

13 The three communities are rural, urban disadvantaged, and

14 people with disabilities. You have heard about two

15 strategies, really, on this slide -- Telemedicine, the

16 California Telehealth Network that you have heard about, the

17 piece that is really key for us that was not mentioned, so

18 in addition to those that have been mentioned about the

19 Network, is the Network will provide an economic backbone

20 for these local communities to create additional economic

21 development opportunities for entrepreneurs. And that is

22 very exciting as rural communities really do struggle with

23 how to remain viable, and keep talent in the community.

24   The Aggregation of Demand Projects, we have seven

25 of them throughout California. These are just indicated by

1   the different colors. Our first report from the Aggregation

2   of Demand Projects will be Redwood Coast this Saturday, so

3   we are very excited to see how their report comes out. I

4   will be around to answer questions about that. I am just

5   going to skip through quickly. But within each of those

6   seven communities, there are at least 50 people working on

7   those teams, trying to understand the needs across sectors,

8   and residential. And many carriers are also working with

9   them.

10   Our Urban Disadvantaged strategy goes in a number

11   of directions. Two of the grantees here, who I am going to

12   introduce shortly, will talk about what we are doing in the

13   urban areas. What I will say quickly about our urban

14   strategy that is also true about the rest of our strategies,

15   is that everybody we have funded has a role to play in

16   transforming the community, or the neighborhood in which

17   they operate, and so that it is larger than the specific

18   investment they are executing.

19   Our strategy around people with disabilities, a

20   population that benefits greatly from access to broadband,

21   but often is thought of very late in the process, Universal

22   Design is a process that we like to evangelize in terms of

23   thinking of this population early in the process. What we

24   have done is taken a policy position that all of our

25   grantees -- we will work with all of our grantees to

1   increase their outreach, as well as accessibility to people

2   with disabilities. So we have under contract a team of

3   experts who are just beginning to work with each of our

4   grantees, to live this strategy out. We have committed as

5   of today $18.5 million in grants. And just a quick break-

6   out between the different priority focuses between the

7   regional breakdown, and then, of course, according to our

8   five A's.

9   The other strategies that we are looking at, there

10   are two that I am going to highlight really quickly. One is

11   digital literacy, which Joe alluded to. This involves a

12   number of components, the most important one, and that we

13   got terrific validation on today, is one we are calling

14   School to Home, which is an initiative that will be led by

15   the private sector, as well as the education community, to

16   target underperforming Middle Schools in low income

17   communities, that will train parents, teachers and students,

18   and build a eco-system around actually improving academic

19   achievement, so well beyond just getting a computer into the

20   hands of the kids.

21   The other effort that we will begin in February of

22   2009 is a public awareness campaign that is related to what

23   we call our Regional Roundtable Strategy. We are a staff of

24   six people for the state of California. We have only $60

25   million and we are trying -- literally, our mission is to

1   close the digital divide and to get access where it is not.

2   We obviously cannot do this alone. The Regional Roundtable

3   approach is a structured approach to involve the civic

4   leaders, the trusted messengers, the key stakeholders in

5   these communities, where people are not adopting. There is

6   a reason they are not adopting, and it is very related to

7   content, as well as understanding the overall relevancy.

8   And it is going to take more than even just an add campaign

9   or a radio campaign to help the constituency who is not

10   adopting today to understand why this is absolutely critical

11   to the future of their lives, and their friends' lives, and

12   their families' lives.

13   And so, with that, I would like to introduce to

14   you Barrie Hathaway, who will speak first, who is the

15   Executive Director of Stride Center, that has a terrific

16   workforce strategy that we are looking to scale up across

17   the state. Then I would like to have both Dave Master and

18   John Perry, who are from The Acme Network, who have done

19   what I have not seen any other community organization do,

20   and that is corral our entertainment industry from A to Z,

21   into supporting a terrific effort, which also can scale up.

22   And then we would like to have Maria and Dejeuné also talk

23   to you about a great application in Pixley, one of the rural

24   areas that we are also concerned about. One of the comment

25   elements in all these projects is, our job at the California

1 Emerging Technology Fund is to invest and to be a catalyst

2 so that projects can scale up, so that we do actually touch

3 people who have not been touched by everything that is out

4 there already, to understand the value of adopting

5 broadband. So, Barrie? [Applause]

6   Mr. Hathaway - We are almost there, everybody. It

7 is getting very close now. I have to tell you, it feels

8 really good to stand up. And if you have a desire to do so,

9 I will not be offended. I was really feeling good until

10 Susan reminded me of this match that is required with this

11 grant! [Laughter] This is a very difficult challenge with

12 this grant, but I am really happy to be here. Thank you,

13 Commissioners. It is a pleasure to be able to talk about

14 our program.

15   I was really pleased to hear Tom's presentation

16 earlier. He talked toward the end of his presentation, if

17 you recall, about mitigating factors. And among the

18 mitigating factors he talked about were this income and

19 equity problem that is a factor in whether or not somebody

20 is having broadband access. He also talked about training

21 and he talked about access to low cost computers. Well,

22 that is what we mean by harnessing technology and changing

23 lives, so that was a really great segue, and it also helped

24 me -- it is really validating for me to see that

25 contemporary studies still believe these are some of the

1   things that need to be fixed, and we are absolutely at the

2   Stride Center working on that.

3   So I want to start off by talking a little bit --

4   can you all hear me okay? I think that the thing that I

5   want you to know is, as you look at our issues, we are about

6   alleviating poverty. That is what the Stride Center is

7   doing. We happened to see technology as one of the most

8   powerful leverages that we can lever, to help people who are

9   living in poverty. But if you look at the issue that we are

10   facing, we are facing poverty issues. Some of the

11   communities we serve are as high as 39 percent of families

12   living in poverty; unemployment is high, it is almost 19

13   percent, and I am sure that is higher right now -- this is

14   last year's data -- and growing; we have technology deficits

15   that you have been hearing about all day long, and certainly

16   skills deficits. And so the work of the Stride Center is to

17   alleviate poverty and help people who are stuck in this

18   terrible cycle. Let me just draw your attention to

19   something that is not on this list that we have been talking

20   about all day, what is not on this list is broadband

21   deployment, and that is because we do not see it as the

22   issue, we see it as the solution. And I want to talk a

23   little bit about what our solution is.

24   So the Stride Center is leveraging this thing

25   called technology to help people in these low income

1   communities, very focused on a couple of areas; first of

2   all, as we deploy broadband, and as we have technology be

3   ubiquitous in our communities, there is a growing cross

4   sector need for technology experts, and so we teach people

5   to start jobs and careers in the technology sector. So we

6   are using the deployment of broadband, and the technology

7   sector, especially here in the Bay Area, to help people get

8   out of poverty and start new lives. It is a great field for

9   growth, it is a high wage field, and there are plenty of

10   career advancements, so a fantastic field for our graduates.

11   There is also this big issue called access. Even

12   when there is broadband in a community, there are issues

13   with people being able to get onto the Internet. So we are

14   helping Technology Centers, we are helping develop

15   technology skills, and we are helping provide technology

16   tools, so access is a key part of what we are trying to do

17   in the world, and very importantly, and something you do not

18   hear too much about, affordable, local technology support.

19   And we are trying to dig into these new emerging markets and

20   make a profit, and create jobs for our graduates at the same

21   time.

22   This slide is really to demonstrate to you that,

23   at the very center, everything we do is the individual, who

24   we generally call the "student", but it also is a whole

25   group of people who live in this community. The point here

1   is that we are providing job skills, professional skills,

2   life skills, computer equipment, and we do not provide

3   access, but that comes when a student is leaving our

4   program, something that is very easy and unavailable to

5   them. So the Stride Center is really surrounding the

6   individual with these services.

7   We also have done something that CETF likes a lot,

8   and we like a lot, which is Social Venture Business, that

9   has been around now for -- we are in our fifth year. We are

10   praying that we are going to make a profit this year. We

11   have not done that quite yet, but we are doing a lot of

12   interesting things with this Social Venture. We are a

13   straight up tech support business, that is what we do. Our

14   customers do not necessarily know that we also are a

15   nonprofit business that is hiring and creating internships

16   for graduates of the Stride Center's Programs. But in this

17   business enterprise, we have an opportunity to be a honest

18   to goodness community-based technology organization. And so

19   what we are doing is creating jobs for a our graduates,

20   internships, when a student comes out of our program with

21   work experience, as well as technical certifications and all

22   the life skills, they are going to go to work. And so that

23   job experience, that work experience, is essential for them.

24   But interestingly, and so interesting for me because I am

25   really from and of the for-profit sector -- I spent 25 years

1 of my career in the high tech sector. To be able to run a

2 business that at its core is trying to do something good and

3 right in the community is just fantastic. And that is what

4 we are doing. We are providing affordable, local, tech

5 support, for those men and women who are in these

6 underserved communities, finally getting access to the

7 Internet, and their computer breaks down, or they have a

8 virus, or they have a problem that they cannot stay on the

9 Internet, they cannot stay accessing. And the business

10 eventually will turn a profit, and it will become part of

11 the match that we offer to CETF, and the way that we keep

12 our organization sustainable.

13   So in the context of supporting the deployment of

14 broadband, we are preparing men and women to start jobs

15 using technology in the technology field. We are also

16 providing general technology skills for people to adopt

17 technology. We do have a refurbishing program, we are a

18 Microsoft authorized refurbisher. Reliatech, our business,

19 is producing refurbished computers, and we desperately need

20 retired computer equipment, so for those of you who are

21 representing big companies and big organizations, what we do

22 is we take it for free, we refurbish it, and at very low

23 cost, or free to the user, they get a very very fine

24 quality, warranty'd computer from us. So you can help us

25 with that. And then, once again, that affordable local

1   technology support.

2   With CETF's help, we are doing some pretty amazing

3   things. We are going to grow our training locations from

4   two to eight, and this year alone we will be at four by the

5   end of the year; we are going to increase the number of

6   people that we have trained and employed by four-fold, we

7   are going to triple the number of jobs and internships that

8   we generate through our social venture business. We are

9   growing the number of low cost refurbished computers we put

10 in the world to about 1,000 a year by the time we get there,

11 and that is actually a very conservative number, especially

12 if we can get supply. And we are increasing access to that

13 affordable, local technology support.

14   I want to just very briefly show you the faces of

15 some of the people that we are working with. Rudy Campos

16 came to us with 16 years as a parking lot attendant, and a

17 middle school age son who he needed to go to college, and he

18 was no way going to be able to afford to do that on his

19 parking lot attendant salary. Rudy is now a desktop support

20 technician at one of our partners, Chevron, and he is doing

21 fantastically well, he is now a permanent employee there,

22 and he is very much on his way. Marissa, a recent immigrant

23 from the Philippines, with no family network had never

24 turned a computer on in her life, is now a help desk

25 administrator at CitiGroup. This is Vernon Williams who

1 came to us two weeks out of prison, determined to turn his

2 life around. After doing a couple of jobs for high tech

3 companies as help desk administrator, he started his own

4 company and now he is sort of mirroring what we do on sort

5 of a smaller scale. So this is the kind of thing that

6 happens when you give people the opportunity. None of these

7 people have been given anything for free. Nobody in our

8 program is given a hand-out, they are given an opportunity

9 to do the work themselves, and sustain their own lives, and

10 be in the community in a way that is productive. So I

11 think, as Susan did, I will just take questions at the

12 reception afterwards. And thank you very much for the

13 opportunity to be here. [Applause]

14   Mr. Perry - Just while we are waiting, I am John

15 Perry, and I have networked in education for a long time,

16 and about 20 years ago, I [inaudible]

17   Commissioner Chong - A mike, somebody?

18   Mr. Perry - I am sorry. I will just introduce

19 Dave. I am going to let Dave do the answering. But he is a

20 longstanding educator, and so am I, and I was one of those

21 Administrator types in a very very large district south of

22 here, very very large. And one day I went to go to a

23 classroom, just on a lark somebody told me there, and it was

24 like an earth shattering thing, so it took me a long time to

25 learn why all of this tremendous maturity and talent was

1   coming out of this regular high school classroom. And so

2   [inaudible].

3   Mr. Master - Well, what we are going to do is we

4   are going to show you a little bit of a story here, of what

5   we were scaling up. Broadband has allowed us to connect

6   students anywhere in the country to artists, professional

7   artists, from 60 studios. That is just bottom line. And we

8   have the major support of Sony, Pixar, Disney, DreamWorks,

9   Warner Bros., all of these people have been part of this,

10 plus smaller studios and game companies. What it has

11 allowed us to do, and I am going to the end of the story,

12 and then we will go back to the beginning, what it has

13 allowed us to do is get over 1,000 students hired in a

14 highly competitive industry. And we went to schools that

15 had no previous experience, and 90-something percent of the

16 teachers we worked with never did any animation before. And

17 that was our charge. Our charge was to go where it was not

18 happening and make it happen. And it started, the thing

19 that we scaled up, was my classroom. For 20 years, I taught

20 animation on the east side of Los Angeles, in the fourth

21 lowest taxpayer school district out of 45 at the time in

22 L.A. County. And we ended up being one of the five top

23 animation schools in the world. We had -- actually, my last

24 couple of years there, my last year there, we had more

25 people hired than any other school in the world into the

1   business. When I left there, we had 58 people at Disney,

2   and over 40 at Warner Bros.   Warner Bros. hired me to run

3   their Artist Development Program here and in Europe, and try

4   to do the same kind of thing. Part of that initiative, when

5   I went behind the wall, was to make this happen for kids

6   because only one out of 1,000 kids' portfolios that were

7   being sent in were being accepted. Now, if that was your

8   child, or that was someone in your school, you could imagine

9   all the hard work. I saw the hard work that went into

10 these. It was on all the wrong stuff. So I am going to

11 show you the first part here, how I corrected that in my

12 classroom. We had the same problem -- my students all

13 wanted to get into this business, and we had very few

14 getting in, and after eight years, I started bringing in

15 professionals every two weeks because I had close access.

16 So this is what happened. I was National Technology Teacher

17 of the Year, and I still have an argument with my toaster

18 oven every morning. [Laughter] [Plays video]

19   Mr. Master - Okay. Now, what is significant about

20 that was Burt went on, and he is now a top animator in the

21 business. He is now a mentor on Acme, too, they all have to

22 do that, of course. But over 100 of his classmates,

23 including my son, who is in the background there, who is now

24 the Editor for South Park, went on to get into the business.

25 Now, what made this magic? Was that me, the great animation

1 teacher? No. I was a painting and drawing teacher, and I

2 was working, teaching in a working class area, where the

3 parents said, "Enough of this frills stuff, we want our kids

4 to get jobs." Well, the jobs were in the entertainment

5 industry, so I switched over, and I did not know anything

6 about animation. These mentors taught me. I lucked out, I

7 had Chuck Jones as my mentor, Frank Thomas and Ally Johnson,

8 the Acme name comes from that, because when I went to Warner

9 Bros., they said this idea would blow up in my face, so I

10 could not resist. [Laughter]

11   And I actually called Chuck that night to say,

12 "Hey, Chuck, do you mind if I call this Acme?" And he said,

13 "No, but did they get the joke?" Of course not. So that is

14 what we had to scale up. People came to me and they said,

15 "Dave, can you get this into more schools?" Every state

16 here, we get calls from people. And we cannot handle the

17 demand. Our problem is not on the broadband, or any of this

18 other stuff. Our problem is we cannot handle the demand of

19 the numbers of people because we have an old website that we

20 designed before MySpace and all these things, and it is

21 really not Web 2.0, even though we are pushing it to be Web

22 2.0 every day. And we cannot grow the system, I will be

23 honest with you. We have a commitment from the studios to

24 give us 20 times more professionals if we can change our

25 system, our website, but that is our problem, is on another

1 end, different than yours. We have something people want,

2 we just do not have it at the point of access. Our spigot

3 is stuck. Okay? So we started the program with one studio

4 at Warner Bros., with eight classrooms. [Plays video].

5   Now, that is the key. What made our situation

6 different was we had all these pros doing it -- these kids

7 do it now also. And we have been able to -- it is not just

8 feature films and it is not just games, even though those

9 are big employers here in California and around the country,

10 but there is also industrial film, scientific film,

11 simulations, advertising, small hand-held screen devices.

12 Somebody has to make all this content. And if companies

13 cannot find the talent -- and I know because I went around

14 the world looking for it for Warner Bros., they have to go

15 overseas. They have to find this talent somewhere else.

16 So, again, this is a big deal.

17   This is our growth so far on the teleconferencing

18 end. We have not even maxed that out yet on the

19 teleconferencing end because a lot of schools cannot afford

20 teleconferencing, and cannot afford the T-1 lines going to

21 the school. So we have not maxed that one out. So we

22 started, we decided about six years ago to go online, and

23 now we are in 200 classrooms, okay? And we are going to

24 show you what that looks like. Oh, this one hear -- and we

25 do not have time, but if art is no longer a frill, maybe it

1   was for my father or my grandfather in school, it was a

2   frill, it is a major industry in this country. It employs a

3   lot of people. It is one of our only exports that actually

4   we have -- we are in the black. And it is -- you know,

5   working class kids can get into and raise their level. I

6   mean, the jobs are in six figures. The jobs are in six

7   figures. And the game industry, the lowest paying job is

8   $18,000 more per person than the median income of California

9   -- that is the lowest -- that is called the debugger. I

10 mean, it is like the bottom job is $18,000 more than the

11 median income in California. So we need to get working

12 class kids an opportunity in this. This is a big change in

13 their lives. It happened in my classroom, too. I mean, this

14 completely changed lives. Okay?

15   Mr. Perry - And this is three years ago figures.

16   Mr. Master - Yeah, these are three years ago

17 figures, they are much -- because we mostly deal with

18 underserved schools. [Plays video] Now, here is the great

19 thing about it, online, it can be accessed. What he just

20 told that student could be accessed by every single student

21 at any level online. That is 8,000 middle and high schools,

22 and almost 1,000 college students can access that, plus

23 their teachers. Not only that, every time a pro makes a

24 comment to a student, it automatically gets sent to the

25 teacher, and automatically gets sent to every other

1   classmate in that school. That is also our safety device,

2   that is why we have had no problems with security, or any

3   problems with predators, or anything else, because it is a

4   party line [laughter]. And it is incredible what -- look at

5   the quality of the work. That is why kids are getting jobs,

6   because they did not know what to do to get in this

7   business. It was not that they were not working hard, they

8   were not working on the right stuff. And we have to provide

9   young people with the right target. We then realized we

10 have to start teaching all the teachers. So this is

11 ongoing, because you cannot land the plane. These teachers

12 cannot just take off for two years and learn this stuff, so

13 we train the teachers. We have a whole manual where we

14 start them off and they get going, and then we train the

15 teachers along with the students, every single time. So

16 every comment goes to them and they can learn from it.

17 Okay?

18   Essentially, what we have done is we are basically

19 taking the same thing that worked in the Renaissance, and we

20 have just put it on steroids. It is digital. And any kid,

21 I do not care -- I have even got contacts in Barrow, Alaska,

22 people up there would like to get on. We are doing a

23 project right now -- we do not have any funding for it, but

24 we are doing it anyway, with Navajo Indians. And basically,

25 the Navajo Nation came to us and said, "We want to preserve

1   our language and we want to preserve our culture, and our

2   stories, but the kids just want to do digital stuff, and

3   everything else." So we set up a project in New Mexico, and

4   we are doing it, where the young people are actually

5   learning the stories from the elders, and creating them

6   digitally with animation and all of that. Again, it is a

7   great way to make something happen to the past into the

8   present. And there are so many ways that this can work

9   forward.

10   Now, the last thing I want to say is the way

11 forward. The way we had to do this, to scale this up,

12 because there are a finite number of professionals, and when

13 you have mentors, you cannot do one-on-one, it is not

14 efficient, okay, it works, but it is just not efficient.

15 For every pro we have on, the way we have crunched the

16 numbers, ten college students get mentored for every pro we

17 bring on. But here is the magic. Those ten college

18 students form our Pixel Corps -- they are like the Peace

19 Corps -- and they earn the access to all of these pros, so

20 they have to mentor ten middle and high school kids, and the

21 computer tabulates it, keeps track of it, they earn those

22 points, and they can spend them to get comments in our pro

23 review and pro advice. Well, it works. We have been doing

24 this now for all these years, and it works. And the only

25 crunch now is, we have less than one percent of the pros.

1   The studios have told us they will get us 20 times what we

2   got, but we just need to upgrade the ACME website.

3   Mr. Perry - Can I just say, likewise, the kids in

4   middle schools and highs schools, they are learning to

5   mentor, as well. Everybody on Acme is a mentor. If you are

6   an artist, you are a mentor.

7   Mr. Master - Everybody mentors everybody else. It

8   is called peer to peer, and then when they finally get a big

9   question they cannot answer, they go to the next level.

10   Mr. Perry - So the kids, the young kids, what they

11 want is a mentor from college. Or, you know, that is where

12 their next step -- right? So they are learning about all

13 these colleges around by showing their work to them. And

14 they are doing the same thing. They have got to mentor

15 their peers and less advance kids to get the college

16 comments. And so, after a while, that is why nobody leaves

17 Acme after a while. All the kids that are now in the

18 business are still doing it as pros.

19   Mr. Master - Yeah, we even have kids who are

20 migrant, you know, their parents move around, and we keep

21 them on the site. We just keep them on the site because

22 they are so interested. As long as they are really

23 interested, we just keep them.

24   Mr. Perry - For anybody that is an educator in the

25 room, everybody is used to, you know, multiple pathways for

1 kids, and career development and stuff, the kids' membership

2 goes from class to class to class, as long as the kid wants

3 to take it and has a teacher who will take them, you know,

4 they go.

5   Mr. Master - We are also doing a thing in Physics

6 with San Jose State University in this city, with the

7 Physics Department there at San Jose State, and we are

8 trying to use the same type of thing. We have DVD's of what

9 we are doing, and if anybody would like it, it was actually

10 produced by George Lucas, so it is really cool. And it

11 shows our program because the whole California entertainment

12 industry has been really really great to us. But we want to

13 spread it to the whole country. And that is our goal

14 because talent -- and I went around the world for Warners --

15 talent is geographically spread out evenly; broadband access

16 is not. That is the only difference.

17   Commissioner Chong - Thank you. [Applause] And

18 our last project is Pixley (phonetic). We are having

19 Dejeuné Shelton come up. Are you going to come up and do

20 some, too, Maria? Okay. All right, we are going to have

21 Dejeuné do it. And this was a project that the AT&T

22 Foundation principally funded. And it emphasizes rural

23 deployment. Did you guys like that last one? I thought you

24 would. It is very California. [Laughter] How many states

25 are you in that you have schools in, besides California?

1   Mr. Perry - We have six other states, but there is

2 only like 25 in that, and we have got schools in that, and

3 we have 175 in California.

4   Mr. Masters - But one year, our two top students

5 came from Birmingham, Alabama.

6   Commissioner Chong - And there you have it. So

7 you would like to continue to spread, assuming you get your

8 website issue dealt with?

9   Mr. Masters - Oh, yeah. It would be very easy to

10 do, actually.

11   Mr. Perry - Our benefactors are from California,

12 as well.

13   Mr. Masters - It really works out to about $25.00

14 a student for a year. It is a Big Mac among friends.

15   Ms. Shelton - Well, I can see that everyone is

16 happy to see me as I am the last speaker, and I am glad to

17 be up here also. I am with the Great Valley Center. Maria

18 Velásquez is the Project Coordinator. I am the Senior

19 Program Manager. And I am going to be talking about a

20 program called Pixley Connect, and it is bringing technology

21 to rural communities.

22   Pixley, you cannot really see, is located between

23 Fresno and Bakersfield. We are in the Central Valley, and

24 it is a very small community. And so I am sure you are

25 wondering, why did we choose Pixley. Sixty-five percent of

1 the adults are English language learners, 91 percent have no

2 basic computer skills, 100 percent perceive technology as a

3 tool to improve their lives and community. And so we

4 thought a way that we could really change their lives would

5 be to bring technology to them and help them to understand

6 exactly how they can use it in different areas.

7   Commissioner Chong - How many people are in the

8 city, Dejeuné?

9   Ms. Shelton - Pixley has a population of 3,000.

10 It is 46 miles north of Bakersfield, 64 miles south of

11 Fresno, there are 650 households. It is unincorporated and

12 there is very limited access. It is a very small community.

13 Everyone knows everyone. Everybody knows everything that is

14 going on. And everyone knows exactly what we are doing,

15 whenever we are doing it. [Laughter]

16   It is part of Tulare County, and Tulare County,

17 just like the Central Valley, is growing rapidly. And so,

18 in order to take advantage of that, we are really trying to

19 bring change, positive change to different communities. And

20 Tulare County really reflects the growing diversity of the

21 San Joaquin Valley, and that is another reason why we chose

22 Pixley, because of the diversity, and we knew it was really

23 important to reach out to communities that really are not as

24 represented.

25   Among Internet users, Latinos trail behind overall

1   averages, and the Latino response to "how often do you use   198

2   the Internet, or E-mail" was 64 percent never use it, 14

3   percent use it sometimes, and 22 percent use if often. So

4   compare that to other communities where the Internet is used

5   by most people in the family. You have six-year-olds now

6   going online, trying to find out what Dora the Explorer is

7   doing. And there is a whole host of community members who

8   are not using the Internet. And that is something that we

9   really believe we can change with this program. The

10   challenge? Ensuring access to technology in rural parts of

11   California. The solution? AT&T and the Great Valley Center

12   came together to form a partnership to bring high speed

13   access and training to Pixley. And we called it Pixley

14   Connect. Our vision? To bridge rural communities in the

15   Central Valley with technology access. Our mission? To

16   promote the community's social and economic development

17   through education and technology training. Our goal is to

18   promote community and economic development through

19   technology, and training and education. We have staff on

20   the ground, we have a community training center. We have

21   local residents who we use as experts, and we received a

22   $600,000 grant from the AT&T Foundation.

23   Commissioner Chong - Thank you, AT&T. I know you

24   are here.

25   Ms. Shelton - This is a three-year project. And

1 it is coming in phase. We are in the third year of the

2 three-year project right now. And the first phase was

3 really community, education and training; the second phase

4 was community, technology center, and participation; and the

5 third phase is Pixley Economic Development.

6   Phase 1 really was to get the community to believe

7 that Internet and computers and technology was something

8 that they should use, and so we brought in high speed

9 Internet access, we brought in a computer lab, and we

10 started training 5th through 8th grade parents and students.

11   Phase 2 was really to do a business survey, find

12 out what we could do in the community to get people excited

13 about it and see how their incomes can grow based on it, to

14 provide some community services and some training centers,

15 and to really get teenagers to be involved and become

16 digital connectors. And our digital connectors are

17 something to us that are just really exciting. The digital

18 connectors help facilitate the use of broadband technology

19 in the homes of Pixley residents. In essence, what we are

20 saying is, it is wonderful. We had you come out. We are

21 going to teach you how to use a computer. And then we send

22 you out on your way, and then you open it and you cannot

23 figure out what you are doing, or something breaks down, or

24 you are trying to navigate, or you do not know how to

25 troubleshoot. And so we thought, how could we make sure

1   that someone in this rural community would be able to come

2   out and fix computers when they needed it? And so we

3   decided to train teenagers to learn how to assemble,

4   disassemble, troubleshoot, and do all of the things that you

5   needed to do in order to fix computers, stay within their

6   community, and really help their neighbors. And it has

7   really brought a lot of community support, belief in each

8   other, a lot of teen support, and a lot of people feel very

9   happy with the idea that these teens are not only learning

10   about computers, but they are able to fix their parents' and

11   their neighbors' and their friends' computers.

12   The last phase was the business model. And this

13   phase is really what we are doing right now. And we are

14   planning on holding a business pavilion, we are doing some

15   economic development, and we are going to continue Phase 1

16   and Phase 2. And when I talk about a business model, I am

17   sure some of you are thinking, well, you know, we will have

18   home based businesses, that is something we also want to do,

19   and we are going to teach them how they can learn what they

20   have used, and go out and get better jobs. But another

21   thing that they brought to us is the idea that they have no

22   bank in Pixley. So they have no way of banking. They have

23   to drive out of their community in order to go to a bank, a

24   simple thing that you and I do all of the time, by going to

25   the bank to make deposits, to do what you need to do.

1   Imagine how the businesses feel that they do not have one.

2   And so we have decided that maybe we can help them find a

3   way to bring a bank in. And so we are working with them to

4   see if we can make some contact to encourage a bank to come

5   in. Maybe it will be at a storefront, or however we can do

6   this, just so that we can see that kind of economic

7   development, a small thing for them. It is really exciting

8   for all of us. And I really like this because, when they

9   heard about us coming, before we came, they had a lot of

10   problems. There were no computers, things did not work.

11   And one person said, "Pixley is still in the 20th century.

12   This project will bring us closer to the 21st Century." And

13   that is really the truth. You can just imagine living in a

14   community of 3,000 people. You are still kind of left

15   behind. You are very rural. And now they believe that they

16   are a part of society because they are online, and they can

17   be just like us. They can reach out to anyone. They can

18   talk to their neighbors. They can talk to their relatives

19   in far off places. And they are very excited about that.

20   And this, I just wanted you all to see, is this is Main

21   Street in Pixley, and so you can just really get an idea

22   what a small town rural community is like. This is the hub

23   of the community, where everything happens. And so it is

24   just very exciting, as you have heard from the other

25   different speakers about why we do this as nonprofits, as

1   people who really work for the community. We do this

2   because we do want to make change, and we do this because we

3   believe in that. And we do this because we know the next

4   generation, those children who are coming up, can really

5   make a difference. And just like this 4th grader said,

6   "Computers are fun and help me do my homework." And we want

7   to encourage that. We want them to believe it is fun. We

8   want them to do their homework. We want them to be

9   successful. And this program is really making a change, and

10   we are very proud of it. And I thank you very much for

11   listening. [Applause]

12   Commissioner Tate - You know, it has been an

13   amazing day. We started out with complex technologies and

14   charts and graphs, and then we kind of got down to state and

15   towns, and now we are at little Pixley. And then we have

16   got all the way down to one little boy whose life was saved,

17   and then we circled back again to think about how Acme is

18   going to help kids get a job and, once again, circle back

19   into the economy and the U.S. still being a competitive

20   leader in the world. So I think it has been a terrific day.

21   I want to thank WCA and Fred Campbell for allowing us to co-

22   locate with his wonderful conference here in San Jose.

23   Obviously, I want to thank all of you panelists and our

24   esteemed panelists from all over the country for sharing

25   your stories today and, of course, my colleagues who

1   traveled from all across the country to be here. This will

2   be transcribed and I am not sure about a date, but we will

3   have it on the FCC website, and we also have a 706 home page

4   that will also have all of the materials and contact

5   information for all the presentations that were made today.

6   And so thank you all for your attention and for

7   being here, and we will look forward to seeing other great

8   projects coming online soon. Thank you. [Applause]

9